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11				
12	IN THE UNITED STATES DISTRICT COURT			
13	FOR THE STATE OF ARIZONA			
14	MARTIN H. ESCOBAR )			
15	Plaintiff,	No. CV 10-249 TUC DCB		
16	v. )	FIRST AMENDED COMPLAINT		
17	JAN BREWER, Governor of () the State of Arizona, in her			
18	Official and Individual (Capacity, the City of Tucson, )			
19	l a municipal corporation, and )	(Action for Declaratory and Injunctive Poliof)		
20	Barbara LaWall, County ) Attorney, Pima County, )	(Action for Declaratory and Injunctive Relief)		
21	Defendants.			
22	)			
23	Plaintiff alleges:			
24		I. JURISDICTION		
25	Jurisdiction is conferred or	n this Court by 28 U.S.C. § 1331.		
26				
27	Venue is proper in the United States District Court for the District of Arizona			
28	under 28 U.S.C. §1391(b)			

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#### III. PARTIES

- Plaintiff is a naturalized citizen of the United States and a resident of the State
  of Arizona living in Pima County within the geographic boundaries of the City
  of Tucson.
- 4. Defendant Jan Brewer is the Governor of the State of Arizona, and as such is the highest ranking state constitutional officer whose powers as the chief executive include the approval of legislation passed by the Arizona State Legislature.
- 5. The City of Tucson is a municipal corporation, which exists pursuant to statutory authority provided by the Legislature of the State of Arizona.
- 6. Barbara LaWall is the County Attorney for Pima County.

#### IV. PLAINTIFF'S ACTION

- 7. This is an action seeking equitable relief against the "Support Our Law Enforcement and Safe Neighborhoods Act," Senate Bill 1070, as amended by House Bill 2162 (the "Act"), because its enforcement would violate Plaintiff's rights under the Fourteenth Amendment to the Constitution of the United States, and the Act is preempted under the supremacy clause of Article VI of the Constitution of the United States by the Immigration and Nationality Act, as amended. See, e.g., 8 U.S.C. §§1252c(a), 1304(e), and 1357(g).
- 8. Plaintiff asserts this action pursuant to the Civil Rights Act of 1871, 42 U.S.C. §1983, and the Declaratory Judgment Act of 1934, 28 U.S.C. §2201.

#### V. GENERAL ALLEGATIONS

- 9. Plaintiff is Hispanic, and bilingual in English and Spanish.
- 10. Plaintiff is employed as a permanent Police Officer with the City of Tucson for the Tucson Police Department who holds the current rank of Lead Patrol Officer.
- 11. Defendant Jan Brewer is the Governor of Arizona.
- 12. Acting in her official capacity as the Governor of Arizona, on April 23, 2010,

- Governor Brewer elected to sign into law the "Support Our Law Enforcement and Safe Neighborhoods Act," Senate Bill 1070.
- 13. Once again acting in her official capacity as the Governor of Arizona, on April 30, 2010, Governor Brewer elected to sign into law various amendments to the "Support Our Law Enforcement and Safe Neighborhoods Act" in the form of House Bill 2162.
- 14. A true and correct copy of the Act (as amended) is attached hereto as ExhibitA.
- 15. Had Governor Brewer exercised her authority to veto the Act, it would <u>not</u> have become law.
- 16. In her capacity as Governor of Arizona, Governor Brewer has a legal obligation under the Arizona Constitution to ensure that the laws of Arizona "shall . . . be faithfully executed." See Ariz. Const. Article 5, §4.
- 17. Correspondingly, Governor Brewer is statutorily authorized to "direct" the Attorney General of Arizona "in any challenge" of the Act in state or federal court. House Bill 2162 §8A.
- 18. Governor Brewer also has the statutory authority to "direct [legal] counsel other than the attorney general to appear on behalf of [Arizona] to defend any challenge" of the Act. House Bill 2162 §8B.
- 19. Thus, Governor Brewer signed the Act into law, has an obligation under the Arizona Constitution to execute the Act, and has an obligation under Arizona statutory law to defend the legality of the Act in any challenge of the Act.
- 20. The Tucson Police Department was established and is operated by the City of Tucson.
- 21. As a law enforcement agency in the state of Arizona, the Police Department of the City of Tucson is obligated to enforce the Act by the express language of the Act. See A.R.S. §11-1051B.
- 22. The Act compels any state law enforcement officer involved in "any lawful stop,

