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2	IN THE UNITED STATES		
3	FOR THE NORTHERN DISTRICT OF TEXAS		
4	AMARILLO D	IVISION	
5			
6	United Food and Commercial Workers	§	
7	International Union; Rosa Arellano; Delfina Arias; Sonia Mendoza; Rosalva	§	
8	RODRIGUEZ; CANDACE MICHELLE SVENNINGSEN; MICHAEL RAY GRAVES;	§ CIVIL NO. 2-07CV-188-J	
9	ALICIA RODRIGUEZ; SERGIO B. RODRIGUEZ,	§	
10	Plaintiffs,	$_{\mbox{\$}}$ Plaintiffs' Motion for Class	
11	V.	CERTIFICATION §	
12			
13	UNITED STATES DEPARTMENT OF HOMELAND SECURITY, MICHAEL CHERTOFF, SECRETARY;	§	
14	UNITED STATES DEPARTMENT OF HOMELAND SECURITY, IMMIGRATION AND CUSTOMS	§	
15	ENFORCEMENT, JULIE L. MYERS, ASSISTANT SECRETARY; UNITED STATES IMMIGRATION	§	
16	AND CUSTOMS ENFORCEMENT, U.S.	§	
17	Department of Homeland Security; John and jane Does 1-100,	§	
18	Defendants.	§	
19			
20	Pursuant to LOCAL CIVIL RULES OF 7	THE UNITED STATES	
21			
22	DISTRICT COURT FOR THE NORTHERN	N DISTRICT OF TEXAS	
23	Rule 7.1(b) the undersigned certifies that on	this date he conferred with	
23	defendant's counsel Christopher Hollis regar	ding plaintiffs' motion for	
	defendant s'eounsel Christopher Homs legal	ding plaintins motion for	
25	class certification. Mr. Hollis does not know	what position defendants	
26	will take regarding the motion. The undersig	ned plaintiffs' counsel on this	
27		-	
28	date also telephoned defendants' counsel Vic	ctor Lawrence and left a	
	message for him regarding the filing of the n	notion. Plaintiffs' counsel	

1 will continue to confer with defendants' counsel regarding the motion and 2 inform the Court through a supplemental Rule Cerificate upon learning of 3 defendants' position regarding the motion. 4 5 Dated: December 12, 2007 6 7 Vate Silvy. 8 9 Peter Schey 10 Submitted by: 11 Peter A. Schey (CA #58232) 12 Carlos R. Holguin (CA #90754) CENTER FOR HUMAN RIGHTS & 13 CONSTITUTIONAL LAW 14 256 S. Occidental Blvd. Los Angeles, CA 90057 15 Telephone: (213) 388-8693 exts. 104, 109 Facsimile: (213) 386-9484 16 pschey@centerforhumanrights.org, crholguin@centerforhumanrights.org 17 Edward P. Wendel (DC #217-224) 18 Gening Liao (CA #248075) United Food and Commercial Workers 19 International Union 20 1775 K Street, NW Washington, DC 20006-1598 21 Telephone: (202) 466-1521 Fax: (202) 728-1803 22 ewendel@ufcw.org gliao@ufcw.org 23 Philip R. Russ (TX #17406000) 24 Law Offices of Philip R. Russ 25 2700 S. Western Street, Suite 1200 Amarillo, TX 79109 26 Telephone: (806) 358-9293 Fax: (806) 358-9296 27 Philiprruss@russlawfirm.com 28

