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#### INTRODUCTION

- 1. This is an action to challenge ongoing policies and practices of Immigration and Customs Enforcement ("ICE") agents and Sonoma County Sheriff's Department personnel that exceed both agencies' lawful authority and violate the constitutional and statutory rights of Latino residents in Sonoma County. The policies and practices challenged in this lawsuit include:
  - Sheriff's deputies and ICE agents using race as a motivating factor for traffic stops and other detentions, in violation of constitutional and statutory guarantees of equal protection;
  - Sheriff's deputies and ICE agents stopping, interrogating, searching, and arresting persons without adequate justification;
  - Sheriff's deputies arresting and holding individuals in the County jail without any lawful basis for detention; and
  - Denial of due process to people arrested on suspected immigration violations and improperly held in the custody of the Sheriff.
- 2. This action is brought by the Committee for Immigrant Rights of Sonoma County, which has waged a long-standing campaign to promote the rights of immigrants and to end local immigration enforcement practices that undermine public safety and the willingness of Sonoma County's large immigrant community to report crime to local law enforcement agencies. This action is also brought by individuals, including members of the Committee, who have been subjected to the Defendants' discriminatory practices and unreasonable searches and seizures.
- 3. Plaintiffs seek an end to Defendants' unlawful and discriminatory policies and practices. Secondarily, this action seeks monetary damages for the individual plaintiffs. The specific relief sought by each Plaintiff against each Defendant is alleged herein.

#### **JURISDICTION**

4. This Court has jurisdiction over the claims alleged in this Complaint pursuant to 28 U.S.C. § 1331 (federal question), 28 U.S.C. § 1343 (civil rights), 28 U.S.C. § 2201 (declaratory relief), 42 U.S.C. § 1983, 28 U.S.C. § 1346, 28 U.S.C. § 1651, and 5 U.S.C. § 702

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subdivision of the State of California that can sue and be sued in its own name. Upon

Defendant County of Sonoma ("Sonoma County" or "County") is a political

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information and belief, Defendant Sonoma County includes, operates, governs, and is responsible for the Sonoma County Sheriff's Department ("Sheriff's Department") pursuant to the laws of the State of California and Sonoma County.

- 11. Defendant Sheriff Bill Cogbill is Sheriff-Coroner of the Sonoma County Sheriff's Department and is responsible for the policies, practices and customs of the Sonoma County Sheriff's Department. Defendant Cogbill also directs the hiring, screening, training, retention, supervision, discipline, counseling and control of the deputy sheriffs under his supervision and command. Defendant Cogbill also directs the processing, care and management of individuals held at the Main Adult Detention Facility ("MADF") and the North County Detention Facility ("NCDF") (collectively, "the Sonoma County jail"). At all relevant times, Defendant Cogbill was acting under color of law. He is sued in his individual and official capacities.
- 12. Defendant Deputy Sheriff Morris E. (Eric) Salkin is a deputy sheriff with the Sonoma County Sheriff's Department. At all relevant times, Defendant Salkin was acting under color of law. He is sued in his individual and official capacities.
- 13. Defendant United States Bureau of Immigration and Customs Enforcement ("ICE"), a federal agency charged with the administration, investigation and enforcement of federal immigration laws as adopted in the Immigration and Nationality Act, 8 U.S.C. § 1101 et seq., is a division of the United States Department of Homeland Security ("DHS"). ICE was at all times relevant herein a division of DHS, organized and existing under the laws of the United States.
- 14. Defendant Special Agent Christopher Merendino is a senior special agent of ICE. At all relevant times, Defendant Merendino was acting under color of law, as an agent, employee and/or representative of the United States. He is sued in his individual and official capacities.
- 15. Defendant Special Agent Mario Huelga is a special agent of ICE. At all relevant times, Defendant Huelga was acting under color of law, as an agent, employee and/or representative of the United States. He is sued in his individual and official capacities.
- 16. At all relevant times, Defendants DOES 1 through 50 (also "DOE defendants") were agents, employees, or otherwise representatives of the Sheriff and/or County. At all

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- relevant times, DOES 1 through 50 were acting under color of law. Upon information and belief, Plaintiffs allege that many, if not all, of DOES 1 through 50 are residents of the Northern District of California. Upon information and belief, Plaintiffs allege that DOES 1 through 50, inclusive, are legally responsible for the wrongs committed against Plaintiffs, as alleged herein. When Plaintiffs become aware of the true identities of one or more DOE defendants, Plaintiffs will amend this complaint to add or substitute them as named Defendants.
- 17. At all relevant times, Defendants ROES 1 through 50 (also "ROE defendants") were agents, employees, or otherwise representatives of ICE. At all relevant times, ROES 1 through 50 were acting under color of law. Upon information and belief, Plaintiffs allege that many, if not all, of ROES 1 through 50 are residents of the Northern District of California. Upon information and belief, Plaintiffs allege that ROES 1 through 50, inclusive, are legally responsible for the wrongs committed against Plaintiffs, as alleged herein. When Plaintiffs become aware of the true identities of one or more ROE defendants, Plaintiffs will amend this complaint to add or substitute them as named Defendants.
- 18. Defendant United States of America exists under the Constitution of the United States of America and laws enacted by the United States Congress. ICE was at all times relevant herein a division of DHS, organized and existing under the laws of the United States. Individual defendants Merendino, Huelga and ROES 1-50 were at all relevant times acting as agents, employees, and/or representatives of Defendant United States of America and in engaging in the conduct herein alleged were acting within the scope of their agency and employment and with the knowledge, consent, permission, authorization or ratification, either express or implied, of Defendant United States of America.
- 19. Plaintiffs are informed and believe and thereon allege that each of the Defendants caused, and is liable for, the unconstitutional and unlawful conduct and resulting injuries alleged herein, by, among other things, personally participating in said conduct or acting jointly with others who did so; by authorizing, acquiescing or setting in motion policies, plans or actions that led to the unlawful conduct; by failing to take action to prevent the unlawful conduct; by failing or refusing with deliberate indifference to maintain adequate training and supervision; and/or by

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ratifying the unlawful conduct taken by employees under his or her direction and control. Plaintiffs are informed and believe and thereon allege that Defendants' actions were pursuant to

a policy, custom, or usage of the Sheriff's Department or ICE or other related agencies.

# CIVIL IMMIGRATION ENFORCEMENT - LEGAL BACKGROUND Local Law Enforcement Agencies' Lack of Authority to Enforce Immigration Law

- 20. State and federal law do not authorize local authorities such as Defendants Sonoma County, including the Sonoma County Sheriff's Department, and Sheriff Cogbill and the employees under his supervision, including Deputy Sheriff Salkin, to arrest or detain individuals based on suspected civil immigration violations.
- 21. Federal law preempts local law enforcement agencies from enforcing civil immigration law except as specifically provided by statute. Local law enforcement agencies may enforce *criminal* immigration law within the restrictions of state law.
- 22. In California, local law enforcement authorities may make warrantless arrests only where they have probable cause to believe the arrestee has committed a crime in their presence or a felony offense outside their presence. California Penal Code § 836.
- Neither the County nor the Sonoma County Sheriff's Department have entered 23. into a written agreement with ICE pursuant to 8 U.S.C. § 1357(g) to authorize County employees to enforce civil immigration law.
- 24. Neither the County nor the Sonoma County Sheriff's Department have entered into a written agreement with ICE, known as an "Inter-Governmental Service Agreement," designating the Sonoma County Jail as a detention facility for individuals in federal immigration custody.
- 25. According to Protocol 99-1 of the Sonoma County Law Enforcement Chiefs' Association, "Sonoma County Law Enforcement personnel shall not arrest or detain any person based solely on violation of Title 8, United States Code, Section 1325 (illegal entry)" and "Sonoma County law enforcement personnel shall not undertake any interrogation of any person for the sole purpose of ascertaining his/her immigrant status." According to Section 428 of the Sonoma County Sheriff's Department policies, "The fact that an individual is suspected of being

an undocumented alien alone shall not be the basis for contact, detention, or arrest." Upon information and belief, Defendants Sonoma County and Cogbill have officially abandoned, ignored and contravened these written policies to the extent that they conflict with the other policies, practices and conduct described in this Complaint.

# <u>Limits on ICE Agents' Authority to Make Warrantless Arrests and Issue Immigration</u> <u>Detainers</u>

- 26. ICE agents are authorized to arrest individuals without a warrant only if they (a) have reason to believe that the individuals are in the United States in violation of immigration law, and (b) have reason to believe that the individuals are likely to escape before a warrant can be obtained for their arrest. 8 U.S.C. § 1357.
- 27. ICE must provide certain procedural protections to individuals arrested for civil immigration violations without a warrant. These protections include: the right to be examined by a non-arresting officer without unnecessary delay; notice of the charges against them and their right to a hearing with counsel at their own expense; lists of available pro bono counsel and free legal services; and notice that statements made by the arrestee may be used against him in a subsequent proceeding. 8 U.S.C. §§ 1226, 1229, 1357; 8 C.F.R. § 287.3. A bond determination and a decision whether to issue a Notice to Appear must be made within 48 hours of arrest except in the case of emergency or extraordinary circumstances. *Id.*
- 28. 8 C.F.R. § 287.7 allows ICE agents to issue immigration detainers requesting that other law enforcement agencies maintain custody of a suspected noncitizen already within that law enforcement agency's custody on an independent civil or criminal charge, to permit ICE to assume custody of the suspected noncitizen. 8 C.F.R. § 287.7 does not authorize ICE agents to issue immigration detainers to instruct local law enforcement agencies to detain or arrest individuals who are not already in the custody of those agencies.

#### DEFENDANTS' UNLAWFUL POLICIES, CUSTOMS, AND PRACTICES

29. For at least the past four years, the Sonoma County Sheriff's Department -- under the direction of Sheriff Bill Cogbill -- has been working with ICE and its officers to enforce civil immigration law against Latino persons in Sonoma County, in excess of local authority. This

collaboration takes place in the field in two ways: (1) by Sheriff's deputies participating in joint patrols with ICE agents that specifically target Latino residents of Sonoma County, and (2) by Sheriff's deputies identifying and arresting persons suspected of being unauthorized noncitizens

outside the presence of ICE officers, but with the agency's approval.

### **Joint Patrols Staffed By Local and Federal Officers**

- 30. Defendant Sheriff Cogbill and his deputies, including Defendant Salkin, participate in joint operations with ICE agents, including Defendants Merendino and Huelga, on a regular basis as part of an ongoing enforcement initiative known as the Multi-Agency Gang Enforcement Team ("MAGNET") or the "Gang Task Force." Several agencies, including the Sonoma County Sheriff's Department and ICE, participate in MAGNET operations. Defendants Salkin, Huelga and Merendino are regular field participants or personnel in MAGNET operations.
- 31. MAGNET's purported primary goal is stop gang-related violence and associated criminal activity. However, MAGNET's participants, including Defendants Salkin, Merendino and Huelga, do not limit their enforcement activities to such criminal activity. Specifically, in furtherance of a stated goal to arrest "undocumented alien gang members," MAGNET targets Latinos in Sonoma County who are not engaged in criminal activity. Upon information and belief, Defendant Sheriff's deputies and ICE agents working together on MAGNET patrols enter areas of Sonoma County that have high Latino populations and target young Latino males or young males who appear to be Latino for traffic stops, often without any reasonable suspicion of criminal activity or traffic infraction. After stopping such individuals, Defendants interrogate and search them, even where there is no reasonable suspicion that such individuals are engaged in criminal activity or present a threat to safety.
- 32. Defendants have adopted the policy, practice and custom of relying on the impermissible factors of race, color and/or ethnicity to stop, detain, question and/or search persons who are or appear to be Latino and to prolong their initial stops to probe into their immigration status without reasonable suspicion that they have committed a crime or are noncitizens without lawful immigration status.

33. After such initial stops, prolonged detentions for immigration questioning, and searches, Defendants have the policy and practice of arresting and placing individuals in the Sonoma County jail without criminal charges or any actual or purported criminal basis, simply because they are suspected of violating civil immigration laws. Defendant ICE and its agents also engage in the policy and practice of arresting individuals or causing them to be arrested without warrants and causing them to be held in the Sonoma County jail without reason to believe that such individuals are present in the United States without authorization and without reason to believe they are likely to escape before a warrant can be obtained.

#### Civil Immigration Enforcement By Sheriff's Deputies Unaccompanied By ICE Agents

- 34. In addition to the joint operations described above, Defendants Cogbill and County employees working under his supervision, including Defendant Salkin, have adopted the policy, practice and custom of stopping, detaining, questioning and/or searching persons who are or appear to be Latino and interrogating them about their immigration status outside the presence of ICE agents.
- 35. These racially-motivated stops are frequently unsupported by reasonable suspicion or probable cause that the person or persons stopped have violated any criminal law.
- 36. Even where such stops may be initially supported by reasonable suspicion of criminal activity or traffic infraction, Defendants Cogbill and the County employees under his supervision, including Defendant Salkin, have adopted the policy, practice and custom of prolonging the initial stop to interrogate individuals about their immigration status and conducting searches of their persons and vehicles despite having neither any criminal basis to prolong the detention nor any investigatory or safety justification for the searches. Upon information and belief, the individual's actual or apparent Latino descent is a motivating factor for Sheriff's deputies' prolonged detention, interrogation, and search of such individuals.
- 37. Defendants Cogbill and the County employees under his supervision, including Defendant Salkin, have also adopted the policy, practice and custom of contacting ICE agents to seek approval to execute warrantless arrests for civil immigration violations. Upon information and belief, these calls to ICE agents are motivated by the individual's actual or apparent Latino

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descent, Spanish surname, or Latin American country of origin, and Latino residents of Sonoma County are disproportionately affected by this practice.

# <u>Individuals Arrested for Civil Immigration Violations During Joint Patrols or by Sheriff's</u> Deputies Alone Held in the Sonoma County Jail

- 38. Federal Defendants ICE, Huelga, Merendino, and unknown ROES have adopted the policy, practice and custom of requesting that Sonoma County Sheriff's Department personnel take physical custody of individuals suspected of civil immigration violations and hold them in the Sonoma County jail without any criminal basis for arrest. This practice and custom includes issuance of immigration detainers under the purported authority of 8 C.F.R. § 287.7 for persons that are not already in County custody on an independent arrest pursuant to criminal law or other state law.
- 39. County Defendants County of Sonoma, Cogbill, Salkin, and DOES 1-50 have adopted the policy, practice and custom of transporting, booking, and holding individuals in the Sonoma County jail without a warrant or probable cause of criminal activity, based only on Federal Defendants' request and issuance of an immigration detainer under the purported authority of 8 C.F.R. 287.7.
- 40. Defendants ICE, Sonoma County, and Sheriff Cogbill do not provide adequate training to the deputy sheriffs regarding the law and regulations governing ICE detainers, or any federal immigration law.

# Warrantless Civil Immigration Arrests Made Without Flight Risk Assessment

- 41. Whether encountered as a part of a joint MAGNET operation including ICE agents or arrested by Sheriff's deputies with ICE's approval, Defendants have adopted the policy, practice and custom of placing civil immigration arrestees in local custody without meeting federal requirements for the warrantless arrest of noncitizens suspected of violating federal immigration laws, *i.e.*, probable cause and a determination that the person is likely to escape before an arrest warrant can be obtained. 8 U.S.C. § 1357.
- 42. Upon information and belief, Defendants United States and ICE do not provide adequate training to ICE agents regarding the types of evidence necessary to establish reasonable

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suspicion or probable cause that a person is a noncitizen in the United States without authorization or that the person poses a flight risk as required for warrantless arrests based on suspected civil immigration violations.