- detention or arrest" in connection with the "enforcement of <u>any</u> other law or ordinance of a county, city or town of this state" to "attempt . . . to determine the immigration status of the person" when a "reasonable suspicion exists that the person is an alien and is unlawfully present in the United States . . . ." A.R.S. §11-1051B (emphasis added).
- 23. The Act also authorizes all state law enforcement officers to arrest without a warrant <u>any</u> person whom the officer has "probable cause to believe . . . has committed any public offense that makes the person removable from the United States." A.R.S. §13-3883 A5.
- 24. The Act also mandates that "no official or agency of this state or county, city, town or other political subdivision of this state may limit or restrict the enforcement of federal immigration laws to less than the full extent permitted by federal law." A.R.S. §11-1051A.
- 25. The Act also creates its own private enforcement mechanism by establishing a private right of action by any "legal resident" of Arizona against any state or local "official" or "agency" that "adopts or implements a policy that limits or restricts the enforcement of federal immigration laws . . . to less than the full extent permitted by federal law." A.R.S. §11-1051 H.
- 26. Plaintiff's employment as a Police Officer requires as a condition of employment that he is certified as a Law Enforcement Official by the Arizona Peace Officer Standard and Training Board ("AzPOST"), and maintain in good standing AZPOST Law Enforcement Certification.
- 27. The Tucson Police Department operates as a law enforcement agency for a community with a significant Hispanic population, approximately 36%, that resides within and travels throughout the incorporated area of the City which is also the jurisdictional area of all official responsibilities of Plaintiff as a law enforcement official.
- 28. The City of Tucson is located within the geographic boundaries of Pima County;

- the County's Hispanic population in the 2000 Census was reported to be 247,578 and comprises 29.34% of the general population.
- 29. Plaintiff is currently assigned to uniform patrol in Operations Division South, an area of the City of Tucson in which Hispanics represent well over 50% of the residents, Spanish is commonly spoken and frequented by visitors from Mexico.
- 30. The City of Tucson is geographically located approximately 60 miles north of the international border between the United States of America and Mexico.
- 31. The State of Arizona shares a geographic border with the State of Sonora, Mexico that spans the entire length of Arizona's southern border.
- 32. In the December 2008 publication prepared by the University of Arizona Eller College of Management for the Arizona Office of Tourism, Mexican Visitors to Arizona: Visitor Characteristics and Economic Impacts, 2007-08, it was reported that over 24 million lawful Mexican alien crossings occurred from Mexico to Arizona from July 2007 to June 2008 and that the City of Tucson is a major destination point for Mexican visitors.
- 33. The City of Tucson is connected to the border cities of Nogales, Sonora Mexico and Nogales, Arizona by Interstate 19, an established part the United States Interstate Freeway system; Interstate 19 is a major corridor of travel between citizens of Mexico and the United States who utilize this roadway on a 24/7 basis and number in the hundreds of thousands. Additionally, the I-19 corridor is utilized as a significant commercial corridor for international trade and goods in the hundreds of millions of dollars on an annual basis.
- 34. In Plaintiff's experience as a Law Enforcement Officer, proximity to the Mexican border does not provide any race-neutral criteria or basis to suspect or identify who is lawfully in the United States.
- 35. In Plaintiff's experience as a Law Enforcement Officer, neither the racial and/or linguistic characteristics of Operations Division South or the Mexican national visitors thereto provide any race-neutral criteria or basis to suspect or identify

who is lawfully in the United States.