1	OUTLINE OF CONTENTS	
2	I Introduction	
3 4	II The proposed class definition meets the requirements of Rule 23, Fed.R.Civ.Proc	
5	III This action satisfies the requirements of Rule 23(a)	
6	A Numerosity and impracticality of joinder	
7	B Common questions of law or fact.	
8	C Typicality of claims	
9	D Adequacy of representation	
10 11	IV This action satisfies the requirements of Rule 23(b)(2)	
11	V Conclusion	
12	TABLE OF AUTHORITIES	
14	Cases	
15	American Airlines, Inc. v. Transport Workers Union, 44 F.R.D. 47	_
16	(N.D. Okla. 1968)	5
17	Arkansas Education Association v. Board of Education, 446 F.2d 763 (8th Cir. 1971)	3
18 19	Carey v. Greyhound Bus Co., 500 F.2d 1372 (5th Cir. 1974)	2
19 20	Catholic Social Services, Inc. v. Reno, Civ. S-86-1343 LKK (E.D. Cal.)	7
20	Cullen v. New York State Civil Service Commission, 435 F. Supp. 546, 559 (E.D.N.Y. 1977)	4
22	Eisen v. Carlisle and Jacqueline, 391 F.2d 555, 562 (2nd Cir. 1968)	
23 24	Fischer v. Dallas Federal Sav. & Loan Asso., 106 F.R.D. 465, 470 (N.D. Tx. 1985)	2
25	Haitian Refugee Center v. Smith, 676 F.2d 1023 (5th Cir. 1982)	6
26	Illinois Migrant Council v. Pilliod, 540 F.2d 1062 (7th Cir. 1976), modified, 548 F.2d 715 (7th Cir. 1977)	7
27	Jordan v. County of Los Angeles, 669 F.2d 1311, 1319 (9th Cir. 1982)	2
28	League of United Latin American Citizens v. Wilson, 131 F 3d 1297	

1	Mendez v. INS, 563 F.2d 956 (9th Cir. 1977); Immigrant Assistance Project v. INS, 709 F. Supp. 998 (W.D.Wa. 1989)6
2	
3	Mersay v. First Republic Corp., 43 F.R.D. 465, 468-69 (S.D.N.Y. 1968)
4	National Center for Immigrants' Rights, Inc. v. INS, Civ. No. 83-
5	7927-KN (C.D. Cal.)
6	Newman, et al., v. Immigration & Naturalization Service, et al., No. CV 87-4757-WDK (C.D. Cal.)7
7	Norwalk CORE v. Norwalk Redevelopment Agency, 395 F.2d 920,
8	937 (2nd Cir. 1968)
9	Orantes-Hernandez v. Smith, 541 F. Supp. 351 (C.D. Cal. 1982)
10	Plyler v. Doe, 457 U.S. 202 (1982)
11	Ramon Sepulveda v. INS, 863 F.2d 1458 (9th Cir. 1988)6
12	Reno v. Catholic Social Services, 509 U.S. 43 (1993)6
13	Reno v. Flores, 507 U.S. 292 (1993)6
14	Senter v. General Motors Corp., 532 F.2d 511, 524 (6th Cir. 1976),
15	cert. denied, 429 U.S. 870 (1976)
16	Thomas & Thomas Rodmakers, Inc. v. Newport Adhesives & Composites, Inc., 209 F.R.D. 159, 163 (C.D. Cal. 2002)1
17	Yaffe v. Powers, 454 F.2d 1362 (1st Cir. 1972)1, 3
18	Other authorities:
19	3B Moore's Federal Practice (1978)
20	7 Wright and Miller, Federal Practice and Procedure: Civil
21	Rule 23, Fed.R.Civ.Proc
22	
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MOTION FOR CLASS CERTIFICATION

INTRODUCTION

Ι

In compliance with Local Rule 23.2, plaintiffs hereby move the Court to certify this case as a class action pursuant to Rule 23(b)(2) of the Federal Rules of Civil Procedure on behalf of the following class of similarly situated persons:

All persons subjected to group detention without warrant or a reasonable suspicion based upon articulable facts that they are immigrants unlawfully present in the United States in violation of the Immigration and Nationality Act during work-place enforcement activities conducted by agents of the United States Immigration and Customs Enforcement.

In this action plaintiffs seek declaratory and injunctive relief compelling defendants the Secretary of U.S. Department of Homeland Security (DHS) and the United States Immigration and Customs Enforcement (ICE) to comply with the Immigration and Nationality Act and the First, Fourth and Fifth Amendments to the United States Constitution while implementing work-place enforcement activities aimed at locating and deporting undocumented immigrant workers. The named individual plaintiffs also seek incidental damages for violations of their well-established Fourth Amendment right to be free from unreasonable searches and seizures during USICE work-place enforcement activities.