43. In addition to directing the illegal enforcement of civil immigration law by deputy sheriffs, Defendants Sonoma County, Sheriff Cogbill, United States and ICE do not provide training to deputy sheriffs working with ICE agents regarding the types of evidence necessary to establish reasonable suspicion or probable cause that a person is a noncitizen in the United States without authorization or that the person poses a flight risk as required for warrantless arrests based on suspected civil immigration violations.

# **Invalid Use of Immigration Detainers**

- 44. Defendants purport to justify holding individuals in the Sonoma County jail without criminal charges -- whether arrested by joint patrols or by Sheriff's deputies acting on their own -- by the issuance of immigration detainers pursuant to 8 C.F.R. § 287.7. However, by the express terms of that regulation, local authorities may only use immigration detainers to retain custody over individuals who are already in local custody pursuant to a valid criminal arrest after they would otherwise be released from local custody. Moreover, 8 C.F.R. § 287.7 does not allow ICE to issue detainers to initiate custody for persons not already in the custody of a law enforcement agency on independent criminal or other state law grounds.
- 45. A detainer is not an "arrest warrant," a "criminal detainer," see Pub. L. No. 91-538, 84 Stat. 1397 (1970), or an "administrative warrant," see 8 U.S.C. § 1226, 8 C.F.R. § 236.1. ICE may only issue immigration detainers to request that another law enforcement agency maintain custody of an individual already held by that agency on independent grounds. 8 C.F.R. § 287.7. In violation of 8 C.F.R. §287.7, Defendants have adopted the policy, practice and custom of using immigration detainers as "warrants," in an effort to allow local law enforcement officers to initiate County custody of individuals without meeting applicable constitutional, statutory, and regulatory requirements.

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- 46. Upon information and belief, Defendant ICE does not generally interpret 8 C.F.R. § 287.7 to authorize local law enforcement to initiate custody of individuals for civil immigration violations.
- 47. Upon information and belief, Defendants' use of immigration detainers to initiate custody of individuals who are not already in the custody of local law enforcement independently of the detainer as described in this Second Amended Complaint is not a common practice elsewhere in the country.

#### Racially-Motivated Targeting of Criminal Arrestees for Immigration Detainers

- 48. Defendants also use immigration detainers for inmates of the Sonoma County jail who are in custody after arrests for independent criminal or other state law grounds. Upon information and belief, County Defendants have adopted the policy, practice and custom of identifying individuals held in the Sonoma County jail based on their Latino race or appearance, Spanish surname, and/or birth in a Latin American country for questioning regarding their immigration status and referral to ICE for a determination of whether to issue a detainer.
- 49. Upon information and belief, for those individuals who are already in custody of local law enforcement pursuant to a purported criminal arrest, Defendant ICE and its agents have adopted the policy, practice, and custom of using Latino race or appearance, Spanish surnames, and Latin American national origin as motivating factors for initiating interrogations or other review of inmates as potential subjects of immigration detainers and for the issuance of immigration detainers.

#### **Denial of Procedural Protections**

- 50. With respect to persons arrested and held in the Sonoma County jail for suspected civil immigration violations -- whether by joint ICE/Sheriff's Department teams or by Sheriff's deputies alone -- Defendants have adopted the policy, practice and custom of maintaining local custody for approximately four days before transferring the arrestees to ICE for the initiation of removal proceedings under federal immigration law.
- 51. Once booked into the Sonoma County jail, civil immigration arrestees are -- by Defendants' policy, practice and custom -- denied notice of any charges against them,

examination by a neutral magistrate or non-arresting ICE officer, notice that statements they make may be used against them in removal proceedings, a list of low or no-cost immigration legal services, or notice that they have a right to a hearing or bond determination. Such procedural protections are required for individuals arrested without a warrant on suspected immigration violations pursuant to 8 U.S.C. § 1357 and 8 C.F.R. § 287.3 and would be provided to arrestees taken immediately into ICE custody. Under the policy, practice, and custom adopted by Defendants, the issuance of these procedural protections is, on information and belief, delayed for approximately four days while civil immigration arrestees are held in the Sonoma County jail.

- 52. With respect to persons originally held in the Sonoma County jail for criminal or other state law violations, Defendants have adopted the policy, practice, and custom of prolonging the detention of persons against whom immigration detainers have been issued for four days after they otherwise would have been released from local custody. These four day detentions are not justified by the original state law basis for the individuals' initial arrests and are not supported by a separate probable cause determination by a non-arresting ICE officer or a neutral magistrate. These immigration detainees are not provided the procedural protections required by 8 U.S.C. § 1357 and 8 C.F.R. § 287.3 for individuals arrested by ICE without a warrant. Upon information and belief, standards used by ICE and its agents for the issuance of immigration detainers for persons held on criminal or other state law grounds in the Sonoma County jail are insufficient to establish probable cause for the prolonged detentions.
- 53. The procedural protections set forth in 8 C.F.R. § 287.3 are important to allow civil immigration detainees to determine the reasons why they are being detained, to understand their rights to remain silent, to seek out legal representation and advice on the effect of criminal charges on the detainee's immigration status, and their right to post bond such that they do not have to remain in custody pending removal proceedings. These notices are necessary underpinnings to each civil immigration arrestee's right to a meaningful immigration hearing before being deprived of liberty through removal from the United States.

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- 54. In addition, the United States and California Constitutions impose requirements that are not being met under Defendants' policies, practices, and customs regarding immigration detainers. As a matter of federal and state constitutional law, persons who are detained on immigration detainers—or whose detention is prolonged based on an immigration detainer—are entitled to a probable cause determination within 48 hours of the beginning of the immigration detainer-based detention, as well as notice of the charges against him or her and an opportunity to respond.
- 55. Upon information and belief, after having been held without authorization in Sonoma County jail for four days without notice of the charges against them, their right to a hearing and counsel, their right to post bond, and other required notices before being transferred into ICE custody, civil immigration arrestees are more easily coerced into waiving their constitutional right to a hearing prior to removal than they would be if they were timely provided the procedural protections which are due them as warrantless immigration arrestees.
- 56. Upon information and belief, after having their detentions prolonged for four days pursuant to an immigration detainer without notice of the charges against them, their right to a hearing and counsel, their right to post bond, and other required notices before being transferred into ICE custody, individuals are more easily coerced into waiving their constitutional right to a hearing prior to removal than they would be if they were timely provided the procedural protections set forth in 8 C.F.R. § 287.3.
- 57. Upon information and belief, the financial and administrative costs of providing the procedural protections under 8 U.S.C. § 1357 and 8 C.F.R. § 287.3 to persons who are held in the Sonoma County jail pursuant to immigration detainers would be insubstantial relative to the harm to their due process rights resulting from the denial or delay of these procedural protections.
- 58. Defendants' failure to provide procedural protections required by 8 U.S.C. § 1357 and 8 C.F.R. § 287.3 to civil immigration detainees arrested, or subjected to prolonged detention on the basis of an immigration detainer, without a warrant violate those detainees' due process

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rights, as guaranteed under the Fifth and Fourteenth Amendments of the United States Constitution and Article I, section 7 of the California Constitution.

### **Defendants' Racially-Motivated Classification of Immigration Detainees as Gang Members**

- 59. Upon information and belief, Defendants have adopted the policy, practice, and custom of using race, Spanish surname, and/or national origin as factors to inaccurately classify Latinos who are arrested through MAGNET operations as gang members.
- 60. Upon information and belief, Defendants County, Cogbill, Salkin, and DOES 1-50 have adopted the policy, practice, and custom of using race, Spanish surname, and/or national origin as factors to inaccurately classify Latinos who are booked into the jail—on criminal or other state law charges or on immigration detainers—as gang members.
- 61. In addition to being stigmatizing and causing other injuries, Defendants' racially-motivated and inaccurate classification of inmates as gang members has an impact on their placement within the jail and, as a matter of state law, could impact their sentencing in any subsequent criminal proceedings.

# Sheriff's Knowledge and Direction of Challenged Policies, Practices and Customs

- 62. Defendant Sheriff Cogbill directs the operations, staffing and investigations conducted by MAGNET, and provides updates as to MAGNET and other immigration enforcement activities at Sonoma County Law Enforcement Chiefs' Association meetings.
- 63. On October 5, 2007, at a meeting with representatives of Plaintiff Committee for Immigrant Rights of Sonoma County, Defendant Sheriff Cogbill and other members of the Sonoma County Sheriff's Department, with counsel, confirmed that Defendant Sheriff's Department had regularly engaged in joint patrols with ICE for the previous three years, had arrested individuals based on suspected immigration violations without a criminal basis for arrest outside the presence of ICE agents, and has adopted the policy and practice of holding individuals in the Sonoma County jail based on suspected civil immigration violations, and without any criminal basis for arrest, at the request of ICE agents.

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- 64. Defendant Sheriff Cogbill also has personally received memoranda from his employees informing him of the practices of the Sheriff's Department, including the detention of individuals without a criminal basis for the arrest.
- 65. Defendant Sheriff Cogbill also directs the practices of deputy sheriffs in the Sheriff's Department's Detention Division, which manages the processing, care and management of arrestees held in the Sonoma County jail.
- 66. Defendants Sonoma County and Sheriff Cogbill failed to train deputy sheriffs of the Sonoma County Sheriff's Department including Defendant Salkin on the requirements imposed on ICE agents for warrantless arrests of persons suspected of civil immigration violations and the terms and limitations of 8 C.F.R. § 287.7.
- 67. Upon information and belief, Defendants Sonoma County and Sheriff Cogbill failed to adequately train deputy sheriffs of the Sheriff's Department on the due process and equal protection rights of inmates held at the Sonoma County jail.
- 68. Plaintiffs allege that Sheriff Cogbill is liable in his personal capacity for the actions of his subordinates and ICE agents acting in concert with Sheriff's Department personnel as alleged herein because he was intimately familiar with, approved of, and ratified the policies, practices and customs described herein and failed to take any remedial action to stop ongoing constitutional violations.

#### INDIVIDUAL PLAINTIFFS' EXPERIENCES

# Ongoing Injury to the Committee for Immigrant Rights and Its Members

69. Plaintiff Committee for Immigrant Rights of Sonoma County ("Committee") was founded in 2006 in response to federal immigration reform proposals that would have raised penalties for illegal immigration and classified undocumented immigrants and those who assist them as felons. The Committee's mission has been to oppose anti-immigrant legislation and policies at both federal and local levels. Since its inception, the Committee has worked to educate the public, including immigrant communities in Sonoma County, about immigration law and policies and to inform them about their rights.

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70. Through its Know Your Rights Campaign, the Committee has held a series of house meetings and public forums to distribute information to the Latino community in Sonoma County concerning individual rights, including the right to be free from unreasonable searches and detentions, the right to remain silent when questioned by police or immigration agents, and the right to be represented by a lawyer when accused or interrogated in custody.

- 71. The Committee launched a County of Refuge Campaign in 2007, calling for an end to local law enforcement's assistance in civil immigration enforcement through weekly vigils and public forums. This campaign was the Committee's response to the Sonoma County Sheriff's Department practice of arresting and detaining young Latino members of the community based solely on their immigration status, which is the product of an active and open collaboration between the Sheriff and ICE.
- 72. Members of the Committee have personally witnessed and been subjected to Defendants' unlawful practices, and the Committee's membership includes a constituency of persons, namely Latino residents of Sonoma County, who are especially likely to be subjected to these practices. The Committee's membership includes several Latino families who live in the neighborhoods of Sonoma County where Defendants' regularly patrol. In addition, the Committee itself has been, and continues to be, harmed by Defendants' practices because those practices undermine the Committee's organizational mission and divert the Committee's resources from the pursuit of other, related goals.
- 73. The Committee seeks only injunctive and declaratory relief from Defendants, as discussed below.

# The Unlawful Stop and Detention of Francisco Sanchez-Lopez

74. On September 28, 2006, Plaintiff Francisco Sanchez-Lopez ("Sanchez-Lopez") was riding as a passenger in a car in Santa Rosa. A group of officers working together as part of a MAGNET team stopped the car near West 9<sup>th</sup> Avenue in Santa Rosa. The group included ICE agents, including Defendants Huelga and Merendino; Sheriff's deputies, including Defendant Salkin; and at least one California Highway Patrol ("CHP") officer.

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75. Upon information and belief, the MAGNET team, including Defendants Merendino, Huelga, and Salkin, stopped the car in part due to the race and/or ethnicity of its occupants, including Sanchez-Lopez.

- 76. After stopping the car, a CHP officer approached the driver. The CHP officer told the driver that he was not permitted to have a "For Sale" sign in the car's rear window, and proceeded to interrogate the driver about whether he had gang affiliations. The driver did not receive a ticket for the "For Sale" sign.
- 77. An officer, who upon information and belief was Defendant Huelga, approached Sanchez-Lopez on the passenger side of the vehicle. Though Sanchez-Lopez had committed no crime and posed no threat, Defendant Huelga asked Sanchez-Lopez for his name and then asked him if he was on probation. Sanchez-Lopez provided his name and admitted that he was on probation. Huelga did not ask the reasons behind Sanchez-Lopez's probation, nor seek to verify Sanchez-Lopez's name or probation terms by radio or with other officers. The terms of Sanchez-Lopez's probation did not require him to submit to searches by law enforcement.
- 78. Without probable cause or reasonable suspicion of any civil or criminal violation, without any reason to believe Sanchez-Lopez was in the United States without documentation, and without any reason to believe that Sanchez-Lopez was armed or dangerous, Huelga ordered Sanchez-Lopez out of the car. Huelga asked Sanchez-Lopez if he was in a gang and if he had any tattoos, and instructed him to show them the tattoos. Sanchez-Lopez said he was not in a gang, and showed Huelga his tattoos. Without reasonable suspicion that Sanchez-Lopez posed a threat to the officers' safety, probable cause of criminal activity, or Sanchez-Lopez's consent, Huelga subjected Sanchez-Lopez to a pat-down search and confiscated his wallet. Huelga searched Sanchez-Lopez's wallet and removed an ID card.
- 79. Huelga instructed Sanchez-Lopez to go over to Defendant Merendino. Merendino interrogated Sanchez-Lopez about his immigration status and family background.
- 80. Upon information and belief, Defendants Huelga and Merendino subjected Sanchez-Lopez to prolonged detention, search, and interrogation based in part on his Latino appearance and Spanish surname.

