-1-

Document 1

Case 3:07-cv-01667-BEN-BLM

DLA PIPER US LLP

SAN DIEGO

SD\1751249.1

Filed 08/22/2007

Page 1 of 24

DLA PIPER US LLP

INTRODUCTION

- 1. Plaintiffs-Petitioners, Daniel Tartakovsky, Mohammad Hashim Naseem, Zahra Jamshidi, and Mehdi Hormozan (referred to collectively as Plaintiffs), respectfully submit this Complaint for Declaratory and Injunctive Relief and Petition for Naturalization pursuant to 8 U.S.C. § 1447(b). A motion for class certification will be filed in due course.
- 2. Plaintiffs are all long-time lawful permanent residents of the United States. Having met all statutory requirements each of them has sought to become a citizen of this country by applying for naturalization, . However, despite successfully undergoing their naturalization interviews and clearing criminal background checks more than two or three years ago, none of the Plaintiffs has received an adjudication from the U.S. Bureau of Citizenship and Immigration Services ("CIS") because a so-called "FBI name check" for each remains pending.
- 3. Defendants-Respondents (referred to collectively as Defendants) are officers of CIS, the Federal Bureau of Investigation ("FBI") and the Attorney General of the United States and are responsible for the naturalization process, including the FBI name check, which CIS requires for naturalization despite the absence of any promulgated rule or regulation requiring it.
- 4. Each Plaintiff therefore seeks to be naturalized by this Court, as Congress has authorized through the Immigration and Nationality Act. See 8 U.S.C. § 1447(b) (district court may make a determination of a naturalization application if there has been no adjudication within 120 days of an initial examination i.e., the applicant's naturalization interview.) See United States v. Hovsepian, 359 F.3d 1144, 1151 (9th Cir. 2004) (en banc).
- 5. In failing to adjudicate the Plaintiffs' naturalization applications, Defendant officers of CIS have violated CIS regulations requiring that such applications be adjudicated within 120 days of the initial examination. 8 C.F.R. § 335.
- 6. In addition, Defendant officers of both CIS and the Federal Bureau of Investigation ("FBI") have engaged in unreasonable and extraordinary delay in adjudicating Plaintiffs' naturalization applications, in violation of the Administrative Procedures Act, 5 U.S.C. §§ 555, 706, and the Due Process Clause.

Defendants' rationale for the unreasonable delays – that the delays are required to

7.

- Procedures Act: Defendants' failure to follow the notice and comment requirements of 5 U.S.C. § 553. CIS has promulgated no regulations concerning a "name check," but nonetheless has imposed the FBI name check as a requirement for five years without any deadlines for completion of the checks. In contrast, immigration regulations do provide for criminal records checks based on Plaintiffs' fingerprints and biographical data. 8 U.S.C. § 335.2(b). Each of the Plaintiffs has passed those specific background checks. Because Defendants' addition of the FBI name check constituted a substantive rule and causes undue burden and prejudice to Plaintiffs and other members of the proposed class, the public should have been provided notice and an opportunity to comment prior to its implementation.
- 8. The CIS Ombudsman has questioned the name check process. On June 11, 2007, the Ombudsman issued his 2007 Annual Report, which singled out name checks as a significant problem, stating, "FBI name checks, one of the security screening tools used by USCIS, continue to significantly delay adjudication of immigration benefits for many customers, hinder backlog reduction efforts, and may not achieve their intended national security objectives. FBI name checks may be the single biggest obstacle to the timely and efficient delivery of immigration benefits, and the problem of long-pending FBI name check cases worsened during the reporting period."
- 9. The Ombudsman further noted, "Unlike FBI name checks, other types of background and security checks e.g., fingerprint checks, the Interagency Border Inspection Systems name checks (IBIS), and the Automated Biometric Identification System (IDENT) checks return results within a few days, if not a few minutes. These law enforcement and watch list checks do not significantly prolong USCIS processing times or contribute to the USCIS backlog."
- 10. This CIS Ombudsman reports that FBI name checks cover not only a "principal subject of an investigation," but also any "person referenced in a file," such as a crime victim, witness, or other person innocent of any wrongdoing. "Name checks are not conducted by the -3-

11 12

13 14

15

16 17

18

19

20

21 22

23 24

25

26 27

28

DLA PIPER US LLP

FBI as part of ongoing investigations or from a need to learn more about an individual because of any threat or risk perceived by the FBI."

- According to the Ombudsman, "Completion of the name check process may take 11. considerable time because manual reviews of FBI files are sometimes required. This review may include FBI reporting on fragments of names of people who are not necessarily central or directly related to an investigation or law enforcement matter.... The delay caused by the FBI name check has substantial consequences to applicants and their families, as well as to our country and the economy."
- The 2007 Annual Report further states, "The Ombudsman agrees with the 12. assessment of many case workers and supervisors at USCIS field offices and service centers that the FBI name check process has limited value to public safety or national security, especially because in almost every case the applicant is in the United States during the name check process, living or working without restriction.... USCIS maintains that the name check process is of value, but it remains unclear whether the process has added any additional value over the security processes already in place."
- 13. The Ombudsman recommends, "Considering the protection the FBI name check provides, the cost of government resources used, and mental and actual hardships to applicants and their families, USCIS should reassess the continuation of its policy to require FBI name checks in their current form."
- Plaintiffs all have spent many years in the United States and have made this Nation 14. their home. They seek to pledge their allegiance to their adopted country and to participate fully in U.S. society as citizens. Each of the Plaintiffs has met the statutory requirements to become a U.S. citizen, and have sought relief through requests to representatives in Congress and through formal inquiries with the government. Nonetheless, each of the Plaintiffs has been stymied in his or her efforts by the unreasonable and extraordinary delay of the Defendants.
- 15. Defendants' failure to abide by the law is inconsistent with properly promulgated regulations and with the statutes passed by Congress. As a result, Plaintiffs are unable to participate in civic society by voting and jury service. Plaintiffs also are unable expeditiously to

4

10 11

12 13

14

15 16

17

18

19

20 21

22

23

24 25

26

27 28

SD\1751249.1

DLA PIPER US LLP

sponsor for lawful permanent residency immediate relatives living abroad including, in some cases, their parents, spouses and children. Plaintiffs also are unable to participate freely as U.S. citizens in the Visa Waiver Program and to travel abroad and return to the United States without fear of exclusion.