II THE PROPOSED CLASS DEFINITION MEETS THE REQUIREMENTS OF RULE 23, FED.R.CIV.PROC.

Rule 23 includes an implicit requirement that the class be adequately defined so that the class membership is clearly ascertainable. In a (b)(2) class, however, notice is not required and the actual membership of the class need not be precisely drawn. *Bratcher v. Nat'l Standard Life Ins. Co.*, 365 F.3d 408, 413 (5th Cir. 2004); *Yaffe v. Powers*, 454 F.2d 1362 (1st Cir. 1972). The requirement that a class be clearly defined is not particularly stringent, and plaintiffs need only establish that "the general outlines of the membership of the class are determinable at the outset of the litigation." 7A Wright, Miller & Kane, FEDERAL PRACTICE AND PROCEDURE § 1760 at 118. In other words, the class must be sufficiently definite "that it is administratively feasible for the court to determine whether a particular individual is a member." *Id.* at 121.

As proposed, the class definition comprises all persons detained without warrant or legal justification during ICE workplace enforcement actions. "Defining a class as consisting of all persons who have been or will be affected by the conduct charged to the defendants is entirely appropriate where only injunctive or declaratory relief is sought. Indeed, the principal beneficiaries of an injunctive decree would seem likely to be those class members whose rights have not yet been violated.'" *Fischer v. Dallas Federal Sav. & Loan Asso.*, 106 F.R.D. 465, 470 (N.D. Tx. 1985) (*quoting Rice v. City of Philadelphia*, 66 F.R.D. 17 (E.D. Pa. 1974)). Here members are defined explicitly by whether they have suffered specific injury. The class definition accordingly meets the requirements of Rule 23, Fed.R.Civ.Proc.

III THIS ACTION SATISFIES THE REQUIREMENTS OF RULE 23(A).

In order to be certified for class treatment, an action must be shown to satisfy the four requirements of Rule 23(a) of the Federal Rules of Civil Procedure. The instant case meets these criteria.

A Numerosity and impracticality of joinder.

Rule 23(a)(1) requires that the class be "so numerous that joinder is impractical." Courts generally find the numerosity requirement of Rule 23(a)(1) satisfied when relatively few class members are involved. *See, e.g., Jordan v. County of Los Angeles,* 669 F.2d 1311, 1319 (9th Cir. 1982); *Carey v. Greyhound Bus Co.,* 500 F.2d 1372, 1381 (5th Cir. 1974) (number of class members assumed to be 28); *Arkansas Education Association v. Board of Education,* 446 F.2d 763, 765-66 (8th Cir. 1971) (class membership of 20 persons). *See generally* 3B MOORE'S FEDERAL PRACTICE ¶ 23.05 [1], at 23-154 to 23-155 (1978). Class Certification Motion

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It is not necessary to determine the exact size of the class in order to satisfy Rule 23(a)(1), especially where it would be unreasonable to require the named plaintiffs to identify the names of all class members. *Bratcher v. Nat'l Standard Life Ins. Co., supra*, 365 F.3d at 415 (certifying class "although exact number of class members continuing to pay discriminatory premiums was unknown"); 7 Wright and Miller, FEDERAL PRACTICE AND PROCEDURE: Civil § 1762. Rather, "the conduct complained of is the benchmark for determining whether a subdivision (b)(2) class exists, making it uniquely suited to civil rights actions in which the members of the class are often 'incapable of specific enumeration.'" *Yaffe v. Powers, supra*, 454 F.2d at 1366. "Where the exact size of the class is unknown but general knowledge and common sense indicate that it is large, the numerosity requirement is satisfied." *Orantes-Hernandez v. Smith*, 541 F. Supp. 351, 371 (C.D. Cal. 1982).

The numerosity requirement of Rule 23(a)(1) is satisfied here. Plaintiffs are challenging policies and practices that indisputably involve thousands of persons, and will continue to impact on thousands of persons yearly until and unless enjoined by this Court.