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- 81. Following the interrogation and search of Sanchez-Lopez's wallet, Merendino and Huelga directed Defendant Salkin to arrest Sanchez-Lopez and book him into custody at the Sonoma County jail based solely on his suspected immigration status. There was no actual or even purported criminal basis for Sanchez-Lopez's arrest, and neither Merendino nor Huelga made a determination that Sanchez-Lopez presented a flight risk within the meaning of 8 U.S.C. § 1357. At the time of Sanchez-Lopez's arrest, ICE had not issued a Notice to Appear or an arrest warrant for Sanchez-Lopez.
- 82. Defendant Salkin put Sanchez-Lopez in handcuffs and walked him over to a Sonoma County Sheriff's patrol car. No one told Sanchez-Lopez that he was under arrest or why he was under arrest and no one gave Sanchez-Lopez notice of his Miranda rights. As Salkin was walking Sanchez-Lopez to the patrol car, a passenger in the car, Sanchez-Lopez's thengirlfriend, asked why Sanchez-Lopez was being taken. In response, several officers ridiculed and laughed at Sanchez-Lopez, including Defendant Salkin, who responded "He knows why," in a laughing manner.
- 83. Defendant Salkin took physical custody of Sanchez-Lopez and drove him to the Sonoma County jail. Merendino accompanied Salkin and Sanchez-Lopez in Salkin's vehicle. Sanchez-Lopez arrived at the jail at about 6:00 p.m. on September 28, 2006.
- 84. Despite the lack of indicia of gang membership and Sanchez-Lopez's repeated denial of any gang affiliations, Defendants Salkin and Merendino characterized Sanchez-Lopez as a gang member based on his Latino appearance and descent. He was housed with Sureño inmates in the Sonoma County jail.
- 85. Around the time of the arrest, Defendant Merendino issued and signed an immigration detainer, Form I-247, for Sanchez-Lopez which indicates September 28, 2006 as the date the detainer was filed. Sonoma County jail records of Sanchez-Lopez's arrest list Merendino as the arresting officer.
- 86. Sanchez-Lopez spent four nights in the custody of Defendants County and Cogbill at the Sonoma County jail before being transferred to ICE custody on October 2, 2006. During this time Sanchez-Lopez did not receive notice of any charges against him, examination

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by a neutral magistrate or non-arresting ICE officer, notice that statements he made could be used against them in removal proceedings, a list of low or no-cost immigration legal services, or notice that he had a right to a hearing or a bond determination.

- 87. Being in jail for four nights without any information about what was happening to him, or what would be coming next, and knowing he had not violated any criminal laws, Sanchez-Lopez was extremely frightened and anxious. No one told Sanchez-Lopez how long he could expect to stay in jail or whether he would have an opportunity to clear his name. He feared losing his job and falling behind in school. He did not know that he had any rights as a person who might be put into immigration proceedings, and he was very anxious about what would happen in the future. He had trouble sleeping while he was in jail, and he ate very little because he felt so nervous. The first day he was in County custody, he did not have access to medication for a chronic kidney condition, which also caused him worry and distress.
- 88. Once in ICE custody, Sanchez-Lopez remained in custody for approximately one week, posted bond, and was issued a Notice to Appear.
- 89. In his immigration proceedings, Sanchez-Lopez sought to suppress evidence regarding his immigration status that was gained during the above-described searches, seizures, and interrogations on the basis that the evidence was gained through egregious violations of the Fourth Amendment. On or about March 17, 2008, the immigration judge presiding over Sanchez-Lopez's removal proceedings granted Sanchez-Lopez's motion to suppress and ordered his removal proceedings terminated. On or about May 7, 2009, the Board of Immigration appeals denied ICE's appeal of the immigration judge's decision. The deadline for the government to petition for review of the BIA's decision to the Ninth Circuit Court of Appeals lapsed on or about June 6, 2009.
- 90. Sanchez-Lopez and members of his family have been settled residents of Sonoma County and members of the Committee for approximately two years. During the relevant events alleged in paragraphs 74-89 above, Sanchez-Lopez was employed in Sonoma County, lived in Sonoma County, had friends in the community, and made no attempt to flee. Based on these factors, Sanchez-Lopez was not a flight risk. Sanchez-Lopez's only previous law enforcement

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record was in connection to violations for driving without a license. Sanchez-Lopez is not, and has never been, a gang member.

91. Sanchez-Lopez is and appears to be of Latino descent and a person of color.

#### The Unlawful Stop and Detention of Christyan Sonato-Vega

- 92. In or about July, 2007 Christyan Sonato-Vega ("Sonato-Vega") was a passenger in a car driven by his fiancée. She parked the car and they got out at a bakery in Santa Rosa, intending to purchase a cake. They were ordered to stop by two MAGNET officers, Defendant Salkin and an unknown DOE Defendant, who, upon information and belief, stopped Sonato-Vega because he appeared to be of Latino descent.
- 93. Without reasonable suspicion to believe Sonato-Vega was engaged in criminal activity or posed a threat of danger, Salkin immediately ordered Sonato-Vega to "stop." Sonato-Vega continued walking, and Salkin repeated, "Stop and put your hands on your head." Sonato-Vega, feeling he had no choice, complied with the order and stopped walking. Defendant Salkin walked over to Sonato-Vega, held Sonato-Vega's hands on top of his head, and walked him to the car. Salkin asked him if he had any weapons. Sonato-Vega said, "No," and Salkin ordered Sonata-Vega to empty his pockets. Sonato-Vega emptied his pockets and placed his hands back on his head. Salkin searched through the contents of Sonata-Vega's pockets and did a pat-down search of his body. Salkin asked Sonato-Vega to spread his legs for the pat-down search and Sonato-Vega complied, but Salkin kicked Sonato-Vega's legs apart further and pulled Sonato-Vega's hands back, causing Sonato-Vega pain.
- 94. Salkin questioned Sonato-Vega about his immigration status, his tattoos, and whether he was a gang member. Sonato-Vega told Salkin that he was not a gang member and exercised his legal right not to answer Salkin's questions about his immigration status. Salkin threatened that if Sonato-Vega did not cooperate, they would arrest his fiancée.
- 95. Following this search and interrogation, Salkin left Sonato-Vega and his fiancée in the care of the other deputy sheriff and searched the car without their consent. Salkin also questioned Sonato-Vega about the contents of the car. The entire detention lasted between 10 and 20 minutes and then Salkin told Sonato-Vega he and his fiancée were free to go.

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- 96. The deputy sheriffs did not issue any citation to Sonato-Vega or his fiancée during this encounter.
- 97. On or about Thursday, August 2, 2007, Defendants Salkin and Huelga approached Sonato-Vega at his place of employment, a gas station in Rohnert Park, California. Without reasonable suspicion that Sonato-Vega was engaged in criminal activity or was a non-citizen without authorization to be in the United States, Defendants Salkin and Huelga detained Sonato-Vega and interrogated him about his immigration status and his family.
- 98. When Salkin and Huelga arrived at the gas station, they ordered Sonato-Vega to "stop" and told him he was under arrest. They made him empty his pockets and handcuffed him. Salkin subjected Sonato-Vega to a pat-down search, searched his wallet, and asked him about his immigration status and the status of his parents. During the course of this interrogation, Sonato-Vega refused to answer questions concerning his immigration status.
- 99. Defendant Huelga also subjected Sonato-Vega to a pat-down search before putting him in the patrol car. During the encounter, Huelga ridiculed Sonato-Vega, saying, "Oh look, he's shaking. He ain't that tough." When Sonato-Vega asked why he was being arrested, Huelga responded, with profanity, that Sonato-Vega is "illegal" and "is not allowed to be here."
- 100. Defendants Salkin and Huelga arrested Sonato-Vega and booked him into the Sonoma County jail based on suspected civil immigration violations alone and without any actual or even purported criminal basis for arrest. Upon information and belief, Salkin and Huelga made this warrantless arrest without probable cause to believe that Sonato-Vega was a noncitizen without authorization to be in the United States and without making a determination that he was likely to escape before an arrest warrant could be obtained. Upon information and belief, Huelga and Salkin subjected Sonato-Vega to the stop, interrogation, search, and arrest because of his Latino appearance and Spanish surname.
- 101. Around the time of the arrest, Huelga issued and signed an immigration detainer, Form I-247, for Sonato-Vega which indicates August 2, 2007 as the date the detainer was filed. Sonoma County jail records of Sonato-Vega's arrest list Huelga as the arresting officer.

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102. Despite the lack of reliable indicia of gang membership and Sonato-Vega's denial of any gang affiliations, DOE Defendants and Salkin and Huelga characterized Sonato-Vega as a gang member based on his Latino appearance and descent.

- 103. In response to a DOE Defendant's questions at booking about what Latino gang members Sonato-Vega would prefer to be housed with, Sonato-Vega responded that he was not a gang member, that he knew people that were both Norteños and Sureños, and that he would prefer to be housed with non-gang-affiliated inmates. Contrary to Sonato-Vega's request, Defendants County, Cogbill, and DOE Defendants housed him with Sureño inmates who were in criminal custody. Some of the criminal detainees told Sonato-Vega that he would end up in prison.
- 104. While he was in custody at the Sonoma County jail, Sonato-Vega asked County jail employees what the charges were against him. However, while in County custody, Sonato-Vega did not receive notice of the charges against him, an examination by a neutral magistrate or non-arresting ICE officer, a list of low or no-cost immigration legal services, or notice that he had a right to a hearing or a bond determination.
- 105. Being in jail for four days without a clear sense of the charges against him, knowing he had not hurt anyone or violated any criminal laws to cause his arrest, Sonato-Vega felt angry and agitated, as well as extremely nervous and anxious. No one told Sonato-Vega how long he could expect to stay in jail and he did not know he had any rights as a person being held for civil immigration violations. He had trouble sleeping while he was in the Sonoma County jail and ate very little due to his emotional distress and worry.
- 106. Defendants held Sonato-Vega in Defendant Cogbill's custody at the Sonoma County jail until on or about Monday, August 6, 2007, when they transferred him to San Francisco's ICE facility.
- 107. While in ICE detention, Sonato-Vega was threatened by unknown ICE agents ROES with further and prolonged detention and relocation to a facility far away from his home if he did not agree to sign a form. Defendants ROES told Sonato-Vega that he could not challenge his inevitable removal, and that if he signed the form, he would be released from jail sooner.

Upon information and belief, these ICE agents made these threats to coerce Sonato-Vega into waiving his rights to a hearing and stipulating to removal. After an extended period of detention, and out of desperation to achieve freedom from confinement, Sonato-Vega stipulated to removal without knowing, voluntary or informed consent. Sonato-Vega's experience of having spent four days in the Sonoma County Jail without notice of the charges against him or his rights as a warrantless civil immigration detainee contributed to his desperation and susceptibility to coercion when he was transferred to ICE custody.

- 108. Because Sonato-Vega was denied notice of the charges against him, an examination by a neutral magistrate or non-arresting ICE officer, a list of low or no-cost immigration legal services, or notice that he had a right to a hearing or a bond determination, Sonato-Vega, through counsel, later sought to reopen his removal proceedings. Sonato-Vega ultimately negotiated a change in his removal designation from "stipulated removal" to "voluntary departure."
- 109. During the relevant events alleged in paragraphs 92-108 above, Sonato-Vega and members of his family were settled residents of Sonoma County, and Sonato-Vega was employed in Sonoma County. Sonato-Vega also was engaged to a U.S. citizen. Sonato-Vega therefore was not a flight risk.
- 110. Prior to August 2007, Sonato-Vega had no prior police record other than for driving without a license. Sonato-Vega is not, and never has been, a gang member.
  - 111. Sonato-Vega is and appears to be of Latino descent and a person of color.

# The Unlawful Detention of Samuel Medel Moyado

- 112. On the evening of August 8, 2007, Plaintiff Samuel Medel Moyado ("Medel") was arrested on a minor non-drug charge, pursuant to California Penal Code § 647(f).
- 113. Despite a lack of indicia of gang membership and Medel's denial of any gang affiliations, unknown ROE and DOE Defendants, upon information and belief, characterized Medel as a gang member based on his Latino appearance and descent. Despite the fact that Medel was wearing a red t-shirt when he was arrested and that red is the color known to be

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associated with Norteño gang members, Defendants County, Cogbill and DOES placed Medel in detention with members of the Sureño gang (whose favored color is widely known to be blue).

- 114. Upon information and belief, an unknown DOE Defendant, motivated by Medel's race, national origin, and/or Spanish surname, questioned Medel about his immigration status and referred him to ICE for investigation and consideration for issuance of an immigration detainer.
- 115. Upon information and belief, Defendants ICE and a ROE Defendant interrogated Medel about his immigration status while he was in the Sonoma County Jail and issued an immigration detainer for Medel based in part on his Latino appearance and Spanish surname and without a determination that he presented any flight risk.
- 116. At Medel's court hearing on the morning of August 10, 2007 the judge told Medel he was free to leave because no charges had been filed against him. However, relying on an immigration detainer that had been issued pursuant to 8 C.F.R. § 287.7(d), Sheriff's Department personnel continued to detain Medel in Defendant Cogbill's custody, transferred him to another Sheriff's facility and kept him in custody until August 14, when they transferred him to ICE's custody.
- 117. While he was in custody at the Sonoma County jail, Medel did not receive notice of the immigration charges against him, notice that statements he made could be used against him in removal proceedings, a list of low or no-cost immigration legal services, or notice that he had a right to a bond determination.
- Defendants did not bring Medel before a neutral magistrate or non-arresting ICE officer for a probable cause determination or provide him notice of the charges against him and an opportunity to respond within 48 hours of the initiation of his prolonged local custody pursuant to immigration detainer.
- 119. Being in detention for days without a clear sense of the charges against him or what would happen to him, Medel felt nervous and agitated and suffered emotional distress from the uncertainty.

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	120.	Although Medel attempted to post bond while he was in detention in San
Franc	isco on o	or about August 14, Defendants ICE and unidentified ROE Defendants did not gi
Mede	l the opp	portunity until after they transferred him to ICE's Eloy Detention Center in
Arizo	na, over	a week after his arrest. Defendants did not release Medel until the evening of
Thurs	day, Au	gust 16, 2007, in Arizona, after he posted bond.

- 121. As a result of Defendants' actions, Medel was deprived of his right to post bond until he had already been transferred to Arizona, was unnecessarily deprived of his liberty before he was given opportunity to post bond, and was forced to incur travel expenses in returning from Arizona to his home in Santa Rosa.
- 122. Medel is a member of the Committee. During the events alleged in paragraphs 112-121 above, Medel had also been a long-time resident of Sonoma County, with ties to the community and in a serious relationship with a U.S. citizen. Medel, therefore, was not a flight risk.
- 123. Prior to August 8, 2007, Medel had no police record as an adult. Medel is not, and never has been, a gang member.
  - 124. Medel is and appears to be of Latino descent and a person of color.