Filed 08/22/2007

Plaintiffs seek not only their own naturalization through 8 U.S.C. § 1447(b), but 16. also seek declaratory and injunctive relief as representatives of a class of other individuals who have satisfied all statutory requirements for naturalization and are suffering similar unreasonable delays of over 120 days since their naturalization interviews. Plaintiffs ask the Court to declare that the Defendants are violating the due process rights of the Plaintiffs, as well as the Administrative Procedures Act and the immigration laws and regulations, in failing to complete all background checks necessary for adjudication of Plaintiffs' naturalization applications within 120 days of their interviews.

JURISDICTION AND VENUE

- 17. The Court has subject matter jurisdiction over this case pursuant to 8 U.S.C. § 1447(b) (district court jurisdiction to adjudicate delayed naturalization applications) and 28 U.S.C. § 1331 (federal question). The court may grant declaratory judgment under 28 U.S.C. §§ 2201, 2202 and Fed. R. Civ. P. 57. The Court may grant injunctive relief under Fed. R. Civ. P. 65.
- Venue is proper in the Southern District of California pursuant to 28 U.S.C. 18. § 1391(e). Plaintiffs sue the Defendants in their official capacities as officers and employees of the United States. A substantial portion of the events giving rise to this Complaint occurred within this District, where the Plaintiffs' applications for naturalization are pending before the San Diego District of the CIS. In addition, venue is proper in this District pursuant to 8 U.S.C. § 1447(b), which provides that a petition for de novo review of a naturalization application shall be filed in the district in which the applicant resides. All of the Plaintiffs live within this District.

PARTIES

Plaintiff Daniel Tartakovsky is a native and citizen of Russia. He is a lawful 19. permanent resident of the United States and lives in San Diego, California. He applied for

9

SD\1751249.1

naturalization with CIS on November 4, 2002 and passed his naturalization examination on June 4, 2003. His naturalization application has not been adjudicated.

- 20. Plaintiff Mohammad Naseem is a native and citizen of Iraq. He is a lawful permanent resident of the United States and lives in El Cajon, California. He applied for naturalization with CIS on August 23, 2004 and passed his naturalization examination on March 15, 2005. His naturalization application has not been adjudicated.
- Plaintiff Zahra Jamshidi is a native and citizen of Iran. She is a lawful permanent 21. resident of the United States and resides in San Diego, California. She applied for naturalization with CIS on May 1, 2003 and passed her naturalization examination on February 2, 2004. Her naturalization application has not been adjudicated.
- Plaintiff Mehdi Hormozan is a native and citizen of Iran. He is a lawful permanent resident of the United States, and resides in San Diego, California. He applied for naturalization with CIS on October 2, 2002 and passed his naturalization examination on September 4, 2003. His naturalization application has not been adjudicated.
- Respondent Michael Chertoff is the Secretary of Homeland Security, which 23. encompasses CIS. Mr. Chertoff is ultimately responsible for the administration of all immigration and naturalization laws, including the processing and determination of applications for naturalization. He is sued in his official capacity.
- Respondent Robert S. Mueller, III is the Director of the Federal Bureau of 24. Investigation. Mr. Mueller is ultimately responsible for the processing of "name checks" submitted by CIS to the FBI during the naturalization process. Mr. Mueller is sued in his official capacity.
- Respondent Alberto Gonzales is the Attorney General of the United States. He is 25. the head of the U.S. Department of Justice, which encompasses the FBI. Mr. Gonzales is also jointly responsible with Mr. Chertoff for enforcement of immigration laws. Mr. Gonzales is sued in his official capacity.
- Respondent Emilio T. Gonzalez is the Director of the Bureau of Citizenship and 26. Immigrations Services, and is responsible for the implementation of immigration and

8

14

18

19

20 21

22

23

24

25 26

27 28

DLA PIPER US LLP

naturalization laws, including the processing and determination of applications for naturalization. He is sued in his official capacity.

Respondent Paul M. Pierre is the District Director of the Bureau of Citizenship and 27. Immigration Services, San Diego District, is also responsible for the implementation of immigration and naturalization laws, including the processing and determination of applications for naturalization. He is sued in his official capacity.

LEGAL FRAMEWORK

- 28. Federal immigration law allows persons who have been residing in the United States as lawful permanent residents to become United States citizens through a process known as naturalization.
- A person seeking to naturalize must meet certain requirements, including an 29. understanding of the English language and history and civics of the United States; a sufficient period of lawful permanent resident status and physical presence in the United States; and good moral character. 8 U.S.C. §§ 1423, 1427(a).
- Persons seeking to naturalize must submit an application for naturalization to CIS. 30. 8 U.S.C. § 1445. CIS is the agency that is responsible for adjudicating naturalization applications. 8 C.F.R. § 100.2.
- Once an application is submitted, CIS conducts a background investigation of each 31. naturalization applicant. 8 U.S.C. § 1446(a); 8 C.F.R. § 335.1.
- According to CIS regulations, the background investigation includes a full 32. criminal background check performed by the FBI. 8 C.F.R. § 335.2. After the background investigation is completed, CIS schedules a naturalization examination, at which an applicant meets with a CIS examiner who is authorized to ask questions and take testimony. The CIS examiner must determine whether to grant or deny the naturalization application. 8 U.S.C. § 1446(d).
- CIS must grant a naturalization application if the applicant has complied with all 33. requirements for naturalization. 8 C.F.R. § 335.3. Naturalization is not a discretionary benefit, but a right upon satisfaction of statutory requirements.