As discussed, courts generally find the numerosity requirement of Rule 23(a)(1) satisfied when relatively few class members are involved, and it is not necessary to determine the exact size of the class in order to satisfy Rule 23(a)(1). Rather, "the conduct complained of is the benchmark for determining whether a subdivision (b)(2) class exists, making it uniquely suited to civil rights actions in which the members of the class are often 'incapable of specific enumeration.'" *Yaffe v. Powers, supra*, 454 F.2d at 1366. There is little doubt that proposed class comprises thousands of individuals and accordingly satisfies the numerosity requirement of Rule 23(a)(1).

Class Certification Motion

B Common questions of law or fact.

Rule 23(a)(2) requires that there be "questions of law or fact common to the class." Common questions of law presented in this proposed class action include whether defendants' challenged policies and practices violate the Immigration and Nationality Act or the Fourth Amendment bar on unreasonable searches and seizures, or deny the proposed class members due process or equal protection as guaranteed by the Fifth Amendment to the United States Constitution.

Nor do the variations in the facts and circumstances surrounding the alleged detention of any individual proposed class member defeat commonality: plaintiffs challenge uniform policies and practices regardless of their application in any individual case. Even where there are individual variations in the facts or legal issues as they relate to a particular named plaintiff or proposed class member, the commonality requirement is satisfied so long as the class shares some common question of law or fact. See, e.g., Eisen v. Carlisle and Jacqueline, 391 F.2d 555, 562 (2nd Cir. 1968) (class certification granted notwithstanding "varying fact patterns underlying each individual ... transaction ..."); Senter v. General Motors Corp., 532 F.2d 511, 524 (6th Cir. 1976), cert. denied, 429 U.S. 870 (1976) (class certification granted in employment discrimination action brought on behalf of Black employees even though it was "manifest that every decision to hire, fire or discharge an employee may involve individual considerations"); Norwalk CORE v. Norwalk Redevelopment Agency, 395 F.2d 920, 937 (2nd Cir. 1968) (class certified in challenge to relocation practices of urban renewal project despite the different treatment suffered by each tenant during the relocation process); Cullen v. New York State Civil Service Commission, 435 F. Supp. 546, 559 (E.D.N.Y. 1977) (class certification granted in lawsuit challenging coercive practices in obtaining political contributions from public employees even though "fact questions specific to each instance of the alleged coercion will remain").

Class Certification Motion

It is clear that the claims plaintiffs present here raise questions of law and fact common to all proposed class members.

C Typicality of claims.

Rule 23(a)(3) requires that the claims of the named plaintiffs be "typical of the claims ... of the class." Meeting this requirement usually follows from the presence of common questions of law. Thus, courts have construed subdivisions (a)(2) and (a)(3) to be largely duplicative. *See* 3B MOORE'S FEDERAL PRACTICE ¶ 23.06-2, at 23-325; *see also American Airlines, Inc. v. Transport Workers Union,* 44 F.R.D. 47, 48 (N.D. Okla. 1968) (holding (a)(3) met by representatives "sharing common with the class any claim or defense it has"); *Mersay v. First Republic Corp.,* 43 F.R.D. 465, 468-69 (S.D.N.Y. 1968) (allegation that defendants engage in scheme common to all members of class held to support finding that claims of representative party typical). As set forth above, plaintiffs' claims present common questions of law and fact.

Plaintiffs here have no interest that conflicts with those of the proposed class. The named plaintiffs have identical legal theories and will seek the same injunctive and declaratory relief for themselves and for the class as a whole. Plaintiffs seek to vindicate the rights of unnamed class members, rights that are violated through the application of uniform policies and practices. No conflict exists between plaintiffs and the class they seek to represent; the issues herein arise out of a common pattern and practice of illegal activities. The typicality requirement of Rule 23(a)(3) is therefore satisfied.

D Adequacy of representation.

The final requirement for class certification, set out in Rule 23(a)(4), is that the named plaintiff "will fairly and adequately protect the interest of the class." The two principal elements of this requirement are (1) that the class representative's interests be co-extensive and not antagonistic to the class members' interests; and (2) that counsel

for the named representatives be qualified. *Johnson v. Georgia Highway Express, Inc.,* 417 F.2d 1122, 1124-25 (5th Cir. 1969).