- 36. During the performance of Plaintiff's duties as a Law Enforcement Officer he has daily contact with numerous Hispanics, a number of whom have a skin color and/or physical features that are commonly attributed to Hispanics; in Plaintiff's experience as a Law Enforcement Officer, skin color and/or physical features does not provide any race-neutral criteria or basis to suspect or identify who is lawfully in the United States.
- 37. During the performance of Plaintiff's duties as a Law Enforcement Officer he has daily contact with numerous Hispanics, a number of whom dress in a manner that is commonly and/or stereotypical in attribution to Hispanics; in Plaintiff's experience as a Law Enforcement Officer, the clothing worn by any person does not provide any race-neutral criteria or basis to suspect or identify who is lawfully in the United States.
- 38. During the performance of Plaintiff's duties as a Law Enforcement Officer, he has daily contact with numerous Hispanics, a number of whom are Spanish-speaking, some monolingual Spanish-speakers, some Spanish dominant and some who speak English with an accent; in Plaintiff's experience as a Law Enforcement Officer, a person's linguistic capabilities in Spanish and/or English do not provide any race-neutral criteria or basis to suspect or identify who is lawfully in the United States.
- 39. During the performance of Plaintiff's duties as a Law Enforcement Officer, he has daily contact with numerous Hispanics, a number of whom listen to Spanish-language radio, television and music; in his experience as a Law Enforcement Officer, listening to Spanish-language radio, watching Spanish-language television or playing Spanish-language music does not provide any race-neutral criteria or basis to suspect or identify who is lawfully in the United States.
- 40. During the performance of Plaintiff's duties as a Law Enforcement Officer, he

has daily contact with numerous Hispanics, a number of whom are in vehicles that are common and/or stereotypical in attribution to Hispanics; in Plaintiff's experience as a Law Enforcement Officer, the vehicle a person is in does not provide any race-neutral criteria or basis to suspect or identify who is lawfully in the United States.

- 41. During the performance of Plaintiff's duties as a Law Enforcement Officer, he has daily contact with numerous Hispanics, a number of whom use public transportation, commuter vans or commercial carriers; in Plaintiff's experience as a Law Enforcement Officer, the use of public transportation, commuter vans or commercial carriers does not provide any race-neutral criteria or basis to suspect or identify who is lawfully in the United States.
- 42. During the performance of Plaintiff's duties as a Law Enforcement Officer, he has daily contact with numerous Hispanics, a number of whom are in vehicles with out-of-state and Mexican automobile license plates; in Plaintiff's experience as a Law Enforcement Officer, the license plate on a vehicle does not provide any race-neutral criteria or basis to suspect or identify who is lawfully in the United States.
- 43. During the performance of Plaintiff's duties as a Law Enforcement Officer, he has daily contact with numerous Hispanics, a number of whom live or are inside a residence that is common and/or stereotypical in attribution to Hispanics; in Plaintiff's experience as a Law Enforcement Officer, the residence that is common and/or stereotypical in attribution to Hispanics does not provide any race-neutral criteria or basis to suspect or identify who is lawfully in the United States.
- 44. During the performance of Plaintiff's duties as a Law Enforcement Officer he has daily contact with numerous Hispanics, some of whom are elementary, middle and high school age and at times occur on school grounds or in close proximity thereto.

- 45. In Plaintiff's experience as a Law Enforcement Officer, contact with K-12 school age Hispanic children that includes any inquiry into the student's or parent's status in the United States is not premised on race-neutral criteria or a reasonable basis to suspect or identify who is lawfully in the United States and does not occur without invading the student's privacy, right to due process or equal protection.
- 46. Most children in Arizona do <u>not</u> have any form of state or federal identification regardless of their race, ethnicity, national origin, or immigration status.
- 47. In fact, children—whether they be undocumented immigrants, documented immigrants, or citizens of the United States—are <u>not</u> required to carry proof of identification, citizenship, or immigration status under federal law. <u>See</u> 8 U.S.C. §1304(e).
- 48. In Plaintiff's experience as a Law Enforcement Officer, there are no race-neutral criteria or basis to suspect or identify who is lawfully in the United States; requiring such, the mandate of the Act, compels under threat of lawsuit, discipline and loss of required certification every Law Enforcement Officer in the State of Arizona to actively engage in racial profiling to detain, question and require every Hispanic found within the limits of the City of Tucson to prove their legal status in the United States of America irrespective of county of origin, citizenship, immigrant status based solely on immutable and mutable characteristics common or stereotypical in attribution to Hispanics.
- 49. During the performance of Plaintiff's duties as a Law Enforcement Officer he has daily contact with Hispanics during the investigation into potential criminal activity, an investigation that is often dependent on the cooperation, information and trust of Hispanic witnesses and victims; in Plaintiff's experience as a Law Enforcement Officer, requiring law enforcement to routinely question Hispanics about their immigrant status in the United States and require production of actual proof of their lawful presence in the United States would seriously

impede law enforcement investigations and facilitate the successful commission of crimes in the United States.