- 34. CIS must grant or deny a naturalization application at the time of the examination or, at the latest, within 120 days after the date of the examination. 8 C.F.R. § 335.3. Once an application is granted, the applicant is sworn in as a United States citizen.
- 35. In general, Congress has provided that applications for immigration benefits should be adjudicated within 180 days of the initial filing of the application. 8 U.S.C. § 1571. The President has also expressed that view. *See* Remarks by the President at INS Naturalization Ceremony (July 10, 2001), available at http://www.whitehouse.gov/news/releases/2001/07/print/20010710-1.html (urging immigration agencies to adopt standard of six-month processing time for applications for immigration benefits).
- 36. Plaintiffs are informed and believe that in 2002, CIS drastically expanded the scope of one type of background check known as an "FBI name check." A "name check" is a check of FBI records based on the name of the applicant. The FBI conducts the "name check" through manual and electronic searches of the FBI's centralized records. CIS requests the FBI to conduct "name checks" on all applications for naturalization.
- 37. Plaintiffs are informed and believe that the FBI name check requirement is implemented in such a manner that it is highly likely that an applicant may be identified erroneously as a person "of interest" to the FBI, thereby delaying adjudication of the naturalization application, even though the applicant has committed no crimes and has never been a suspect in any investigation. For example, the name check may identify a different person with a name similar to the applicant's, or result in a "hit" when the applicant's name is mentioned in FBI records because he has been an innocent witness or victim of a crime, has undergone employment-related security clearances in the past, or has assisted the FBI in its work.
- 38. Plaintiffs are informed and believe that CIS does not adjudicate applications for naturalization until it receives a completed "name check" from the FBI. CIS has not promulgated any regulations setting forth the "name check" as a prerequisite for naturalization. Neither CIS nor the FBI imposes any time limits for completion of "name checks." The FBI claims that CIS determines the order of resolution of the requested "name checks," and CIS claims that it cannot ask or require the FBI to complete "name checks" within any particular timeframe.

17

18

19

20

21

22 23

24

25

26 27

28

DLA PIPER US LLP

/////

-	39.	Plaintiffs are informed and believe that in April 2006, CIS implemented a new
policy	or pra	ctice of delaying naturalization examinations until after the "name check" is
comple	eted.	Thus, for certain applicants for naturalization, lengthy delays in adjudication now
occur p	prior t	o the examination, rather than after the examination. The April 2006 policy change
has res	sulted	in delayed scheduling of the naturalization examination for tens of thousands of
applica	ants. (CIS's expressed purpose for the policy change was to discourage litigation under 8
U.S.C.	§ 144	17(b).

When CIS fails to adjudicate a naturalization application within 120 days of the 40. examination, the applicant may seek de novo review of the application by a district court. 8 U.S.C. § 1447(b). When the applicant requests district court review, the district court gains exclusive jurisdiction over the application, United States v. Hovsepian, 359 F.3d 1144 (9th Cir. 2004), and it may naturalize the applicant. 8 U.S.C. § 1447(b).

FACTS

Plaintiffs

- Daniel Tartakovsky is a native and citizen of Russia. He entered the United States 41. in August 1993 on an F-1 student visa to pursue doctoral studies in hydrology at the University of Arizona. Upon completing his Ph.D., Dr. Tartakovsky worked at Los Alamos National Laboratory (LANL) in New Mexico in a post-doctoral position, then as a technical staff member, and more recently as a Team Leader. Dr. Tartakovsky has been a lawful permanent resident of the United States since January 2000 and is married to a native-born citizen of the United States. Dr. Tartakovsky is currently on leave of absence from LANL. He presently works at the University of California, San Diego as a tenured professor in the mechanical and aerospace engineering department. Dr. Tartakovsky lives in San Diego, California with his wife and daughter.
- 42. Dr. Tartakovsky submitted his naturalization application on November 4, 2002. On June 4, 2003, Dr. Tartakovsky was interviewed by CIS and informed that he had successfully completed his naturalization interview.

-9-

SD\1751249.1

26_.

28
DLA PIPER US LLP

- 43. Dr. Tartakovsky meets all statutory requirements for naturalization. He has been waiting over four years since his interview, and has yet to receive an adjudication of his application. In October 2005 and October 2006, Dr. Tartakovsky contacted the CIS Ombudsman, Mr. Prakash Kharti. He received two separate letters indicating the FBI name check remains pending.
- A4. Because he is not a United States citizen, Dr. Tartakovsky's job opportunities and ability to apply for certain grants and conduct research in certain areas are limited. He also has been unable to petition for his aging parents, who live in Russia, to become lawful permanent residents of the United States. See 8 U.S.C. § 1151(b)(2)(A)(i) (providing that children, spouses, and parents of U.S. citizens are not subject to worldwide limitations on numbers of visas issued); 8 U.S.C. § 1153(a) (setting forth preferences for issuance of visas to unmarried sons or daughters of U.S. citizens, spouses and unmarried sons or daughters of lawful permanent residents, married sons and daughters of U.S. citizens, and brothers or sisters of U.S. citizens, in that order).
- 45. Dr. Tartakovsky's work requires him to travel abroad for professional conferences and research exchanges. Without a United States passport, it is significantly more difficult for him to travel to various countries, due to visa requirements.
- 46. Mohammad Hashim Naseem is a native and citizen of Iraq. He is of Kurdish descent. Mr. Naseem, along with his wife and four daughters, were sponsored by the World Relief Organization. They entered the United States in 1996 after being granted asylum by the U.S. government. Mr. Naseem and his family currently live in El Cajon, California.
- 47. After participating as a security guard at a military airport as part of the U.S.-sponsored Operation Provide Comfort to establish a safe zone in the Kurdish region of Iraq in 1990, Mr. Naseem was given the opportunity to relocate. He and his wife and four daughters came to the United States after spending three months at Camp Haven in Guam, where they passed interviews and physical examinations conducted by U.S. Immigration Officers.
- 48. On August 23, 2004, Mr. Naseem applied for citizenship. He successfully completed his naturalization interview on March 15, 2005. At the end of the interview, the CIS officer told Mr. Naseem that he had passed his examination, but that his FBI name check