The interests of the class representative here are not antagonistic to those of the proposed class members. Their mutual goal is to declare defendants' challenged policies and practices unlawful and to enjoin further violations.

Plaintiffs' lead counsel are employed by a non-profit organization specializing in federal litigation against the defendants in this case. They have successfully litigated numerous class actions and individual cases in the federal courts involving the rights of immigrants. *See, e.g., Plyler v. Doe,* 457 U.S. 202 (1982); *Ramon Sepulveda v. INS,* 863 F.2d 1458 (9th Cir. 1988); *Haitian Refugee Center v. Smith,* 676 F.2d 1023 (5th Cir. 1982); *Mendez v. INS,* 563 F.2d 956 (9th Cir. 1977); *Immigrant Assistance Project v. INS,* 709 F. Supp. 998 (W.D.Wa. 1989); *Orantes-Hernandez v. Smith,* 541 F. Supp. 351 (C.D. Cal. 1982); *League of United Latin American Citizens v. Wilson,* 131 F.3d 1297 (9th Cir. 1997); *Reno v. Catholic Social Services,* 509 U.S. 43 (1993); *Reno v. Flores,* 507 U.S. 292 (1993).

Counsel will adequately represent both named and unnamed class members. The requirements of Rule 23(a)(4) are satisfied in this case.

IV THIS ACTION SATISFIES THE REQUIREMENTS OF RULE 23(b)(2).

In addition to satisfying the four requirements of Rule 23(a), a certifiable class action must meet one of the requirements of Rule 23(b). This action meets the requirements of Rule 23(b)(2): *i.e.*, that "the party opposing the class has acted or refused to act on grounds generally applicable to the class thereby making appropriate final injunctive relief or corresponding declaratory relief with respect to the class as a whole ..."

Analysis of the requirements of subsection (b)(2) reveals "that the party opposing the class does not have to act directly against each member of the class. As long as his

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actions would affect all persons similarly situated, his acts apply generally to the whole class." 7A Wright & Miller, FEDERAL PRACTICE AND PROCEDURE, § 1775, at 19.

In this case defendants have implemented policies and procedures which allegedly, *inter alia*, authorize unconstitutional seizures of persons during ICE workplace raids in violation of the Fourth Amendment to the United States Constitution. The proposed class in this case has been created by defendants' challenged policies and practices.

Courts have repeatedly certified classes consisting of persons subject to challenged regulations, practices or policies. *See, e.g., Catholic Social Services, Inc. v. Reno,* Civ. S-86-1343 LKK (E.D. Cal.); *Newman, et al., v. Immigration & Naturalization Service, et al.,* No. CV 87-4757-WDK (C.D. Cal.); *Immigrant Assistance Project v. INS,* Civil No. C-88-379R (W.D. Wa.); *National Center for Immigrants' Rights, Inc. v. INS,* Civ. No. 83-7927-KN (C.D. Cal.) (order issued July 9, 1985, certifying a nationwide class of all persons subjected to an INS regulation under challenge); *see generally Illinois Migrant Council v. Pilliod,* 540 F.2d 1062, 1072 (7th Cir. 1976), *modified,* 548 F.2d 715 (7th Cir. 1977). The requirements of subsection (b)(2) have accordingly been met.

V CONCLUSION

For the foregoing reasons, this action should be certified as a class action pursuant to Rule 23(b), Fed.R.Civ.Proc.

Peter A. Schey Carlos R. Holguin Center for Human Rights & Constitutional Law Edward P. Wendel

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1	CERTIFICATE OF SERVICE	
2	I hereby certify that a true and correct copy of the foregoing Motion for Class	
3	Certification was served via the district court's electronic filing system on this 12th day	
4	of December, 2007, to the following counsel:	
5	Christopher W. Hollis	
6	Trial Attorney Office of Immigration Litigation	
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10	_/s/Christopher Scherer	
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