#### REQUISITES FOR RELIEF

- 125. As a result of the general and specific conduct of Defendants described above, Plaintiffs have been denied their constitutional and civil rights. Defendants' conduct is the result of ongoing policies, practices, conduct and acts that have resulted and will continue to result in irreparable injury to Plaintiffs, including but not limited to further threats to and violations of their constitutional and civil rights. Plaintiffs have no plain, speedy, or adequate remedy at law to redress the violations alleged herein, and therefore seek injunctive relief restraining Defendants from continuing to engage in the unlawful and unconstitutional policies, practices, conduct and acts described in this Second Amended Complaint.
- 126. An actual and substantial controversy exists between Plaintiffs and Defendants as to their respective legal rights and duties. Plaintiffs contend that Defendants' policies, practices, conduct and acts alleged herein violate Plaintiffs' constitutional and civil rights. Defendants

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Committee, Sanchez-Lopez, Sonato-Vega and Medel have been injured and will continue to be

injured, and therefore seek injunctive relief as described below. Also as a direct and proximate

result of Defendants' conduct, Plaintiffs Sanchez-Lopez, Sonato-Vega and Medel have suffered

1	damages in an amount according to proof, and seek damages against Defendants as described
2	below.
3	FIRST CLAIM FOR RELIEF
4	Fourth Amendment (42 U.S.C. § 1983)
5	(Unreasonable Search and Seizure)
6	All Plaintiffs Against Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50
7	134. Plaintiffs incorporate by reference the allegations in the paragraphs above as
8	though fully set forth here.
9	135. Plaintiffs Committee, Sanchez-Lopez and Medel seek injunctive and declaratory
10	relief against the County and against Defendants Cogbill, Salkin, and DOES 1-50 in their official
11	capacities, enjoining them from continuing to engage in the above-described policies, practices
12	and conduct violating the rights of Plaintiffs and Sonoma County residents to be free from
13	unreasonable searches and seizures under the Fourth Amendment of the United States
14	Constitution, including but not limited to:
15	a. Stopping persons and vehicles without reasonable suspicion of criminal
16	activity or traffic infraction [¶¶ 25, 30-32, 34-35, 62-64]; <sup>1</sup>
17	b. Unreasonably prolonging traffic and other stops beyond the time they
18	would otherwise take in order to question individuals about matters
19	unrelated to the purported purpose of the stop or other criminal activity,
20	specifically their citizenship and immigration status [¶¶ 30-32, 34, 62-64];
21	c. Conducting personal and vehicle searches without probable cause to
22	believe that that the areas searched contain evidence of criminal activity or
23	without a reasonable belief that the person searched or car's occupants are
24	dangerous and may gain access to a weapon in the area searched [¶¶ 30-
25	32, 34-36, 62-64];
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27	relevant factual allegations, but such reference is not exhaustive. Other allegations may be
28	relevant to the claims and defenses and as such all allegations are expressly incorporated by reference.

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1	d. Unreasonably arresting individuals without probable cause of criminal
2	activity and without authority to arrest for civil immigration violations [¶¶
3	20-23, 25, 33, 37, 39, 43, 62-64, 66];
4	e. Holding persons in the County jail without a criminal basis for custody
5	and based only on suspected civil immigration violations [¶¶ 24-25, 33,
6	39, 62-64, 66];
7	f. Arresting and holding persons in the County jail on immigration detainers
8	for more than 48 hours without independent probable cause
9	determinations by a non-arresting ICE officer or neutral magistrate [¶¶ 27,
10	50-54, 62-66]; and
11	g. Prolonging the local custody of individuals for more than 48 hours beyond
12	when they would otherwise be released, based on immigration detainers,
13	and without bringing them before a neutral magistrate for a probable cause
14	determination [¶¶ 27, 50-54, 62-66].
15	136. Plaintiff Sanchez-Lopez seeks compensatory damages against Defendant Sonoma
16	County and compensatory and punitive damages against Defendants Cogbill, Salkin, and
17	unknown DOES in their personal capacities for violations of his right to be free from
18	unreasonable searches and seizures according to proof, including but not limited to:
19	a. Detaining him without reasonable suspicion of criminal activity [¶¶ 75-78];
20	b. Agreeing to, participating in, and/or acquiescing to a pat-down search of his
21	person and search of his wallet without lawful justification [¶¶ 78, 89];
22	c. Unreasonably agreeing to, participating in, and/or acquiescing to his
23	prolonged detention beyond the time they would otherwise take to question
24	him about matters unrelated to the purported purpose of the stop, specifically
25	his citizenship and immigration status [¶¶ 77-80];
26	d. Unreasonably arresting him without probable cause of criminal activity and
27	without authority to arrest for civil immigration violations [¶¶ 81-83];
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- e. Holding him in custody for approximately four days without authority under state or federal law [¶¶ 81, 86]; and
- f. Holding him in custody for more than 48 hours without an independent probable cause determination by a non-arresting ICE officer or neutral magistrate [¶¶ 27, 51, 54, 86].
- 137. Plaintiff Sonato-Vega seeks compensatory damages against Defendant Sonoma County, and compensatory and punitive damages against Defendants Cogbill, Salkin and unknown DOES in their personal capacities for violations of his right to be free from unreasonable searches and seizures according to proof, including but not limited to:
  - a. Detaining him without reasonable suspicion of criminal activity [¶¶ 92-93, 96, 97-98];
  - b. Subjecting him to multiple pat-down searches of his person and his wallet without lawful justification [¶¶ 93, 98-99];
  - c. Unreasonably prolonging his detention beyond the time they would otherwise take to question him about matters unrelated to any lawful purpose, specifically, his citizenship and immigration status [¶¶ 93-96];
  - d. Unreasonably arresting him without probable cause of criminal activity and without authority to arrest for civil immigration violations [¶¶ 97-100];
  - e. Holding him in custody for approximately four days without authority under state or federal law [¶¶ 101, 106]; and
  - f. Holding him in custody for more than 48 hours without an independent probable cause determination by a non-arresting ICE officer or neutral magistrate [¶¶ 27, 51, 54, 104].
- 138. Plaintiff Medel seeks compensatory damages against Defendant Sonoma County, and compensatory and punitive damages against Defendants Cogbill and unknown DOES in their personal capacities for violating his right to be free from unreasonable searches and seizures according to proof by holding him in custody for more than 48 hours after he would have been released from custody on his criminal arrest based on an immigration detainer and without an

1	independent probable cause determination by a non-arresting ICE officer or neutral magistrate
2	[¶¶ 27, 51, 54, 115-118].
3	SECOND CLAIM FOR RELIEF
4	14th Amendment (42 U.S.C. § 1983)
5	(Equal Protection)
6	All Plaintiffs Against Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50
7	139. Plaintiffs incorporate by reference the allegations in the paragraphs above as
8	though fully set forth here.
9	140. As Latinos, the individual Plaintiffs and many members of the Committee are
0	members of a protected class.
1	141. Plaintiffs Committee, Sanchez-Lopez and Medel seek injunctive and declaratory
2	relief against the County and against Defendants Cogbill, Salkin, and DOES 1-50 in their official
3	capacities, enjoining them from continuing to engage in the above-described policies, practices
4	and conduct violating the rights of Plaintiffs and Sonoma County residents to be free from
5	discrimination on the basis of race, ethnicity, or national origin including but not limited to:
6	a. Using race as a motivating factor to stop, detain, interrogate and/or search
17	persons who appear to be Latino [¶¶ 30-32, 34-35, 62-64, 68, 75, 77-80, 92-
8	94, 97-98];
9	b. Using race as a motivating factor to unreasonably prolong detentions in order
20	to question persons regarding their citizenship and immigration status [¶¶ 30-
21	32, 34-36, 62-64, 68, 77-80, 92-95, 97-98, 100];
22	c. Using race as a motivating factor in deciding to contact ICE agents to seek
23	immigration detainers for individuals County Defendants encounter in the
24	field and for whom they lack probable cause to arrest for criminal activity [¶¶
25	37, 62-64, 68, 81];
26	d. Using race, Spanish surname, or national origin as motivating factors in
27	classifying arrestees as gang members and for making decisions regarding
28	placement in the jail [¶¶ 48-49, 59-65, 67-68, 84, 102-103, 113];
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- e. Using race, Spanish surname or national origin as motivating factors to interrogate inmates regarding their immigration status and recommend to ICE that certain inmates in the jail be considered as subjects of immigration detainers [¶¶ 48-49, 62-65, 67-68, 114-115].
- 142. Plaintiff Sanchez-Lopez seeks compensatory damages against Defendant Sonoma County, and compensatory and punitive damages against Defendants Cogbill, Salkin, and unknown DOES in their personal capacities for violations of his right to be free from discrimination on the basis of race, ethnicity, or national origin according to proof, including but not limited to:
  - Stopping the car in which he was a passenger based on the race of its occupants, including Sanchez-Lopez's [¶ 75];
  - b. Agreeing to, participating in, and/or acquiescing to the use of Sanchez-Lopez's race as a motivating factor for his prolonged detention, search and interrogation [ $\P\P$  77-80];
  - Using his race as a motivating factor for his arrest, inaccurate designation as a gang member, and placement with other persons perceived to be Sureños in the County jail [ $\P$ ¶ 81-84].
- 143. Plaintiff Sonato-Vega seeks compensatory damages against Defendant Sonoma County, and compensatory and punitive damages against Defendants Cogbill, Salkin and unknown DOES in their personal capacities for violations of his right to be free from discrimination on the basis of race, ethnicity, or national origin race according to proof, including but not limited to:
  - Using his race as a motivating factor to detain him  $[\P\P 92-94, 97-98, 100]$ ;
  - Using his race as a motivating factor for his prolonged detention, search and interrogation [ $\P$ ¶ 92-95, 97-98, 100]; and
  - Using his race, Spanish surname, and/or perceived national origin as motivating factors for his arrest, inaccurate designation as a gang member,

1	and placement with other persons perceived to be Sureños in the County jail
2	[¶¶ 102-103].
3	144. Plaintiff Medel seeks compensatory damages against Defendant Sonoma County,
4	and compensatory and punitive damages against unknown DOES in their personal capacities for
5	violations of his right to be free from discrimination on the basis of race, ethnicity, or national
6	origin according to proof, including but not limited to:
7	a. Using his race as a motivating factor for his inaccurate designation as a gang
8	member and placement with other persons perceived to be Sureños in the
9	County jail [¶ 113]; and
10	b. Using his race, Spanish surname, and/or perceived national origin as
11	motivating factors in deciding to interrogate Medel about him immigration
12	status and refer him to ICE for consideration as the subject of an immigration
13	detainer [¶¶ 114-115].
14	THIRD CLAIM FOR RELIEF
15	14 <sup>th</sup> Amendment (42 U.S.C. § 1983)
15 16	14 <sup>th</sup> Amendment (42 U.S.C. § 1983) (Due Process)
16	(Due Process)
16 17	(Due Process)  All Plaintiffs Against Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50
16 17 18	(Due Process)  All Plaintiffs Against Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50  145. Plaintiffs incorporate by reference the allegations in the paragraphs above as
16 17 18 19	(Due Process)  All Plaintiffs Against Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50  145. Plaintiffs incorporate by reference the allegations in the paragraphs above as though fully set forth here.
16 17 18 19 20	(Due Process)  All Plaintiffs Against Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50  145. Plaintiffs incorporate by reference the allegations in the paragraphs above as though fully set forth here.  146. Arresting and detaining individuals without lawful authority is a violation of the
16 17 18 19 20 21	(Due Process)  All Plaintiffs Against Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50  145. Plaintiffs incorporate by reference the allegations in the paragraphs above as though fully set forth here.  146. Arresting and detaining individuals without lawful authority is a violation of the substantive due process rights of those arrested and detained.
16 17 18 19 20 21 22	(Due Process)  All Plaintiffs Against Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50  145. Plaintiffs incorporate by reference the allegations in the paragraphs above as though fully set forth here.  146. Arresting and detaining individuals without lawful authority is a violation of the substantive due process rights of those arrested and detained.  147. Plaintiffs Committee, Sanchez-Lopez, and Medel seek injunctive and declaratory
16 17 18 19 20 21 22 23	(Due Process)  All Plaintiffs Against Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50  145. Plaintiffs incorporate by reference the allegations in the paragraphs above as though fully set forth here.  146. Arresting and detaining individuals without lawful authority is a violation of the substantive due process rights of those arrested and detained.  147. Plaintiffs Committee, Sanchez-Lopez, and Medel seek injunctive and declaratory relief against the County and against Defendants Cogbill, Salkin, and DOES 1-50 in their official
16 17 18 19 20 21 22 23 24	(Due Process)  All Plaintiffs Against Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50  145. Plaintiffs incorporate by reference the allegations in the paragraphs above as though fully set forth here.  146. Arresting and detaining individuals without lawful authority is a violation of the substantive due process rights of those arrested and detained.  147. Plaintiffs Committee, Sanchez-Lopez, and Medel seek injunctive and declaratory relief against the County and against Defendants Cogbill, Salkin, and DOES 1-50 in their official capacities, enjoining them from continuing to engage the above-described policies, practices and
16 17 18 19 20 21 22 23 24 25	(Due Process)  All Plaintiffs Against Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50  145. Plaintiffs incorporate by reference the allegations in the paragraphs above as though fully set forth here.  146. Arresting and detaining individuals without lawful authority is a violation of the substantive due process rights of those arrested and detained.  147. Plaintiffs Committee, Sanchez-Lopez, and Medel seek injunctive and declaratory relief against the County and against Defendants Cogbill, Salkin, and DOES 1-50 in their official capacities, enjoining them from continuing to engage the above-described policies, practices and conduct of County Defendants violating the rights of Plaintiffs and Sonoma County residents to

- 1			
1		a.	Arresting and detaining individuals without probable cause of criminal
2			activity and for civil immigration violations without any lawful authority, in
3			violation of the arrestees' rights to substantive due process [¶¶ 20-23, 25, 33,
4			35, 39, 43, 62-64, 66];
5		b.	Aiding and abetting ICE and its agents in denying procedural protections due
6			civil immigration arrestees who are arrested without a warrant [¶¶ 38-39, 41-
7			43, 66];
8		c.	Denying procedural protections under 8 U.S.C. § 1357 and 8 C.F.R. § 287.3
9			due to persons who were arrested on criminal or other state law charges and
10			whose County custody is prolonged as a result of an immigration detainer [¶¶
11			50-58, 67] and;
12		d.	Detaining or prolonging the detention of individuals in custody of the County
13			pursuant to immigration violations without notice of the charges against them
14			and an opportunity to respond within a reasonable time after the initiation of
15			the immigration detainer-based detention [ $\P\P$ 27, 50-58, 67].
16	148.	Pla	intiffs Sanchez-Lopez and Sonato-Vega seek compensatory damages against
17	Defendant Son	om	a County, and compensatory and punitive damages against Defendants
18	Cogbill, Salkir	ı, aı	nd unknown DOES in their personal capacities for violations of their rights to
19	due process un	der	the 14th Amendment to United States Constitution according to proof
20	including, but	not	limited to:
21		a.	Arresting and holding them in custody for four days without lawful authority
22			$[\P\P 81, 86 \text{ (Sanchez-Lopez)}, \P\P 101, 106 \text{ (Sonato-Vega)}];$
23		b.	Aiding and abetting ICE and its agents in denying procedural protections due
24			to them as civil immigration arrestees who were arrested without a warrant $[\P$
25			86 (Sanchez-Lopez); ¶ 104 (Sonato-Vega)]; and
26		c.	Detaining them for four days without notice of the charges against them or an
27			opportunity to respond [¶ 86 (Sanchez-Lopez); ¶ 104 (Sonata-Vega)].
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- 149. Plaintiff Medel seeks compensatory damages against Defendant Sonoma County, and compensatory and punitive damages against Defendants Cogbill and unknown DOES in their personal capacities for violations of his right to due process under the 14th Amendment to United States Constitution according to proof including, but not limited to:
  - a. Denying him procedural protections under 8 U.S.C.  $\S$  1357 and 8 C.F.R.  $\S$  287.3 [¶¶ 115, 117, 118]; and
  - b. Prolonging his detention for four days based on an immigration detainer without notice of the charges underlying the prolonged detention or an opportunity to respond [¶¶ 115, 117, 118].