10

13

27

25

remained pending. A further inquiry by Mr. Naseem in October 2006 reflected no change in
status. Mr. Naseem's wife has also applied for naturalization, successfully completed her
interview, and has been waiting for her FBI name check to clear. Mr. Naseem meets all statutory
requirements for naturalization. Nonetheless, his application has not been adjudicated.

- 49. Mr. Naseem and his family have suffered harm from the delay of his naturalization. All four daughters are lawful permanent residents. His oldest daughter will turn 18 next year. If Mr. Naseem is not naturalized before his daughter's eighteenth birthday, she will lose the opportunity to obtain automatic derivative citizenship along with her father. 8 U.S.C. § 1431.
- Zahra Jamshidi is a native and citizen of Iran. She has been a lawful permanent 50. resident of the United States since July 23, 1998, after arriving in the United States as a refugee with her husband and children, who were also born in Iran.
- She filed her naturalization application on May 1, 2003. She was interviewed by 51. CIS on February 2, 2004 and informed that she successfully passed her naturalization examination. She meets all statutory requirements for naturalization.
- 52. Ms. Jamshidi's husband applied for naturalization and was interviewed by CIS on or about the same date as Ms. Jamshidi. Her husband's application was approved, and he became a naturalized citizen of the United States shortly after his interview. Her children are also naturalized citizens of the United States.
- Without a United States passport, Ms. Jamshidi has been unable to travel to visit 53. her parents, who remained in Iran. Her parents were unable to travel far from Iran but could have traveled to a nearby third country, such as Turkey or Dubai, to visit Ms. Jamshidi. But without a United States passport, Ms. Jamshidi is unable to travel to those countries.
- 54. While her naturalization application has been pending, Ms. Jamshidi's father died on July 23, 2005 without having seen her in over 15 years. Ms. Jamshidi's mother is currently 78 years old. However, until her naturalization application is approved, Ms. Jamshidi is unable to travel to a third country to visit her mother.

11

10

12 13

14 15

16

17

18

19 20

21

22 23

24

25 26

27

28

DLA PIPER US LLP

- Mehdi Hormozan is a native and citizen of Iran. Before coming to the United 55. States, Mr. Hormozan worked for the Iranian Air Force as a doctor and also maintained a private practice. Mr. Hormozan became a lawful permanent resident of the United States on June 28, 1994. He is married to a naturalized United States citizen and has two sons, one of whom is a United States citizen and one of whom is a lawful permanent resident who has applied for naturalization.
- Mr. Hormozan filed his naturalization application on October 2, 2002. He was 56. interviewed by CIS on September 4, 2003 and was told he successfully passed his naturalization examination. He meets all statutory requirements for naturalization.
- All Plaintiffs have been informed that their naturalization applications remain 57. pending and cannot be decided due to uncompleted "security checks" or "name checks."
- All Plaintiffs have suffered and continue to suffer prejudice from the delay of their 58. naturalizations. They have been and continue to be deprived of the substantial and unique rights and duties of U.S. citizenship, including the right to vote, the right to obtain a U.S. passport, the right to travel freely, and the right to receive certain governmental and non-governmental benefits.

DEFENDANTS' POLICIES AND PRACTICES

- Plaintiffs are informed and believe that Defendants Pierre, Emilio Gonzalez and 59. Chertoff have a policy, pattern, and practice of failing to adjudicate the applications for naturalization of the proposed plaintiff class within 120 days of the date of naturalization examinations, because of years-long delays in the processing of "FBI name checks."
- Plaintiffs are informed and believe that Defendants Pierre, Emilio Gonzalez and 60. Chertoff have a policy, pattern, and practice of unlawfully withholding and unreasonably delaying the adjudication of applications for naturalization of the proposed plaintiff class, because of years-long delays in the processing of "FBI name checks."
- Plaintiffs are informed and believe that Defendants Mueller and Alberto Gonzales 61. have a policy, pattern, and practice of unlawfully withholding and unreasonably delaying the

9

6

11

14

21

27

completion of "name checks," with the full knowledge that CIS requires the completion of suc
"name checks" for adjudication of applications for naturalization of the proposed plaintiff class