- 50. Defendant Brewer signed Senate Bill 1070 into law on Friday, April 23, 2010 and on the same date issued Executive Order 2010-09 requiring AzPOST to prescribe a minimum training course for law enforcement officers in the state and all political subdivisions to implement SB 1070.
- 51. The Act compels Plaintiff as an AzPOST certified Law Enforcement Officer for the City of Tucson to determine the immigration status of Hispanics, detain, arrest and criminally cite undocumented persons and lawful residents of the United States who fail to complete or carry an alien registration document.
- 52. The Act amends A.R.S. §13-1509, and provides for the criminal prosecution as a class 1 misdemeanor of persons who fail to complete or carry an alien registration document.
- 53. The City of Tucson has established and maintains as a part of the City Attorney's Office, a criminal prosecution entity that routinely prosecutes criminal matters within the jurisdiction of the Tucson Municipal City Court.
- 54. Barbara LaWall, as the County Attorney for Pima County, has the responsibility and duty to prosecute alleged violations of the criminal laws enacted in Arizona by charging such alleged offenses in the Pima County Justice Court or the Superior Court of the State of Arizona in Pima County.
- 55. At all times relevant to this Complaint, Defendants have announced and made clear their intent to implement and enforce the Act, enacted legislation of the State of Arizona, a session law that places every Hispanic within the State of Arizona at substantial risk of the immediate loss of rights guaranteed by the United States Constitution, including unlawful detention, denial of due process, equal protection based solely on their race, Hispanic.
- 56. The Act was enacted by the Legislature of the State of Arizona and signed into law by Defendant Brewer as a result of racial bias and anti-Hispanic beliefs and

sentiments.

- 57. Plaintiff believes that the Act is the product of racial bias aimed specifically at Hispanics, is unlawful, results in impermissible deprivations of rights guaranteed by the United States Constitution, has voiced his opinions of such in the work place and been confronted by Law Enforcement Officer's for expressing such beliefs.
- 58. The City of Tucson, including the Tucson Police Department has no agreement or authorization as provided for and required by 8 U.S.C. §1357, Subsection 287(g)(1) and (5) to allow, instruct or order any City of Tucson employee, including any of its 1,100 plus authorized Law Enforcement Officers to make any inquiry of any individual concerning the person's immigration status or require proof of lawful presence in the United States.
- 59. The government of the United States of America, acting through the Secretary of the Department of Homeland Security of the United States in accordance with the Immigration and Nationality Act, 8 U.S.C. §1357(g), has not authorized the law enforcement officers employed by the Police Department of the City of Tucson–including Officer Escobar–to enforce federal immigration law to the "full extent permitted by federal law" as required by the Act.
- 60. Nor will every member of the City of Tucson Police Department–including Officer Escobar–receive federally approved training regarding the enforcement of federal immigration law or obtain written certification of their receipt of such training as expressly required by the Immigration and Nationality Act, 8 U.S.C. §1357(g), before the local law enforcement officer purports to enforce federal immigration law.
- Officer Escobar—be subject to the supervision of United States Immigration and Customs Enforcement officers when engaged in the conduct mandated by the Act, which violates the express requirements of the Immigration and Nationality

Act, 8 U.S.C. §1357(g).

- 62. Notwithstanding the fact that the Police Department of the City of Tucson lacks the requisite authorization from the Department of Homeland Security of the United States to enforce federal immigration law to the "full extent permitted by federal law," the Tucson Police Department is planning to prepare its officers—including Officer Escobar—to enforce federal immigration law as required by the Act.
- 63. The Act is unlawful because it is preempted by the Immigration and Nationality Act, as amended. See, e.g., 8 U.S.C. §§1252c(a), 1304(e), and 1357(g).
- 64. For example, the Act is preempted by 8 U.S.C. §1252c(a) because Section 1252c(a) expressly limits the authority of state and local law enforcement officers to detain and arrest only those undocumented immigrants who have already been convicted of a felony in the United States, have left or been deported from the United States after their conviction, and have unlawfully reentered the United States.
- 65. The Act is also preempted by 8 U.S.C. §1357(g) because–except as provided by 8 U.S.C. §1252c(a)–state and local law enforcement officials can enforce federal immigration law only <u>after</u> executing a "memorandum of agreement" with the Secretary of Homeland Security in accordance with all of the specific requirements of Section 1357(g).
- 66. The Act is also preempted by 8 U.S.C. §1304(e) because the Act requires "any person"–irrespective of age—lawfully stopped, detained, or arrested by local law enforcement officials whom the officer "reasonably suspects" to be unlawfully in the United States to prove that they are lawfully in the United States when no such requirement exists under federal law for individuals under eighteen years of age. See 8 U.S.C. §1304(e).
- 67. The Act is also preempted by the supremacy clause of Article VI of the United States Constitution because it purports to give the courts of Arizona jurisdiction