#### FOURTH CLAIM FOR RELIEF

Fourth Amendment and 8 U.S.C. § 1357 (*Bivens* and 5 U.S.C. § 702) (Unreasonable Search and Seizure)

#### All Plaintiffs Against Defendants ICE, Huelga, Merendino, and ROES 1-50

- 150. Plaintiffs incorporate by reference the allegations in the paragraphs above as though fully set forth here.
- 151. Plaintiffs Committee, Sanchez-Lopez, and Medel seek injunctive and declaratory relief against the above-described policies, practices and conduct of Defendant ICE and Defendants Huelga, Merendino, and ROES 1-50 in their official capacities, enjoining them from continuing to engage in the above-described policies, practices and conduct violating the rights of Plaintiffs and Sonoma County residents to be free from unreasonable searches and seizures under the Fourth Amendment of the United States Constitution, including but not limited to:
  - a. Stopping persons and vehicles without reasonable suspicion of criminal activity or of their being noncitizens present in the United States without authorization [¶¶ 26, 30-32, 42];
  - b. Conducting personal and vehicle searches without probable cause to believe that that the areas searched contain evidence of criminal activity or a reasonable belief that the person searched or car's occupants are dangerous and may gain access to a weapon in the area searched [¶¶ 30-32];

- c. Unreasonably arresting individuals without warrants and without probable cause to believe they are noncitizens present in violation of civil immigration laws [¶¶ 33, 42];
- d. Unreasonably arresting individuals for suspected civil immigration violations without warrants and without reason to believe they are likely to escape before a warrant can be obtained [¶ 26, 41-42];
- e. Causing individuals to be held in the Sonoma County jail without a criminal basis for custody and based only on suspected civil immigration violations [¶¶ 28, 38];
- f. Causing individuals to be held in custody on immigration detainers for more than 48 hours without a bond determination and before a decision is made whether to issue a Notice to Appear and absent any emergency or other extraordinary circumstance [¶¶ 27, 51-52];
- g. Failing to bring individuals who were arrested without a warrant for a civil immigration violation before a non-arresting ICE agent or neutral magistrate without unreasonable delay or within 48 hours [¶¶ 27, 51-54]; and
- h. Ordering prolonged local custody of individuals beyond when they would otherwise be released through issuance of immigration detainers without an adequate probable cause determination for the immigration detention within 48 hours of the initiation of the immigration detainer-based prolonged detention [¶¶ 27, 51-54].
- 152. Plaintiff Sanchez-Lopez seeks compensatory and punitive damages against Defendants Huelga and Merendino and unknown ROES in their personal capacities for violations of his right to be free from unreasonable searches and seizures according to proof, including but not limited to:
  - a. Detaining him without reasonable suspicion of criminal activity or that he or other occupants of the car in which he was a passenger were noncitizens present in the United States without authorization [¶¶ 75-78];

- b. Subjecting him to a pat-down search of his person and search of his wallet without lawful justification [¶¶ 78, 89];
- e. Unreasonably arresting him or causing him to be arrested for suspected civil immigration violations without a warrant and without reason to believe that he was likely to escape before a warrant could be obtained for his arrest [¶¶ 81-83, 85];
- d. Causing him to be held in custody of the County for approximately four days without a criminal basis for custody and based only on suspected civil immigration violations without authority under state or federal law [¶¶ 81, 86];
- e. Arresting him or causing him to be arrested and held in custody for more than 48 hours without a probable cause determination [¶¶ 27, 50-54, 86];
- f. Arresting him or causing him to be arrested without a warrant and held in custody without an examination by a non-arresting ICE officer without unreasonable delay [¶¶ 50-54, 86]; and
- g. Causing him to be held in custody for more than 48 hours without a bond determination and before a decision was made whether to issue a Notice to Appear and absent any emergency or other extraordinary circumstance [¶¶ 27, 50-54, 86].
- 153. Plaintiff Sonato-Vega seeks compensatory and punitive damages against

  Defendant Huelga and unknown ROES in their personal capacity for Sonato-Vega's violations of
  his right to be free from unreasonable searches and seizures according to proof, including but not
  limited to:
  - a. Detaining him without reasonable suspicion of criminal activity or that he was a noncitizen present in the United States without authorization [¶¶ 97-98];
  - b. Subjecting him to a pat-down search of his person and search of his wallet without lawful justification [¶¶ 98-99];

- c. Unreasonably arresting him or causing him to be arrested for suspected civil immigration violations without a warrant and without reason to believe that he was likely to escape before a warrant could be obtained for his arrest [¶¶ 97-101];
- d. Causing him to be held in custody of the County for approximately four days without a criminal basis for custody and based only on suspected civil immigration violations without authority under state or federal law [¶¶ 101, 106];
- e. Arresting him or causing him to be arrested and held in custody for more than 48 hours without a probable cause determination [¶¶ 27, 50-54, 104];
- f. Arresting him or causing him to be arrested without a warrant and held in custody without an examination by a non-arresting ICE officer without unreasonable delay [¶¶ 50-54, 104]; and
- g. Causing him to be held in custody for more than 48 hours without a bond determination and before a decision was made whether to issue a Notice to Appear and absent any emergency or other extraordinary circumstance [¶¶ 27, 50-54, 104].
- 154. Plaintiff Medel seeks compensatory and punitive damages against Defendants ROES in their personal capacities for violations of his right to be free from unreasonable searches and seizures according to proof, including but not limited to:
  - a. Causing his prolonged detention in the Sonoma County jail for approximately four days after he otherwise would have been released through the issuance of an immigration detainer without a probable cause determination within 48 hours of the initiation of the prolonged immigration detainer-based detention [¶¶ 27, 50-54, 115-119].
  - 155. Plaintiffs do not seek damages from Defendant ICE under this claim for relief.

FIFTH CLAIM FOR RELIEF
Fifth Amendment (Bivens and 5 U.S.C. § 702)
(Equal Protection)
All Plaintiffs Against Defendants ICE, Huelga, Merendino, and ROES 1-50
156. Plaintiffs incorporate by reference the allegations in the paragraphs above as
though fully set forth here.
157. Plaintiff Committee, Sanchez-Lopez, and Medel seek declaratory and injunctive
relief against Defendant ICE and Defendants Huelga, Merendino, and ROES 1-50 in their
official capacities, enjoining them from continuing to engage in the above-described policies,
practices and conduct violating the rights of Plaintiffs and Sonoma County residents to be free
from discrimination on the basis of race, ethnicity, or national origin under the Fifth Amendment
of the United States Constitution, including but not limited to:
a. Using race as a motivating factor to stop, detain, interrogate, search and/or
arrest persons who appear to be Latino [¶¶ 30-32, 75, 77-80, 92-94, 97-98];
b. Using race as a motivating factor to inaccurately designate individuals and
gang members [ $\P$ ¶ 48-49, 59-61, 84, 102-103, 113]; and
c. Using race, Spanish surname or national origin as motivating factors in
determining whether to question and issue immigration detainers for persons
in the custody of Sonoma County [¶¶ 48-49].
158. Plaintiff Sanchez-Lopez seeks compensatory and punitive damages against
Defendants Huelga and Merendino and unknown ROES in their personal capacities for
violations of his right to be free from discrimination on the basis of race, ethnicity, or national
origin according to proof, including but not limited to:
a. Stopping the car in which he was a passenger based on the race of its
occupants, including Sanchez-Lopez's [¶ 75];
b. Using his race as a motivating factor for his prolonged detention, search and
interrogation [¶¶ 77-80];

1	c. Using his race as a motivating factor for his arrest and inaccurate designation
2	as a gang member [¶¶ 81-84].
3	159. Plaintiff Sonato-Vega seeks compensatory and punitive damages against
4	Defendant Huelga and unknown ROES in their personal capacities for violations of his right to
5	be free from discrimination on the basis of race, ethnicity, or national origin according to proof,
6	including but not limited to:
7	a. Using his race as a motivating factor to detain him [¶¶ 97-98];
8	b. Using his race as a motivating factor for his prolonged detention, search and
9	interrogation [¶¶ 97-98, 100]; and
10	c. Using his race, Spanish surname, and/or perceived national origin as
11	motivating factors for his arrest and inaccurate designation as a gang member
12	[¶¶ 102-103].
13	160. Plaintiff Medel seeks compensatory and punitive damages against unknown
14	Defendants ROES in their personal capacities for violations of his right to be free from
15	discrimination on the basis of race, ethnicity, or national origin according to proof, including but
16	not limited to:
17	a. Using his race as a motivating factor for his inaccurate designation as a gang
18	member [¶ 113]; and
19	b. Using his race, Spanish surname, and/or perceived national origin as
20	motivating factors in their decisions to subject him to interrogation and to
21	issue an immigration detainer ordering his prolonged detention in the Sonoma
22	County Jail [¶ 114-115].
23	161. Plaintiffs do not seek damages from ICE under this claim for relief.
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INSLLP	39 SECOND AMENDED COMPLA

1	SIXTH CLAIM FOR RELIEF	
2	Fifth Amendment, 8 U.S.C. § 1357, 8 C.F.R. § 287.3, 8 C.F.R. § 287.7	
3	(Bivens and 5 U.S.C. § 702)	
4	(Due Process)	
5	All Plaintiffs Against Defendants ICE, Huelga, Merendino, and ROES 1-50	
6	162. Plaintiffs incorporate by reference the allegations in the paragraphs above as	
7	though fully set forth here.	
8	163. A federal agency's failure to follow its own governing statutes and regulations	
9	violates due process of law guaranteed by the Fifth Amendment of the United States	
10	Constitution.	
11	164. Plaintiffs Committee, Sanchez-Lopez, and Medel seek injunctive and declaratory	
12	relief against Defendant ICE and Defendants Huelga, Merendino, and ROES 1-50 in their	
13	official capacities, enjoining them from continuing to engage in the above-described policies,	
14	practices and conduct violating the rights of Plaintiffs and Sonoma County residents to due	
15	process under the Fifth Amendment of the United States Constitution, including but not limited	
16	to:	
17	a. Violating 8 U.S.C. § 1357 by making warrantless arrests without reason to	
18	believe that the person arrested is likely to escape before a warrant can be	
19	obtained [¶¶ 26, 41-43];	
20	b. Violating the terms of 8 C.F.R. § 287.7 by issuing immigration detainers to	
21	Defendants County and Cogbill for persons not already in County custody	
22	pursuant to an independent criminal or other state law arrest [¶¶ 28, 33, 38,	
23	40, 44-47];	
24	c. Violating the terms of 8 U.S.C. § 1357 and 8 C.F.R. § 287.3 and its	
25	authorizing statutes by failing to provide procedural protections required for	
26	persons arrested without a warrant for civil immigration violations [¶¶ 26-27,	
27	50-58];	
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- d. Denying procedural protections under 8 U.S.C. § 1357 and 8 C.F.R. § 287.3 due to persons who were arrested on criminal or other state law charges and whose County custody is prolonged as a result of an immigration detainer [¶¶ 27, 50-58]; and
- e. Causing persons to be detained in County custody, or causing their detention to be prolonged, based on immigration detainers for four days without notice of the charges against them and an opportunity to respond [¶¶ 27, 50-58].
- 165. Plaintiff Sanchez-Lopez seeks compensatory and punitive damages against Defendant Merendino in his personal capacity and Plaintiffs Sanchez-Lopez and Sonato-Vega seek compensatory and punitive damages against Defendants Huelga and unknown ROES in their personal capacities for violations of their rights to due process under the Fifth Amendment of the United States Constitution including, but not limited to:
  - a. Arresting them or causing their arrest for civil immigration violations without a warrant and without reason to believe they are likely to escape before a warrant can be obtained [¶¶ 81-83 (Sanchez-Lopez); ¶¶ 97-100 (Sonato-Vega)];
  - b. Ordering them to be held in the custody of Defendants County and Cogbill through issuance of immigration detainers that violate 8 C.F.R. § 287.7 and 8 U.S.C. § 1357 [¶¶ 81-85 (Sanchez-Lopez); ¶¶ 100-01 (Sonato-Vega)];
  - c. Denying procedural protections due to them as civil immigration arrestees who were arrested without a warrant in violation of 8 U.S.C. § 1357 and 8 C.F.R. § 287.3 [¶ 86 (Sanchez-Lopez); ¶ 104 (Sonato-Vega)]; and
  - d. Causing them to be held for four days in the Sonoma County jail without notice of the charges against them or an opportunity to respond [¶ 86 (Sanchez-Lopez); ¶ 104 (Sonata-Vega)].
- 166. Plaintiff Medel seeks damages against unknown ROES in their personal capacities for violations of their rights to due process under the Fifth Amendment of the United States Constitution including, but not limited to:

1	a. Failing to provide procedural protections under 8 U.S.C. § 1357 and 8 C.F.R.
2	§ 287.3 [¶¶ 117-118] and;
3	b. Causing his detention in the Sonoma County jail to be prolonged for four days
4	without notice of the charges against him or an opportunity to respond [¶¶
5	117-118].
6	167. Plaintiffs do not seek damages from ICE under this claim for relief.
7	SEVENTH CLAIM FOR RELIEF
8	Violation of 42 U.S.C. § 2000d et seq. (Title VI)
9	All Plaintiffs Against Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50
10	168. Plaintiffs incorporate by reference the allegations in the paragraphs above as
11	though fully set forth here.
12	169. Upon information and belief, Sonoma County and the Sonoma County Sheriff's
13	Department and their programs or activities, including MAGNET, receive financial assistance
14	and funding from the United States government. As a recipient of federal financial assistance,
15	Sonoma County, the Sonoma County Sheriff's Department, and their programs or activities are
16	required to conduct their activities in a racially non-discriminatory manner pursuant to Title VI
17	of the Civil Rights Act of 1964.
18	170. Plaintiffs Committee, Sanchez-Lopez and Medel seek injunctive and declaratory
19	relief against the County and against Defendants Cogbill, Salkin, and DOES 1-50 in their official
20	capacities, enjoining them from continuing to engage in the above-described policies, practices
21	and conduct violating the rights of Plaintiffs and Sonoma County residents to be free from
22	discrimination on the basis of race, ethnicity, or national origin including but not limited to:
23	a. Using race as a motivating factor to stop, detain, interrogate and/or search
24	persons who appear to be Latino [¶¶ 30-32, 34-35, 62-64, 68, 75, 77-80, 92-
25	94, 97-98];
26	b. Using race as a motivating factor to unreasonably prolong detentions in order
27	to question persons regarding their citizenship and immigration status [¶¶ 30-
28	32, 34-36, 62-64, 68, 77-80, 92-95, 97-98, 100];
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- c. Using race as a motivating factor in deciding to contact ICE agents to seek immigration detainers for individuals County Defendants encounter in the field and for whom they lack probable cause to arrest for criminal activity [¶¶ 37, 62-64, 68, 81];
- d. Using race, Spanish surname, or national origin as motivating factors in classifying arrestees as gang members and for making decisions regarding placement in the jail [¶¶ 48-49, 59-65, 67-68, 84, 102-103, 113];
- e. Using race, Spanish surname or national origin as motivating factors in interrogating inmates about their immigration status and recommending to ICE that certain inmates in the jail be considered as subjects of immigration detainers [¶¶ 48-49, 62-65, 67-68, 114-115].
- 171. Plaintiff Sanchez-Lopez seeks compensatory damages against Defendant Sonoma County for violations of his right to be free from discrimination on the basis of race, ethnicity, or national origin according to proof, including but not limited to:
  - a. Stopping the car in which he was a passenger based on the race of its occupants, including Sanchez-Lopez's [¶ 75];
  - Agreeing to, participating in, and/or acquiescing to the use of Francisco's race
    as a motivating factor for his prolonged detention, search and interrogation [¶¶
    77-80];
  - c. Using his race as a motivating factor for his arrest, inaccurate designation as a gang member, and placement with other persons perceived to be Sureños in the County jail [¶¶ 81-84].
- 172. Plaintiff Sonato-Vega seeks compensatory damages against Defendant Sonoma County for violations of his right to be free from discrimination on the basis of race, ethnicity, or national origin according to proof, including but not limited to:
  - a. Using his race as a motivating factor to detain him [ $\P$  92-94, 97-98 100];
  - b. Using his race as a motivating factor for his prolonged detention, search and interrogation [¶¶ 92-94, 97-98, 100]; and