Document 1

- 62. Plaintiffs are informed and believe that Defendants have a policy, pattern and practice of failing to set deadlines for completing "name checks" and taking all the other reasonable steps necessary to complete the adjudication of applications for naturalization of the proposed plaintiff class.
- Plaintiffs are informed and believe that Defendants Pierre, Chertoff, Emilio 63. Gonzalez and Chertoff have a policy, pattern and practice of requiring "name checks" for adjudication of applications for naturalization of the proposed plaintiff class, despite the absence of any statutory or regulatory authorization for such "name checks."
- 64. Plaintiffs are informed and believe that Defendants do not have or use any mechanisms to identify the number and status of naturalization cases in which applicants satisfy all eligibility criteria, have passed naturalization interviews, and are awaiting adjudication solely on the basis of FBI name checks. In addition, USCIS and FBI do not have any policies or practices in place to ensure timely final adjudication of those naturalization applications.
- 65. Plaintiffs are informed and believe that Defendants do not have or use any mechanisms to track the number and status of naturalization cases in which applicants satisfy all eligibility criteria, have passed naturalization examinations, and are awaiting adjudication for more than 120 days after their naturalization examinations. In addition, USCIS and FBI do not have any policies or practices in place to ensure final adjudication of those naturalization applications.
- Plaintiffs are informed and believe that Defendants Pierre, Gonzalez and Chertoff 66. implemented the requirement of FBI name checks for naturalization without giving notice to the public and allowing a period for public comment. The Administrative Procedures Act requires such notice and comment because the FBI name check requirement is a substantive change in prior CIS policy and because the requirement has an adverse effect on individuals by causing a delay in adjudication of their naturalization applications.

67. As a result of the Defendants' policies, practices, actions and omissions, members of the proposed plaintiff class have suffered injury, in that they have been unlawfully denied the rights and benefits of U.S. citizenship for at least two years or more.

CLASS ALLEGATIONS

68. Plaintiffs bring this action on behalf of themselves and all other persons similarly situated pursuant to Federal Rules of Civil Procedure 23(a) and 23(b)(2). The class, as proposed by Plaintiffs, consists of:

All persons residing within the Southern District of California who have submitted or will submit applications for naturalization to CIS, and who have met all statutory requirements for naturalization, and whose applications for naturalization are not adjudicated within 120 days of the date of their initial examination.

- 69. The requirements of Federal Rules of Civil Procedure 23(a) and 23(b)(2) are met in that the class is so numerous that joinder of all members is impracticable. Counsel for Plaintiffs are aware of numerous other proposed class members who are similarly situated to the named Plaintiffs in this District alone. Counsel are aware of many others similarly situated elsewhere in California. Plaintiffs are not aware of the exact numbers of putative class members because Defendants are in the best position to make that determination.
- 70. There are questions of law and fact common to the proposed class that predominate over any questions affecting only the individually named Plaintiffs, including:

 (1) whether CIS's failure to adjudicate the applications for naturalization of the proposed plaintiff class within 120 days of the date of naturalization examinations, due to delays in "name checks," violates the Due Process Clause, the Immigration and Nationality Act and implementing regulations and the Administrative Procedures Act; (2) whether CIS's imposition of a name check requirement violates the notice and comment provision of the Administrative Procedures Act;

 (3) whether the FBI's actions in unlawfully withholding and unreasonably delaying the completion of "name checks," with the full knowledge that CIS requires the completion of such "name checks" for adjudication of applications for naturalization of the proposed plaintiff class, violates the Constitution and laws of the United States, including the Administrative Procedures -14-

SD\1751249.1

Act; and (4) whether CIS and the FBI's failure to set deadlines for completing "name checks" and failure to take all the other reasonable steps necessary to complete the adjudication of applications for naturalization of the proposed plaintiff class, violates the Constitution and laws of the United States, including the Administrative Procedures Act.

- The claims of the named Plaintiffs are typical of the claims of the proposed class. 71. The named Plaintiffs, like all class members, have not had their applications for naturalization adjudicated despite the passage of over 120 days since their naturalization examinations, and they have been denied timely completion of "name checks" which CIS requires for adjudication of their applications; and their applications for naturalization have been unlawfully withheld or unreasonably delayed on the basis of "name checks."
- Like the named Plaintiffs, members of the proposed class are suffering prejudice 72. from the delay of their naturalization applications, including the inability to participate in civic society by voting and jury service, the effective inability to sponsor immediate relatives for lawful permanent resident status, the inability to travel freely as U.S. citizens, and the harm of having an uncertain status in the country they have made their home and where they have established themselves as part of a community.
- The named Plaintiffs will fairly and adequately represent the interests of all 73. members of the proposed class because they seek relief on behalf of the class as a whole and have no interests antagonistic to other members of the class. The named Plaintiffs are represented by pro bono counsel from the ACLU Immigrants' Rights Project, the ACLU Foundation of San Diego & Imperial Counties, and DLA Piper US LLP, who have extensive expertise in class action litigation and/or immigrants' rights cases. Finally, the Defendants have acted on grounds generally applicable to the class, thereby making appropriate final injunctive relief with respect to the class as a whole.

DECLARATORY AND INJUNCTIVE RELIEF ALLEGATIONS

An actual and substantial controversy exists between Plaintiffs and Defendants as 74. to their respective legal rights and duties. Plaintiffs contend that Defendants' actions violate Plaintiffs' rights and the rights of proposed class members. Defendants contend the opposite.

	75.	Defendants	' failure to timely process Plaintiffs' naturalization applications,
includir	ng any	name check	, has caused and will continue to cause irreparable injury to Plaintiffs
and oth	er clas	s members.	Plaintiffs have no plain, speedy, and adequate remedy at law.

CAUSES OF ACTION

COUNT ONE

RIGHT TO DE NOVO JUDICIAL DETERMINATION OF APPLICATION

FOR NATURALIZATION

8 U.S.C. § 1447(b)

[By the Named Plaintiffs Against Defendants Pierre, Gonzalez and Chertoff]

- The allegations contained in paragraphs 1 through 75 above are repeated and 76. incorporated as though fully set forth herein.
- Because Respondents have failed to adjudicate each named Plaintiff's 77. naturalization application within 120 days after the date of his naturalization examination, each named Plaintiff is entitled to de novo adjudication of his naturalization application by this Court under 8 U.S.C. § 1447(b).
- 78. This Court should grant each named Plaintiff's naturalization application pursuant to 8 U.S.C. § 1447(b), because each named Plaintiff meets all of the requirements for naturalization under chapter 2 of the Immigration and Nationality Act, 8 U.S.C. § 1421 et seq., and therefore has a right to become a naturalized citizen of the United States.

COUNT TWO

UNREASONABLE DELAY

IN VIOLATION OF THE ADMINISTRATIVE PROCEDURES ACT

[By the Named Plaintiffs on Behalf of the Proposed Class Against All Defendants]

- 79. The allegations contained in paragraphs 1 through 78 above are repeated and incorporated as though fully set forth herein.
- The Administrative Procedures Act requires administrative agencies to conclude 80. matters presented to them "within a reasonable time." 5 U.S.C. § 555. A district court reviewing agency action may "compel agency action unlawfully withheld or unreasonably delayed."

25

26

27

28

SD\1751249.1

LA PIPER US LLP

SD\1751249.1

5 U.S.C. § 706(1). The court also may hold unlawful and set aside agency action that, inter alia,
is found to be: "arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with
law," 5 U.S.C. § 706(2)(A); "in excess of statutory jurisdiction, authority, or limitations, or short
of statutory right," 5 U.S.C. § 706(2)(C); or "without observance of procedure required by law,"
5 U.S.C. § 706(2)(D). "Agency action" includes, in relevant part, "an agency rule, order, license
sanction, relief, or the equivalent or denial thereof, or failure to act." 5 U.S.C. § 551(13).

- 81. The failure of Defendants Pierre, Emilio Gonzalez and Chertoff to adjudicate the applications for naturalization of the proposed plaintiff class within 120 days of the date of naturalization examinations on the basis of uncompleted "name checks," in violation of 8 U.S.C. § 1446(d) and 8 C.F.R. § 335, violates the Administrative Procedure Act, 5 U.S.C. § 555(b); 5 U.S.C. §§ 706(1), 706(2)(A), 706(2)(C), 706(2)(D).
- 82. The failure of Defendants Alberto Gonzales and Mueller to timely complete "name checks," with the full knowledge that CIS requires the completion of such "name checks" for adjudication of applications for naturalization of the proposed plaintiff class, violates the Administrative Procedure Act, 5 U.S.C. § 555(b); 5 U.S.C. §§ 706(1), 706(2)(A), 706(2)(C), 706(2)(D).
- Defendants' failure to set deadlines for completing "name checks," to track the number and status of naturalization cases awaiting final adjudication solely on the basis of FBI name checks, to track the number and status of naturalization cases awaiting final adjudication for more than 120 days after the naturalization examinations, and to take all the other reasonable steps necessary to complete the adjudication of applications for naturalization of the proposed plaintiff class, in violation of 8 U.S.C. § 1446(d) and 8 C.F.R. § 335, violates the Administrative Procedures Act, 5 U.S.C. § 555(b); 5 U.S.C. §§ 706(1), 706(2)(A), 706(2)(C), 706(2)(D).
- 84. As a result of Defendants' actions, Plaintiffs and members of the proposed class have suffered and continue to suffer injury. Declaratory and injunctive relief are therefore warranted.

-17-

/////

3

45

6

7

9

10

11

1213

14

15

16

17

18

19

20

2122

23

24

25

2627

20

28

DLA PIPER US LLP

COUNT THREE

FAILURE TO FOLLOW NOTICE-AND-COMMENT REQUIREMENTS OF THE ADMINISTRATIVE PROCEDURES ACT

[By the Named Plaintiffs on Behalf of the Proposed Class Against All Defendants]

- 85. The allegations contained in paragraphs 1 through 84 above are repeated and incorporated as though fully set forth herein.
- 86. By regulation, CIS is required to conduct a criminal background check before a naturalization application can be granted. 8 C.F.R. § 335.2(b). Prior to about November 2002, CIS used criminal databases such as NCIC to complete this process.
- 87. In or about November 2002, CIS implemented an expanded version of another background check known as an FBI name check, which goes beyond the criminal background check required by statute and regulation. Unlike the databases searched during the criminal background checks, the expanded FBI name check runs applicants names against a database containing names of persons who have never been convicted of, arrested for, or even suspected of a crime including innocent witnesses and even crime victims. This added requirement of a name check constitutes a substantive rule that departed from prior policy and practice.
- 88. Defendants implemented the expanded FBI name check requirement for naturalization without giving notice and providing a period for public comment, even though the name check requirement constitutes a substantive rule that departed from prior policy and practice.
- 89. Defendants' failure to provide a notice-and-comment period prior to implementing the FBI name check requirement violates the Administrative Procedures Act, 5 U.S.C. § 553.

COUNT FOUR

VIOLATION OF FIFTH AMENDMENT DUE PROCESS CLAUSE

[By the Named Plaintiffs on Behalf of the Proposed Class Against All Defendants]

90. The allegations contained in paragraphs 1 through 89 above are repeated and incorporated as though fully set forth herein.