1	c. Using his race, Spanish surname, and/or perceived national origin as
2	motivating factors for his arrest, inaccurate designation as a gang member,
3	and placement with other persons perceived to be Sureños in the County jail
4	[¶¶ 102-103].
5	173. Plaintiff Medel seeks compensatory damages against Defendant Sonoma County
6	for violations of his right to be free from discrimination on the basis of race, ethnicity, or
7	national origin according to proof, including but not limited to:
8	a. Using his race as a motivating factor for his inaccurate designation as a gang
9	member and placement with other persons perceived to be Sureños in the
10	County jail [¶ 113]; and
11	b. Using his race, Spanish surname, and/or perceived national origin as
12	motivating factors in interrogating him about his immigration status and
13	deciding to refer him to ICE for consideration as the subject of an immigration
14	detainer [¶¶ 114-115].
15	174. Plaintiffs do not seek damages against individual defendants in their personal
16	capacities under this claim.
17	EIGHTH CLAIM FOR RELIEF
18	5 U.S.C. § 706
19	Plaintiffs Sanchez-Lopez, Medel and Committee
20	Against Defendants ICE, Huelga, Merendino, and ROES 1-50
21	175. Plaintiffs incorporate by reference the allegations in the paragraphs above as
22	though fully set forth here.
23	176. A federal agency's failure to follow its own regulations can be enjoined under the
24	Administrative Procedure Act, 5 U.S.C. § 706 ("APA").
25	177. Defendants ICE, Huelga, Merendino, and ROES 1-50 have, through the above-
26	described policies, practices and customs engaged in "agency actions" or "failures to act" that
27	should be enjoined under the APA.
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- 178. Issuance of immigration detainers for persons not already in custody of a local law enforcement agency exceeds the authority provided in 8 U.S.C. § 1357 and 8 C.F.R. § 287.7 and violates the terms of 8 C.F.R. § 287.7 and is therefore agency action that is "arbitrary and capricious, an abuse of discretion, or otherwise not in accordance with law;" "contrary to constitutional right, power, privilege, or immunity;" "in excess of statutory jurisdiction, authority, or limitations, or short of statutory right;" and "without observance of procedure required by law." 5 U.S.C. § 706(2).
- 179. Arresting individuals for civil immigration violations without a warrant and without making a flight risk determination as required by 8 U.S.C. § 1357 is agency action that is "arbitrary and capricious, an abuse of discretion, or otherwise not in accordance with law;" "contrary to constitutional right, power, privilege, or immunity;" "in excess of statutory jurisdiction, authority, or limitations, or short of statutory right;" and "without observance of procedure required by law." 5 U.S.C. § 706(2).
- 180. Failure to provide procedural protections required by 8 U.S.C. § 1357 and 8 C.F.R. § 287.3 and its authorizing statutes for persons held in the Sonoma County jail on immigration detainers after being arrested without a warrant is agency action that is "arbitrary and capricious, an abuse of discretion, or otherwise not in accordance with law;" "contrary to constitutional right, power, privilege, or immunity;" "in excess of statutory jurisdiction, authority, or limitations, or short of statutory right;" and "without observance of procedure required by law." 5 U.S.C. § 706(2).
- 181. Under the above-described polices, practices, and customs, the procedural protections required by 8 U.S.C. § 1357 and 8 C.F.R. § 287.3 and its authorizing statutes due persons held in the Sonoma County jail on immigration detainers after being arrested without a warrant or whose prolonged detention for immigration violations is not supported by their original arrests, are "agency actions" "unlawfully withheld or unreasonably delayed." 5 U.S.C. § 706(1).
- 182. Plaintiffs Committee, Sanchez-Lopez, and Medel seek injunctive and declaratory relief against Defendant ICE and Defendants Huelga, Merendino, and ROES 1-50 in their

constitutional and statutory rights, including their right to equal protection under law, in violation of 42 U.S.C. § 1985(3), according to proof, including and not limited to the following:

- The establishment of a joint operation by Defendants County, Cogbill, DOES 1-50, ICE, and ROES 1-50 to target Latino immigrant gang members through the policy and practice of using race, ethnicity, or national origin as a motivating factor to initiate contact with and determine subsequent actions against individuals [¶¶ 30-33], subjecting individuals to unlawful searches and seizures [¶ 32, see Claims for Relief 1 and 4], and denying individuals substantive and procedural due process [see Claims for Relief 3 and 6].
- The joint participation of Defendants Salkin, DOES 1-50, Huelga, Merendino, and ROES 1-50 on multiple occasions during which these individual Defendants engaged in the unlawful use of race, ethnicity, or national origin as a motivating factor to initiate contact with and determine subsequent actions against individuals [¶¶ 75, 97-100, 114-115], subjected individuals to unlawful searches and seizures [¶¶ 77-80, 98], and denied individuals substantive and procedural due process [see Claims for Relief 3 and 6].
- The knowledge or witness of and the failure to prevent or stop the ongoing unlawful use of race, ethnicity, or national origin as a motivating factor to initiate contact with and determine subsequent actions against individuals [¶¶] 62-68, 75, 97-100, 114-115], unlawful searches and seizures [¶¶ 62-68, 77-80, 98], and the denial of substantive and procedural due process [see Claims for Relief 2-3, 5-6] by Defendants County, Cogbill, Salkin, DOES 1-50, ICE, Huelga, Merendino, and ROES 1-50.
- 186. As a direct and proximate result of the aforementioned conspiracy between Defendants through individual actions and policies and practices, Plaintiffs Sanchez-Lopez, Sonato-Vega, and Medel have been deprived of their rights to be free from unreasonable and unlawful searches and seizures, to equal protection under the laws, and to substantive and

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1	190. Plaintiff Medel seeks compensatory damages against Defendant Sonoma County
2	and compensatory and punitive damages against Defendants Cogbill, DOES 1-50, and ROES 1-
3	50 for conspiring to violate his constitutional and statutory rights according to proof, including
4	but not limited to:
5	a. Agreeing to and intentionally subjecting Medel to discriminatory treatment on
6	the basis of his race, ethnicity, or national origin [¶¶ 113-115];
7	b. Agreeing to and intentionally subjecting Medel to unreasonable searches and
8	seizures [¶¶ 116-120];
9	c. Agreeing to and intentionally denying Medel substantive and procedural due
10	process [see Claims for Relief 2-3, 5-6].
11	TENTH CLAIM FOR RELIEF
12	California Constitution, Art. I, § 13
13	(Unreasonable Search and Seizure)
14	All Plaintiffs Against Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50
15	191. Plaintiffs incorporate by reference the allegations in the paragraphs above as
16	though fully set forth here.
17	192. Plaintiffs Committee, Sanchez-Lopez and Medel seek injunctive and declaratory
18	relief against the County and against Defendants Cogbill, Salkin, and DOES 1-50 in their official
19	capacities, enjoining them from continuing to engage in the above-described policies, practices
20	and conduct violating the rights of Plaintiffs and Sonoma County residents to be free from
21	unreasonable searches and seizures under Article 1, § 13 of the California Constitution:
22	a. Stopping persons and vehicles without reasonable suspicion of criminal
23	activity or traffic infraction [¶¶ 25, 30-32, 34-35, 62-64];
24	b. Making pretextual stops for traffic or other infractions for the purpose of
25	detaining and questioning individuals regarding their immigration status [¶¶
26	25, 30-32, 34-35, 62-64];
27	c. Unreasonably prolonging traffic and other stops beyond the time they would
28	otherwise take in order to question individuals about matters unrelated to the
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purported purpose of the stop or other criminal activity, specifically their citizenship and immigration status [¶¶ 30-32, 36, 62-64];

- d. Conducting personal and vehicle searches without probable cause to believe that that the areas searched contain evidence of criminal activity or without a reasonable belief that the person searched or car's occupants are dangerous and may gain access to a weapon in the area searched [¶¶ 30-32, 34-36, 62-64];
- e. Unreasonably arresting individuals without probable cause of criminal activity and without authority to arrest for civil immigration violations [¶¶ 20-23, 25, 33, 37, 39, 43, 62-64, 66];
- f. Holding persons in the County jail without a criminal basis for custody and based only on suspected civil immigration violations [¶¶ 24-25, 33, 39, 62-64, 66];
- g. Holding persons in custody for more than 48 hours without an independent probable cause determination by a non-arresting ICE officer or neutral magistrate [¶¶ 27, 50-54, 62-66, 68]; and
- h. Prolonging the local custody of individuals for more than 48 hours beyond when they would otherwise be released, based on immigration detainers, and without bringing them before a neutral magistrate for a probable cause determination [¶¶ 27, 50-54, 62-68].
- 193. Plaintiff Sonato-Vega seeks compensatory damages against Defendant Sonoma County, and compensatory and punitive damages against Defendants Cogbill, Salkin and unknown DOES in their personal capacities for violations of his right to be free from unreasonable searches and seizures according to proof, including but not limited to:
  - a. Detaining him without reasonable suspicion of criminal activity [ $\P\P$  97-98];
  - b. Subjecting him to a pat-down searches of his person and his wallet without lawful justification [¶¶ 98-99];

- c. Unreasonably arresting him without probable cause of criminal activity and without authority to arrest for civil immigration violations [¶¶ 97-100];
- d. Holding him in custody for approximately four days without authority under state or federal law [¶¶ 101, 106]; and
- e. Holding him in custody for more than 48 hours without an independent probable cause determination by a non-arresting ICE officer or neutral magistrate [¶¶ 27, 50-54, 104].
- 194. Plaintiff Medel seeks compensatory damages against Defendant Sonoma County, and compensatory and punitive damages against Defendants Cogbill and unknown DOES in their personal capacities for violating his right to be free from unreasonable searches and seizures according to proof by holding him in custody for more than 48 hours after he would have been released from custody on his criminal arrest based on an immigration detainer and without an independent probable cause determination by a non-arresting ICE officer or neutral magistrate [¶¶ 27, 50-54, 112-19].
  - 195. Plaintiff Sanchez-Lopez does not seek damages under this claim.

### ELEVENTH CLAIM FOR RELIEF

## California Constitution, Art. I, § 7(a)

## (Equal Protection)

### All Plaintiffs Against Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50

- 196. Plaintiffs incorporate by reference the allegations in the paragraphs above as though fully set forth here.
- 197. As Latinos, the individual Plaintiffs and many members of the Committee are members of a protected class.
- 198. Plaintiffs Committee, Sanchez-Lopez and Medel seek injunctive and declaratory relief against the County and against Defendants Cogbill, Salkin, and DOES 1-50 in their official capacities, enjoining them from continuing to engage in the above-described policies, practices and conduct violating the rights of Plaintiffs and Sonoma County residents to equal protection under Article I, § 7(a) of the California Constitution, including but not limited to:

- a. Using race as a motivating factor to stop, detain, interrogate and/or search persons who appear to be Latino [¶¶ 30-32, 34-35, 62-64, 68, 75, 77-80, 92-94, 97-98];
- b. Using race as a motivating factor to unreasonably prolong detentions in order to question persons regarding their citizenship and immigration status [¶¶ 30-32, 34-36, 62-64, 68, 77-80, 92-95, 97-98, 100];
- c. Using race as a motivating factor in deciding to contact ICE agents to seek immigration detainers for individuals County Defendants encounter in the field and for whom they lack probable cause to arrest for criminal activity [¶¶ 37, 62-64, 68, 81];
- d. Using race, Spanish surname, or national origin as motivating factors in classifying arrestees as gang members and for making decisions regarding placement in the jail [¶¶ 48-49, 59-65, 67-68, 84, 102-103, 113];
- e. Using race, Spanish surname or national origin as motivating factors in questioning inmates about their immigration status and recommending to ICE that certain inmates in the jail be considered as subjects of immigration detainers [¶¶ 48-49, 62-65, 67-68, 114-115].
- 199. Plaintiff Sonato-Vega seeks compensatory damages against Defendant Sonoma County, and compensatory and punitive damages against Defendants Cogbill, Salkin and unknown DOES in their personal capacities for violations of his right to be free from discrimination on the basis of race, ethnicity, or national origin race according to proof, including but not limited to:
  - a. Using his race as a motivating factor to detain him [ $\P$ ¶ 97-98, 100];
  - b. Using his race as a motivating factor for his prolonged detention, search and interrogation [¶¶ 97-98, 100]; and
  - Using his race, Spanish surname, and/or perceived national origin as motivating factors for his arrest, inaccurate designation as a gang member,

1	and placement with other persons perceived to be Sureños in the County jail
2	[¶¶ 102-103].
3	200. Plaintiff Medel seeks compensatory damages against Defendant Sonoma County,
4	and compensatory and punitive damages against unknown DOES in their personal capacities for
5	violations of his right to be free from discrimination on the basis of race, ethnicity, or national
6	origin race according to proof, including but not limited to:
7	a. Using his race as a motivating factor for his inaccurate designation as a gang
8	member and placement with other persons perceived to be Sureños in the
9	County jail [¶ 113]; and
10	b. Using his race, Spanish surname, and/or perceived national origin as
11	motivating factors in deciding to question Medel about his immigration status
12	and refer Medel to ICE for consideration as the subject of an immigration
13	detainer [¶¶ 114-115].
14	201. Plaintiff Sanchez-Lopez does not seek damages under this claim.
15	TWELFTH CLAIM FOR RELIEF
16	California Constitution Art. I, § 7(a)
17	(Due Process)
18	All Plaintiffs Against Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50
19	202. Plaintiffs incorporate by reference the allegations in the paragraphs above as
20	though fully set forth here.
21	203. Plaintiffs Committee, Sanchez-Lopez, and Medel seek injunctive and declaratory
22	relief against the County and against Defendants Cogbill, Salkin, and DOES 1-50 in their official
23	capacities, enjoining them from continuing to engage the above-described policies, practices and
<ul><li>23</li><li>24</li></ul>	capacities, enjoining them from continuing to engage the above-described policies, practices and conduct of County Defendants violating the rights of Plaintiffs and Sonoma County residents to
24	conduct of County Defendants violating the rights of Plaintiffs and Sonoma County residents to
<ul><li>24</li><li>25</li></ul>	conduct of County Defendants violating the rights of Plaintiffs and Sonoma County residents to due process under Article I, § 7(a) of the California, including but not limited to:

1	their personal capacities for violations of his right to due process under the California
2	Constitution including, but not limited to:
3	a. Aiding and abetting ICE and its agents in denying procedural protections
4	under 8 U.S.C. § 1357 and 8 C.F.R. § 287.3 due to him [¶¶ 117-118]; and
5	b. Failing to provide him with notice of the charges against him, information
6	regarding the possible consequences of his immigration detainer, or an
7	opportunity to be heard within a reasonable time after the beginning of his
8	prolonged detention pursuant to immigration detainer [¶¶ 117-118].
9	206. Plaintiff Sanchez-Lopez does not seek damages under this claim.
10	THIRTEENTH CLAIM FOR RELIEF
11	Violation of Bane Act, California Civil Code § 52.1
12	All Plaintiffs Against Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50
13	207. Plaintiffs incorporate by reference the allegations in the paragraphs above as
14	though fully set forth here.
15	208. Plaintiffs Committee, Sanchez-Lopez, and Medel seek injunctive and declaratory
16	relief pursuant to California Civil Code § 52.1 against the County and against Defendants
17	Cogbill, Salkin, and DOES 1-50 in their official capacities, enjoining them from continuing to
18	engage the above-described policies, practices and conduct interfering with the exercise and
19	enjoyment of the rights of Plaintiffs and other Sonoma County residents under the U.S. and
20	California Constitutions, according to proof and including but not limited to:
21	a. Subjecting individuals to stops, detention, interrogation, and arrest for
22	suspected civil immigration violations without reasonable suspicion or
23	probable cause of criminal activity and without lawful authority [¶¶ 20-23, 25,
24	30-37, 39, 43, 62-64, 66]; and
25	b. Prolonging the local custody of individuals for more than 48 hours beyond
26	when they would otherwise be released, based on immigration detainers, and
27	without a probable cause determination or notice of the charges against them
28	and an opportunity to respond [¶¶ 27, 50-58].