12 13

14

15

16 17

18

19

20 21

22

23

24

25 26

27

28

DLA PIPER US LLP

	91.	The Due Process Clause of the Fifth Amendment prohibits the government from
depriv	ing any	person of life, liberty or property without due process of law. Plaintiffs have a
liberty	or prop	erty interest in adjudication of their naturalization applications within 120 days of
their r	aturaliz	ation interviews

- 92. Defendants Pierre, Emilio Gonzalez and Chertoff have a pattern, practice or policy of failing to adjudicate the applications for naturalization of the proposed plaintiff class within 120 days of the date of naturalization examinations because of delays in "name checks," in violation of 8 U.S.C. § 1446(d) and 8 C.F.R. § 335. Defendants Alberto Gonzales and Mueller have a pattern, practice or policy of failing to timely complete "name checks," with the full knowledge that CIS requires the completion of such "name checks" for adjudication of applications for naturalization of the proposed plaintiff class. Defendants have a pattern, practice or policy of failing to set deadlines for completing "name checks" and to take all the other reasonable steps necessary to complete the adjudication of applications for naturalization of the proposed plaintiff class, in violation of 8 U.S.C. § 1446(d) and 8 C.F.R. § 335. These actions by Defendants violate Plaintiffs' rights to due process of law.
- 93. As a result of Defendants' actions, Plaintiffs and members of the proposed class have suffered and continue to suffer injury. Declaratory and injunctive relief are therefore warranted.

PRAYER FOR RELIEF

WHEREFORE, in view of the arguments and authority noted herein, Petitioner prays for the following relief:

- Assume jurisdiction over the matter; a.
- Certify this case as a class action lawsuit, as proposed herein;
- Review de novo and grant the named Plaintiffs' applications for naturalization, pursuant to 8 U.S.C. § 1447(b);
- Order Defendants to promptly adjudicate, in a time period not to exceed 90 days, the currently pending applications for naturalization of all members of the proposed class;

-19-

SD\1751249.1

- 1 2
- 3
- 4 5
- 6 7
- 8 9
- 10
- 11
- 12
- 13
- 14
- 15
- 16
- 17
- 18
- 19
- 20
- 21
- 22
- 23
- 24
- 25
- 26
- 27
- 28
- SD\1751249.1

- Order Defendants to adjudicate, within 180 days of the application date, all e. applications for naturalization that shall be submitted in the future by members of the proposed class, as required by governing law;
- Order that any name checks Defendants choose to conduct shall be completed in a f. manner that does not delay adjudication of naturalization applications by members of the proposed class beyond 120 days of the applicant's naturalization examination;
- Order Defendants to adopt a procedure for identifying naturalization cases g. awaiting final adjudication based solely on FBI name checks, and for identifying naturalization cases awaiting final adjudication for more than 120 days after successful completion of naturalization examinations;
- Issue a declaratory judgment holding unlawful: (a) the failure of Defendants h. Pierre, Emilio Gonzalez and Chertoff to adjudicate applications for naturalization within 120 days of the date of the naturalization examination; (b) the failure of Defendants Alberto Gonzales and Mueller to complete "name checks" within a reasonable time; and (c) Defendants' failures to take all necessary steps to adjudicate applications for naturalization within 120 days of the date of the naturalization examinations.

-20-

- /////
- /////
- /////
- /////
- /////
 - /////
- /////
- /////
- /////
- ///// /////
- /////
- DLA PIPER US LLP SAN DIEGO

Award reasonable attorney fees and costs pursuant to the Equal Access to Justice i. 1 2 Act, 5 U.S.C. § 504, 28 U.S.C. § 2412; and 3 Grant any and all further relief this Court deems just and proper. 4 5 Dated: <u>Aug</u> 22, 2007 Respectfully submitted, 6 DAVID BLAIR-LOY ACLU Foundation of San Diego & 7 Imperial Counties P.Ô. BOX 87131 8 San Diego, CA 92138-7131 9 CECILLIA D. WANG American Civil Liberties Union Foundation 10 Immigrants' Rights Project 39 Drumm Street 11 San Francisco, CA 94111 12 NANCY O. DIX MIKE TRACY 13 DLA PIPER US LLP 401 B Street, Suite 1700 14 San Diego, CA 92101-4297 15 By: 16 Attorneys for Plaintiffs 17 18 19 20 21 22 23 24 25 26 27

DLA PIPER US LLP

28

SD\1751249.1

S JS 44 (Rev. 11/04) Case 3 The JS 44 civil cover sheet and the by local rules of court. This form, the civil docket sheet. (SEE INST	e information contained h approved by the Judicial	neither replace no erence of the Unit	or suppler ted States	ment the filing and ser	vice of p	le	or other papers as req	22 of uired by law ourt for the p	, except a	s provided nitiating
I. (a) PLAINTIFFS DANIEL TARTAKOVSK ZAHRA JAMSHIDI, ME	ı	DEFENDANTS SEE ATTACHED LIST FOR ALL DEFENDANTS NAMES.								
(b) County of Residence (EXCEP	County of Residence of First Listed 07 AUC 22 PM 3: 55 (IN U.S. PLAINTIFF CASES ONLY) NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE LAND INVOLVED. AUCTION DISTRICT OF CALIFORNIA									
(c) Attorney's (Firm Nam DAVID BLAIR-LOY & CECILLIA D. WANG ACLU Foundation of San P.O. Box 87131 San Diego, CA 92138-713 Ph: 619-232-2121, Ext. 2	Number) ANCY O. DIX IKE TRACY LA PIPER US LLP 1 B St., #1700 n Diego, CA 92101 : 619-699-2700		'07 CV 1667			ц¥.		DEPUTY		
II. BASIS OF JURISDIC	CTION (Place an "X" in O	ne Box Only)	III. C	(For Diversity Cas		NCIP	AL PARTIES (F	Place an "X" i and One Box		
U.S. Government Plaintiff	3 Federal Question (U.S. Government No.	t a Party)	Ci	tizen of This State	PTF	DEF	Incorporated or Princip of Business In Th	pal Place	PTF ☐ 4	DEF 4
2 U.S. Government Defendant	4 Diversity (Indicate Citizenship of	Parties in Item III)		tizen of Another State	□ 2		Incorporated and Princ of Business In An	•	<u> </u>	□ 5
IV. NATURE OF CUIT			CI	tizen or Subject of a Foreign Country	☐ 3	<u></u> 3	Foreign Nation	· .	☐ 6	☐ 6
IV. NATURE OF SUIT CONTRACT		y) DRTS		FORFEITURE/PE	NALTV		BANKRUPTCY	ОТИ	ER STAT	TITES
110 Insurance 120 Marine 130 Miller Act 140 Negotiable Instrument 150 Recovery of Overpayment & Enforcement of Judgment 151 Medicare Act 152 Recovery of Defaulted Student Loans (Excl. Veterans) 153 Recovery of Overpayment of Veteran's Benefits 160 Stockholders' Suits 190 Other Contract 195 Contract Product Liability 196 Franchise REAL PROPERTY 210 Land Condemnation 220 Foreclosure 230 Rent Lease & Ejectment 240 Torts to Land 245 Tort Product Liability 290 All Other Real Property	310 Airplane 315 Airplane Product Liability 320 Assault, Libel & Slander 330 Federal Employers' Liability 340 Marine 345 Marine Product Liability 350 Motor Vehicle Product Liability 360 Other Personal Injury CIVIL RIGHTS 441 Voting 442 Employment 443 Housing/ Accommodations 444 Welfare 445 Amer. w/Disabilities - Employment 446 Amer. w/Disabilities - Other 440 Other Civil Rights	362 Personal Inju Med. Malpri Med. Malpri Med. Malpri Product Liat 368 Asbestos Per Injury Product Liability PERSONAL PRO 370 Other Fraud 371 Truth in Len 380 Other Persor Property Dar 385 Property Dar 385 Property Dar 510 Motions to Nothing Sentence Habeas Corpus: 530 General 540 Mandamus & 550 Civil Rights 555 Prison Condi	ctice cy bility sonal ct PERTY ding lal lage lage lility TIONS acate y cother	620 Other Food & 625 Drug Related 2 of Property 21 630 Liquor Laws 640 R.R. & Truck 650 Airline Regs. 660 Occupational Safety/Health 690 Other LABOR 710 Fair Labor/Mgmt. F 730 Labor/Mgmt. R & Disclosure A 740 Railway Labor 790 Other Labor Li 791 Empl. Ret. Inc. Security Act	ndards Relations eporting tet Act tigation	PRO	Withdrawal 28 USC 157 PERTY RIGHTS Copyrights Patent Trademark CIAL SECURITY HIA (1395ff) Black Lung (923) DIWC/DIWW (405(g)) SSID Title XVI RSI (405(g)) CRAL TAX SUITS Taxes (U.S. Plaintiff or Defendant) IRS—Third Party 26 USC 7609	480 Cons 490 Cable 810 Select 850 Securi 875 Custo 12 U 890 Other 891 Agric 892 Econ 893 Envir 894 Energy 895 Freed 40 Ju 950 Cons State	ss and Bank merce pritation eteer Influe upt Organiz umer Credi e/Sat TV titive Service rities/Comm nange omer Challe ISC 3410 r Statutory cultural Act omic Stabil ronmental N gy Allocatic dom of Info al of Fee De er Equal Ac strice titutionality Statutes	nced and ations a codities/ nge Actions s ization Act fatters n Act rmation termination cess of
V. ORIGIN ○	Court Appell	ate Court	Reinstat Reoper	ed or	fy)		6 Multidistrict Litigation	7 Jud Ma Jud	peal to Dis lge from ngistrate lgment	strict
VI. CAUSE OF ACTION	Cite the U.S. Civil St 8 U.S.C. Section Brief description of c Complaint for De	n 1447 (B)						·		<u>.</u>
VII. REQUESTED IN COMPLAINT:	CHECK IF THIS IS UNDER F.R.C.P. 23	A CLASS ACTIO		DEMAND \$			CHECK YES JURY DEMA		anded in c	
VIII. RELATED CASE(IF ANY	(See instructions):	JDGE				DOCKE	ET NUMBER			
DATE 8/22/2007	7	SIGNATURE OF	ATTOR	NET OF RECORD (Nand	y 0.	Dix)				
FOR OFFICE USE ONLY RECEIPT # 41775 AM	10UNT \$300 /	APPLYING IFP <u>K</u>	0 18 d	22/89 GE			MAG. JUDGE			
							American Lega	iNet, Inc.	ww.USCourt	Forms.com

ATTACHMENT TO CIVIL COVER SHEET LIST OF ALL DEFENDANTS' NAMES UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF CALIFORNIA

ALL NAMED DEFENDANTS:

PAUL M. PIERRE, District Director, U.S. Department of Homeland Security, Bureau of Citizenship and Immigration Services, San Diego District; EMILIO T. GONZALEZ, Director, U.S. Deptment of Homeland Security, Bureau of Citizenship and Immigration Services; MICHAEL CHERTOFF, Secretary of Homeland Security; ROBERT S. MUELLER III, Director of the Federal Bureau of Investigation; ALBERTO GONZALES, Attorney General of the United States.

UNITED STATES DISTRICT COURT

SOUTHERN DISTRICT OF CALIFORNIA SAN DIEGO DIVISION

141795 - KD * * C O P Y * * August 22, 2007 15:57:57

Civ Fil Non-Pris

USAO #.: CIVIL FILING; 07CV1667

Judge..: ROGER T BENITEZ

Amount.:

\$350.00 CK

Check#.: BC 716152

Total-> \$350.00

FROM: TARTAKOVOSKY, ET AL V. PIERRE.

CIVIL FILING