- 209. Plaintiff Sonato-Vega seeks compensatory damages against Defendant Sonoma County and compensatory, statutory, and treble damages against Defendants Cogbill, Salkin, and unknown DOES in their personal capacities for violations of the Bane Act, according to proof and including but not limited to:
  - a. Subjecting him to unreasonable searches and seizures without reasonable suspicion of criminal activity or that he posed a threat of safety [¶¶ 97-100];
  - b. Arresting and holding him in custody for four days without lawful authority [¶¶ 101, 106];
  - c. Failing to bring him before a magistrate or non-arresting ICE officer within 48 hours of his arrest for a probable cause determination [¶¶ 104-106]; and
  - d. Failing to provide him with notice of the charges against him, information about what consequences would follow from his arrest, or an opportunity to be heard within a reasonable time after his arrest [¶¶ 104-106].
- 210. Plaintiff Medel seeks compensatory damages against Defendant Sonoma County, and compensatory, statutory, and treble damages against Defendants Cogbill and unknown DOES in their personal capacities for violations of the Bane Act, according to proof and including but not limited to:
  - a. Failing to bring him before a magistrate or non-arresting ICE officer within 48 hours of the beginning of his prolonged detention based on an immigration detainer [¶¶ 115-118]; and
  - b. Failing to provide him with notice of the charges against him, information about what consequences would follow from his immigration detainer, or an opportunity to be heard within a reasonable time after the beginning of his prolonged detention pursuant to immigration detainer [¶¶ 115-118].
  - 211. Plaintiff Sanchez-Lopez does not seek damages under this claim.

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## FOURTEENTH CLAIM FOR RELIEF

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# California Government Code § 11135 and Its Implementing Regulations

California Government Code § 11135 provides, in relevant part: "No person in

California Code of Regulations §§ 98101(i)(1) and (2) prohibit recipients of state

Plaintiffs are informed and believe and thereon allege that the policies, practices,

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## All Plaintiffs Against Defendant Sonoma County

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213.

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Plaintiffs incorporate by reference the allegations in the paragraphs above as 212. though fully set forth here.

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the State of California shall, on the basis of race, national origin, ethnic group identification,

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religion, age, sex, sexual orientation, color, or disability, be unlawfully denied full and equal

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access to the benefits of, or be unlawfully subjected to discrimination under, any program or

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activity that is conducted, operated, or administered by the state or by any state agency, is funded

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directly by the state, or receives any financial assistance from the state."

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funding from utilizing criteria or methods of administration which have the effect of

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discriminating against protected groups.

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215. Upon information and belief, Defendant Sonoma County and the Sonoma County Sheriff's Department receive financial assistance from the State of California, thus subjecting it

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to the prohibitions of Cal. Gov't Code § 11135 and its implementing regulations.

18 19

and customs Defendants County and Cogbill have adopted in furtherance of their collaboration

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with ICE to target immigrant gang members, including but not limited to their use of

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immigration detainers to initiate and prolong custody in the County jail, have a disparate impact

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on Latinos in Sonoma County.

216.

but not limited to:

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217. Plaintiffs Committee, Sanchez-Lopez and Medel seek injunctive and declaratory relief against the County and against Defendants Cogbill, Salkin, and DOES 1-50 in their official capacities, enjoining them from continuing to engage in the above-described policies, practices and conduct in violation of Cal. Gov't Code § 11135 and its implementing regulations, including

- 1	
1	c. Using his race, Spanish surname, and/or perceived national origin as
2	motivating factors for his arrest, inaccurate designation as a gang member,
3	and placement with other persons perceived to be Sureños in the County jail
4	$[\P\P \ 102-103];$ and
5	d. Application of policies, practices, and customs that had a disparate impact on
6	him on account of his race, ethnicity, or national origin.
7	219. Plaintiff Medel seeks compensatory damages against Defendant Sonoma County,
8	and compensatory and punitive damages against unknown DOES in their personal capacities for
9	violations of his right to be free from discrimination on the basis of race, ethnicity, or national
10	origin race according to proof, including but not limited to:
11	a. Using his race as a motivating factor for his inaccurate designation as a gang
12	member and placement with other persons perceived to be Sureños in the
13	County jail [¶ 113]; and
14	b. Using his race, Spanish surname, and/or perceived national origin as
15	motivating factors in deciding to question Medel about his immigration status
16	and refer him to ICE for consideration as the subject of an immigration
17	detainer [¶¶ 114-115]; and
18	c. Application of policies, practices, and customs that had a disparate impact on
19	him on account of his race, ethnicity, or national origin.
20	220. Plaintiff Sanchez-Lopez does not seek damages under this claim.
21	FIFTEENTH CLAIM FOR RELIEF
22	False Imprisonment (Cal Gov't Code § 815.2)
23	Plaintiffs Sonato-Vega and Medel Against
24	Defendants Sonoma County, Cogbill, Salkin, and DOES 1-50
25	221. Plaintiffs incorporate by reference the allegations in the paragraphs above as
26	though fully set forth here.
27	222. Pursuant to California Government Code § 815.2, a public entity is liable for
28	injury proximately caused by an act or omission of an employee of the public entity within the

scope of his employment. All of the conduct alleged in this Second Amended Complaint by employees of Sonoma County, including Defendants Cogbill, Salkin, and DOES 1-50, was undertaken in the course and scope of their employment.

- 223. Plaintiff Sonato-Vega seeks compensatory damages against Defendant County and compensatory and punitive damages against Defendants Cogbill, Salkin and unknown DOES in their personal capacities for inflicting personal injury on him by subjecting him to false arrest and imprisonment according to proof by acts including but not limited to:
  - a. Detaining him without reasonable suspicion of criminal activity [¶¶ 92-96];
  - b. Unreasonably arresting him without probable cause of criminal activity and without authority to arrest for civil immigration violations [¶¶ 97-100]; and
  - c. Holding him in custody for approximately four days without authority under state or federal law [¶¶ 100, 105];
  - d. Holding him in custody for more than 48 hours without an independent probable cause determination by a non-arresting ICE officer or neutral magistrate [¶¶ 100, 104, 105].
- 224. Plaintiff Medel seeks compensatory damages against Defendant County and compensatory and punitive damages against Defendants Cogbill and unknown DOES in their personal capacities for subjecting him to false imprisonment according to proof by holding him in custody for more than 48 hours after he would have been released from custody on his criminal arrest based on an immigration detainer and without an independent probable cause determination by a non-arresting ICE officer or neutral magistrate [¶¶ 116-119].

### SIXTEENTH CLAIM FOR RELIEF

Intentional Infliction of Emotional Distress (Cal Gov't Code § 815.2)

Plaintiffs Sonato-Vega and Medel Against

Defendants Sonoma County, Cogbill, Salkin, and Does 1-50

225. Plaintiffs incorporate by reference the allegations in the paragraphs above, as though fully set forth here.

SAN FRANCISCO

- 226. Plaintiff Sonato-Vega seeks compensatory damages against Defendant County and compensatory and punitive damages against Defendants Cogbill, Salkin and unknown DOES in their personal capacities for actually causing and/or proximately causing Sonato-Vega to suffer severe emotional distress by subjecting him to extreme and outrageous conduct with the intent to cause, or alternatively a reckless disregard of the probability of causing, emotional distress according to proof by acts, including but not limited to:
  - a. Using his race and/or perceived national origin as a motivating factor to detain, question, search, and arrest him and in inaccurately designating him as a criminal gang member [¶¶ 92-96, 97-100, 102-103];
  - b. Unreasonable searches and seizures [¶¶ 93-95, 98-99];
  - c. Deprivations of substantive and procedural due process protections, such as holding him in custody for approximately four days without lawful authority and without notice of the charges against him, the possible consequences of his detention, and an opportunity to respond [¶¶ 100, 104-105]; and
  - d. Humiliating and abusive treatment [¶¶ 99, 105, 107];
- 227. Plaintiff Medel seeks compensatory damages against Defendant County and compensatory and punitive damages against Defendants Cogbill, Salkin and unknown DOES in their personal capacities for actually causing and/or proximately causing Medel to suffer severe emotional distress by subjecting him to extreme and outrageous conduct with the intent to cause, or alternatively a reckless disregard of the probability of causing, emotional distress according to proof by acts, including, but not limited to:
  - a. Subjecting him to discriminatory treatment, such as the use of his race,
     Spanish surname, and/or perceived national origin to inaccurately designate
     him as a gang member and detain him with other inmates perceived to be
     Sureños [¶¶ 113-115]; and
  - Prolonging his detention for four days based on an immigration detainer
     without a probable cause determination and without notice of the charges

1	against him, information regarding the possible consequences of his prolonged
2	detention, and an opportunity to respond [¶¶ 116-119].
3	SEVENTEENTH CLAIM FOR RELIEF
4	Negligence (Cal Gov't Code § 815.2)
5	Plaintiffs Sonato-Vega and Medel Against
6	Defendants Sonoma County, Cogbill, Salkin, and Does 1-50
7	228. Plaintiffs incorporate by reference the allegations in the paragraphs above, as
8	though fully set forth here.
9	229. Defendants Cogbill, Salkin and DOES 1-50 have a duty to act with reasonable
0	care and not subject persons to personal injury in the course of their law enforcement duties and
1	the legal duties not to subject them to discriminatory treatment on the basis of his race, ethnicity,
2	or perceived national origin; unreasonable searches and seizures; deprivations of liberty without
3	due process; to adequately train and supervise employees; and to adopt and enforce policies so as
4	to prevent the occurrence of constitutional violations and tortious actions.
5	230. Plaintiff Sonato-Vega seeks compensatory and punitive damages against
6	Defendants Cogbill, Salkin and unknown DOES in their personal capacities for severe emotional
17	distress he suffered as a result of their breaches of their above-described duties to him according
8	to proof including but not limited to:
9	a. Using his race and/or perceived national origin as a motivating factor
20	to detain, question, search, and arrest him and in inaccurately
21	designating him as a criminal gang member [¶¶ 92-96, 97-100, 102-
22	103];
23	b. Unreasonable searches and seizures [¶¶ 94-95, 98];
24	c. Deprivations of substantive and procedural due process protections,
25	such as holding him in custody for approximately four days without
26	lawful authority and without notice of the charges against him, the
27	possible consequences of his detention, and an opportunity to respond
28	$[\P\P 10, 104-105];$ and
NSLLP	62

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1	d. Humiliating and abusive treatment [¶¶ 99, 105, 107].
2	231. Plaintiff Medel seeks compensatory and punitive damages against Defendants
3	Cogbill and unknown DOES in their personal capacities for severe emotional distress he suffered
4	as a result of their breaches of their above-described duties to him according to proof including
5	but not limited to:
6	a. Subjecting him to discriminatory treatment, such as the use of his race,
7	Spanish surname, and/or perceived national origin to inaccurately
8	designate him as a gang member and detain him with other inmates
9	perceived to be Sureños [¶¶ 113-115]; and
.0	b. Prolonging his detention for four days based on an immigration
.1	detainer without a probable cause determination and without notice of
.2	the charges against him, information regarding the possible
.3	consequences of his prolonged detention, and an opportunity to
.4	respond [¶¶ 116-119].
.5	EIGHTEENTH CLAIM FOR RELIEF
6	False Imprisonment (Federal Tort Claims Act, 28 U.S.C. § 1346)
.7	Plaintiffs Sanchez-Lopez, Sonato-Vega and Medel
.8	Against Defendant United States of America
.9	232. Plaintiffs incorporate by reference the allegations in the paragraphs above as
20	though fully set forth here.
21	233. The United States is liable for torts committed by federal employees acting within
22	the course and scope of employment. 28 U.S.C. § 1346(b).
23	234. Plaintiff Sanchez-Lopez seeks compensatory damages against the United States
24	for the actions of its agents, Defendants Huelga and Merendino and unknown ROES, that
25	inflicted personal injury on him by subjecting him to false arrest and imprisonment according to
26	proof by acts taken in the course and scope of employment including but not limited to:
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- a. Detaining him without reasonable suspicion of criminal activity or that he or
  other occupants of the car in which he was a passenger were noncitizens
  present in the United States without authorization [¶¶ 74-80];
- b. Unreasonably arresting him or causing him to be arrested for suspected civil immigration violations without a warrant and without reason to believe that he was likely to escape before a warrant could be obtained for his arrest [¶¶ 81-83];
- c. Causing him to be held in custody of the County for approximately four days
  without a criminal basis for custody and based only on suspected civil
  immigration violations without authority under state or federal law [¶¶ 86-87];
- d. Arresting him or causing him to be arrested and held in custody for more than 48 hours without a probable cause determination [¶¶ 81, 82, 86];
- e. Arresting him or causing him to be arrested without a warrant and held in custody without an examination by a non-arresting ICE officer without unreasonable delay [¶¶ 81, 82, 86]; and
- f. Causing him to be held in custody for more than 48 hours without a bond determination and before a decision was made whether to issue a Notice to Appear and absent any emergency or other extraordinary circumstance [¶¶ 86].
- 235. Sonato-Vega seeks compensatory damages against the United States for the actions of its agents, Defendants Huelga and unknown ROES, that inflicted personal injury on him by subjecting him to false arrest and imprisonment according to proof by acts taken in the course and scope of employment including but not limited to:
  - a. Detaining him without reasonable suspicion of criminal activity or that he was a noncitizen present in the United States without authorization [¶¶ 92-96];
  - b. Unreasonably arresting him or causing him to be arrested for suspected civil immigration violations without a warrant and without reason to believe that he

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1	was likely to escape before a warrant could be obtained for his arrest [¶¶ 97-
2	100];
3	c. Causing him to be held in custody of the County for approximately four days
4	without a criminal basis for custody and based only on suspected civil
5	immigration violations without authority under state or federal law [¶¶ 100,
6	104-105];
7	d. Arresting him or causing him to be arrested and held in custody for more than
8	48 hours without a probable cause determination [¶¶ 100, 101, 105];
9	e. Arresting him or causing him to be arrested without a warrant and held in
10	custody without an examination by a non-arresting ICE officer without
11	unreasonable delay [ $\P$ ¶ 100, 101, 104, 105, 106]; and
12	f. Causing him to be held in custody for more than 48 hours without a bond
13	determination and before a decision was made whether to issue a Notice to
14	Appear and absent any emergency or other extraordinary circumstance [¶¶
15	104, 108].
16	236. Plaintiff Medel seeks compensatory damages against the United States for the
17	actions of its agents, unknown ROE Defendants, taken in the course and scope of employment
18	that inflicted personal injury on him by subjecting him to false arrest and imprisonment
19	according to proof by acts including but not limited to holding him in custody for more than 48
20	hours after he would have been released from custody on his criminal arrest based on an
21	immigration detainer and without an independent probable cause determination by a non-
22	arresting ICE officer or neutral magistrate [¶¶ 116-119].
23	NINETEENTH CLAIM FOR RELIEF
24	Intentional Infliction of Emotional Distress (Federal Tort Claims Act, 28 U.S.C. § 1346)
25	Plaintiffs Sanchez-Lopez and Sonato-Vega
26	Against Defendant United States of America
27	237. Plaintiffs incorporate by reference the allegations in the paragraphs above as
28	though fully set forth here.

- 238. Plaintiff Sanchez-Lopez seeks compensatory damages against the United States for the actions of its agents, Defendants Huelga, Merendino, and unknown ROES, for actually causing and/or proximately causing Sanchez-Lopez to suffer severe emotional distress by subjecting him to extreme and outrageous conduct with the intent to cause, or alternatively a reckless disregard of the probability of causing, emotional distress according to proof by acts taken in the course and scope of employment, including but not limited to:
  - a. Using his race and/or perceived national origin as a motivating factor to detain, question, search, and arrest him and in inaccurately designating him as a criminal gang member [¶¶ 75, 77, 78, 80-82, 84];
  - b. Unreasonable searches and seizures [¶ 77, 78. 81];
  - c. Deprivations of substantive and procedural due process protections, such as causing him to be held in custody for approximately four days without lawful authority and without notice of the charges against him, the possible consequences of his detention, and an opportunity to respond [¶¶ 86]; and
  - d. Humiliating and abusive treatment [ $\P$  77, 82, 84, 87];
- 239. Sonato-Vega seeks compensatory damages against the United States for the actions of its agents, Defendants Huelga and unknown ROES, for actually causing and/or proximately causing Sonato-Vega to suffer severe emotional distress by subjecting him to extreme and outrageous conduct with the intent to cause, or alternatively a reckless disregard of the probability of causing, emotional distress according to proof by acts taken in the course and scope of employment, including but not limited to:
  - a. Using his race and/or perceived national origin as a motivating factor to detain, question, search, and arrest him and in inaccurately designating him as a criminal gang member [¶¶ 97-100, 102-103];
  - b. Unreasonable searches and seizures [¶¶ 98-99];
  - c. Deprivations of substantive and procedural due process protections, such as holding him in custody for approximately four days without lawful authority and without notice of the charges against him, the possible consequences of

1	his detention, and an opportunity to respond [¶¶ 100, 104-105]; and
2	d. Humiliating and abusive treatment [¶¶ 99, 105, 107];
3	TWENTIETH CLAIM FOR RELIEF
4	Negligence (Federal Tort Claims Act, 28 U.S.C. § 1346)
5	Plaintiffs Sanchez-Lopez, Sonato-Vega and Medel
6	Against Defendant United States of America
7	240. Plaintiffs incorporate by reference the allegations in the paragraphs above as
8	though fully set forth here.
9	241. ICE agents have a duty to act with reasonable care and not subject persons to
10	personal injury in the course of their law enforcement duties. ICE agents have legal duties not to
11	subject people to discriminatory treatment on the basis of race, ethnicity, or perceived national
12	origin; unreasonable searches and seizures; deprivations of liberty without due process; to
13	adequately train and supervise employees; and to prevent the occurrence of constitutional
14	violations and tortious actions.
15	242. Plaintiff Sanchez-Lopez seeks compensatory damages against the United States
16	for severe emotional distress he suffered as a result of the breaches of ICE agents' above-
17	described duties to him in the course and scope of employment according to proof including but
18	not limited to:
19	a. Using his race and/or perceived national origin as a motivating factor to
20	detain, question, search, and arrest him and in inaccurately designating him as
21	a criminal gang member [¶¶ 75, 77, 78, 80-82, 84];
22	b. Unreasonable searches and seizures [¶¶ 77, 78, 81];
23	c. Deprivations of substantive and procedural due process protections, such as
24	causing him to be held in custody for approximately four days without lawful
25	authority and without notice of the charges against him, the possible
26	consequences of his detention, and an opportunity to respond [¶¶ 86]; and
27	d. Humiliating and abusive treatment [¶¶ 77, 82, 84, 87];
28	

- 243. Plaintiff Sonato-Vega seeks compensatory damages against the United States for severe emotional distress he suffered as a result of the breaches of ICE agents' above-described duties to him in the course and scope of employment according to proof including but not limited to:
  - a. Using his race and/or perceived national origin as a motivating factor to detain, question, search, and arrest him and in inaccurately designating him as a criminal gang member [¶¶ 97-100, 102, 103];
  - b. Unreasonable searches and seizures [¶¶ 98, 99];
  - c. Deprivations of substantive and procedural due process protections, such as holding him in custody for approximately four days without lawful authority and without notice of the charges against him, the possible consequences of his detention, and an opportunity to respond [¶¶ 100, 104, 105]; and
  - d. Humiliating and abusive treatment [¶¶ 99, 105, 107].
- 244. Plaintiff Medel seeks compensatory damages against the United States for severe emotional distress he suffered as a result of the breaches of ICE agents' above-described duties to him in the course and scope of employment according to proof including but not limited to:
  - a. Knowingly participating in a system of collaboration with Sonoma County Sheriff employees through which race, Spanish surname and/or perceived national origin were motivating factors for questioning by such County employees regarding immigration status and/or decisions to refer persons to ICE for consideration as the subjects of immigration detainers;
  - b. Causing his detention to be prolonged for four days by issuing a immigration detainer without a probable cause determination and without notice of the charges against him, information regarding the possible consequences of his prolonged detention, and an opportunity to respond [¶¶ 116-119].

1	TWENTY-FIRST CLAIM FOR RELIEF
2	Deprivation of Civil Rights Through Intimidation, Threats and Coercion
3	(Federal Tort Claims Act; Cal. Civ. Code § 52.1)
4	Plaintiffs Sanchez-Lopez, Sonato-Vega and Medel
5	Against Defendant United States of America
6	245. Plaintiffs incorporate by reference the allegations in the paragraphs above as
7	though fully set forth here.
8	246. The United States is liable for acts committed by its agents in the scope and
9	course of their employment for which private persons would be liable for damages under state
10	law. California Civil Code § 52.1 creates a private right of action against private individuals for
11	interfering with the exercise and enjoyment of rights under both the U.S. and California
12	Constitutions.
13	247. Plaintiff Sanchez-Lopez seeks compensatory damages against the United States
14	for violations of the Bane Act committed by Defendants Huelga and Merendino and unknown
15	ROES in the scope and course of their employment, according to proof including but not limited
16	to:
17	a. Subjecting him to unreasonable searches and seizures without reasonable
18	suspicion of criminal activity or that he posed a threat of safety [¶¶ 77-80];
19	b. Arresting and holding him in custody for four days without lawful authority
20	[¶¶ 82-86];
21	c. Failing to bring him before a magistrate or non-arresting ICE officer within 48
22	hours of his arrest for a probable cause determination [¶¶ 86-87]; and
23	d. Failing to provide him with notice of the charges against him, information
24	about what consequences would follow from his arrest, or an opportunity to
25	be heard within a reasonable time after his arrest [¶¶ 86-87].
26	248. Plaintiff Sonato-Vega seeks compensatory damages against the United States for
27	violations of the Bane Act committed by Defendant Huelga and unknown ROES in the course
28	and scope of their employment, according to proof including but not limited to:

1	a. Subjecting him to unreasonable searches and seizures without reasonable
2	suspicion of criminal activity or that he posed a threat of safety [¶¶ 97-100];
3	b. Arresting and holding him in custody for four days without lawful authority
4	[¶¶ 101, 106];
5	c. Failing to bring him before a magistrate or non-arresting ICE officer within 48
6	hours of his arrest for a probable cause determination [¶¶ 104-106]; and
7	d. Failing to provide him with notice of the charges against him, information
8	about what consequences would follow from his arrest, or an opportunity to
9	be heard within a reasonable time after his arrest [¶¶ 104-106].
10	249. Plaintiff Medel seeks compensatory damages against the United States for
11	violations of the Bane Act committed by unknown ROES in the course and scope of their
12	employment, according to proof including but not limited to:
13	a. Causing his custody in the Sonoma County jail to be prolonged for four days
14	without a probable cause determination on the basis for his prolonged
15	detention within 48 hours after the beginning of his prolonged detention
16	pursuant to immigration detainer; [¶¶ 115-118]; and
17	b. Causing his custody in the Sonoma County jail to be prolonged for four days
18	without notice of the charges against him, information about what
19	consequences would follow from his immigration detainer, or an opportunity
20	to be heard within a reasonable time after the beginning of his prolonged
21	detention pursuant to immigration detainer [¶¶ 115-118].
22	TWENTY-SECOND CLAIM FOR RELIEF
23	Assault and Battery (Federal Tort Claims Act)
24	Plaintiffs Sanchez-Lopez and Sonato-Vega
25	Against Defendant United States of America
26	250. Plaintiffs incorporate by reference the allegations in the paragraphs above as
27	though fully set forth here.
28	

- 251. Plaintiff Sanchez-Lopez seeks compensatory damages against the United States for the actions of its agents, Defendants Huelga and Merendino, who intended to and did cause offensive and unlawful physical contact with Sanchez-Lopez in the course and scope of employment [¶¶ 78, 80, 81].
- 252. Plaintiff Sonato-Vega seeks compensatory damages against the United States for the actions of its agent, Defendant Huelga, who intended to and did cause offensive and unlawful physical contact with Sonato-Vega in the course and scope of employment [¶¶ 98, 99].

#### PRAYER FOR RELIEF

WHEREFORE, Plaintiffs pray that the Court:

- Issue preliminary and permanent injunctions against the County Defendants and any of their officers, agents, successors, employees, representatives and any and all persons acting in concert with them, prohibiting them from:
  - activity; prolonging traffic or other stops for the purpose of questioning individuals about their immigration status; conducting personal or vehicle searches without probable cause to believe that the areas searched contain evidence of criminal activity or a reasonable belief that the car's occupants are dangerous or may gain access to a weapon in the area searched; arresting or taking custody of individuals based on suspected civil immigration violations or based on an immigration detainer issued by ICE or its agents; or prolonging the custody of individuals in the County jail for more than 48 hours based on an immigration detainer without a probable cause determination;
  - b. Using a person's Latino race or appearance, Spanish surname, or national origin as a factor to initiate a traffic or other stop, prolong a detention, question about matters not related to the purpose of the detention such as immigration status, engage in a search of a person or person's property or car, designate or classify someone as a gang member or make decisions

- about his placement in the County jail, or refer a person or inmate to ICE for consideration as a subject of an immigration detainer; and
- 287.3 due to persons who were arrested on criminal or other state law charges and whose County custody is prolonged as a result of an immigration detainer and; detaining or prolonging the detention of individuals in custody of the County pursuant to immigration violations without notice of the charges against them and an opportunity to respond within a reasonable time after the initiation of the immigration detainer-based detention.
- 2. Issue preliminary and permanent injunctions against Defendants Huelga, Merendino, and ROES 1-50 in their official capacities, ICE and any of their officers, agents, successors, employees, representatives and any and all persons acting in concert with them, prohibiting them from:
  - a. Directing local law enforcement agencies to make arrests for civil immigration violations without a warrant;
  - Issuing immigration detainers ordering local law enforcement agencies to arrest or take custody of persons who are not already in local custody on independent criminal or other state law grounds;
  - c. Making warrantless arrests without reason to believe that the person arrested is a noncitizen in the United States without authorization
  - d. Making warrantless arrests without reason to believe that the person is likely to escape before a warrant can be obtained;
  - e. Failing to provide procedural protections required by 8 U.S.C. § 1357 and 8 C.F.R. § 287.3 to persons in local custody pursuant to an immigration detainer;
  - f. Stopping and searching persons and vehicles without reasonable suspicion of criminal activity or of their being noncitizens present in the United

States without authorization, or without probable cause to believe that that the areas searched contain evidence of criminal activity or a reasonable belief that the person searched or car's occupants are dangerous and may gain access to a weapon in the area searched; and

- g. Using a person's Latino race or appearance, Spanish surname, or national origin as a factor to initiate contact for purposes of immigration enforcement or in considering whether to issue an immigration detainer.
- 3. Issue a judicial declaration that Defendants' actions as alleged in this Complaint violate the Fourth, Fifth and Fourteenth Amendments of the U.S. Constitution; 42 U.S.C. § 1983; 42 U.S.C. § 2000d; 42 U.S.C. § 1985(3), Article I, Sections 7, 13, and 15 of the California Constitution; California Civil Code § 52.1; and California Government Code § 11135 and its implementing regulations.
- 4. Declare that Defendant ICE's use of 8 C.F.R. § 287.7 to initiate County custody of individuals violates 8 U.S.C. §1357 and 8 C.F.R. § 287.7 and therefore also violates due process under the Fifth Amendment to the United States Constitution.
- 5. Declare that Defendants Sonoma County and Cogbill are not authorized to arrest or take custody of individuals based on alleged civil immigration violations and that doing so violates the arrestees' rights to substantive due process.
- 6. Award Plaintiffs nominal, compensatory, special, statutory, and punitive damages under 42 U.S.C. § 1983, 42 U.S.C. § 2000d, California Civil Code § 52.1, California Government Code § 11135, 28 U.S.C. § 1346(b) and the California torts of false imprisonment, intentional infliction of emotional distress and negligence, except that no damages are sought against ICE and no punitive damages are sought against the County.
- 7. Award pre-judgment and post-judgment interest to the extent permitted by law.
- 8. Award Plaintiffs their costs and expenses, including reasonable attorneys' fees under 42 U.S.C. § 1988 and the Equal Access to Justice Act, 5 U.S.C. § 504, 28 U.S.C. § 2412.

## 9. Award such further and additional relief as is just and proper. 1 **DEMAND FOR JURY TRIAL** 2 3 In accordance with Fed. R. Civ. P. 38(b), and Northern District Local Rule 3-6(a), 4 plaintiffs hereby demand a jury trial on all issues triable by a jury. 5 Dated: September 14, 2009 By /s/ Alfred C. Pfeiffer 6 Alfred C. Pfeiffer, Jr. 7 LATHAM & WATKINS LLP Alfred C. Pfeiffer 8 Melissa N. Chan Mary Elizabeth Heard 9 Jason L. Daniels Casey R. O'Connor 10 11 By /s/ Julia Harumi Mass Julia Harumi Mass 12 Julia Harumi Mass 13 Alan L. Schlosser Andre I. Segura 14 AMERICAN CIVIL LIBERTIES UNION FOUNDATION OF 15 NORTHERN CALIFORNIA 16 Attorneys for Plaintiffs 17 18 19 20 21 22 23 24 25 26 27 28

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