to adjudicate violations of federal immigration law.

Absent a judicial declaration that the Act is lawful. Officer Est

- 68. Absent a judicial declaration that the Act is lawful, Officer Escobar does <u>not</u> believe he can enforce the Act because he believes that he lacks the authority to do so under the Immigration and Nationality Act, 8 U.S.C. §§1252c(a) and 1357(g).
- 69. Correspondingly, absent a judicial declaration that the Act is lawful, Officer Escobar does <u>not</u> believe he can enforce the Act because he believes that in so doing he would violate the rights of Latinos and Latinas under the due process and equal protection clauses of the Fourteenth Amendment of the Constitution of the United States because the Act will require him to use race as a primary factor in enforcing the Act.
- 70. Similarly, absent a judicial declaration that the Act is lawful, Officer Escobar does <u>not</u> believe he can enforce the Act as to school children and other minors because he believes that in so doing he would violate the Supreme Court of the United States' ruling in <u>Plyler v. Doe</u>, 457 U.S. 202 (1982).
- 71. If Officer Escobar does <u>not</u> enforce the Act to "the fullest extent permitted by federal immigration law," he will be subject to (among other things) discipline by Defendant City of Tucson.
- 72. Similarly, if Officer Escobar does <u>not</u> enforce the Act to "the fullest extent permitted by federal law," he will be subject to costly lawsuits by private parties under the Act. A.R.S. §11-1051H.
- 73. Moreover, in order to be prepared to comply with the Act, Officer Escobar will be forced to expend his scarce time and resources in order to thoroughly familiarize himself with the Act's requirements and the Act's complex interaction with federal immigration law.
- 74. Officer Escobar is also suffering increasing pressure from individuals within the Tucson Police Department and from various political entities within and outside the state of Arizona to enforce the Act.

- 75. This pressure is chilling Officer Escobar from exercising his First Amendment right to speak out against the Act as unlawful and discriminatory.
- 76. But for Governor Brewer's signing the Act into law, Officer Escobar would <u>not</u> be chilled from exercising his First Amendment rights and subject to the private enforcement actions created by the Act.
- 77. Under these circumstances, Officer Escobar finds himself in a dilemma: on one hand, if he refuses to enforce the Act, he can be disciplined by his employer or subjected to costly private enforcement actions under the Act; on the other hand, if he enforces the Act, he can be subjected to costly civil actions alleging the deprivation of the civil rights of the individual against whom he enforces the Act.

#### **COUNT ONE**

# FOURTEENTH AMENDMENT: DUE PROCESS (42 U.S.C. §1983)

- Plaintiff hereby re-alleges and incorporates all allegations contained in paragraphs 1 through 77 as if fully set forth herein.
- 79. Defendants' actions constitute violations of due process and 42 U.S.C. §1983.
- 80. As a direct and proximate result of the conduct of Defendants, Plaintiff has suffered injury.

#### **COUNT TWO**

# FOURTEENTH AMENDMENT: EQUAL PROTECTION (42 U.S.C. §1983)

- 81. Plaintiff hereby re-alleges and incorporates all allegations contained in paragraphs 1 through 80 as if fully set forth herein.
- 82. Defendants' actions against Plaintiff constitutes a violation of equal protection and 42 U.S.C. §1983.
- 83. As a direct and proximate result of the conduct of Defendants, Plaintiff has suffered injury.

1		COUNT THREE
2		FIRST AMENDMENT: FREE SPEECH
3	84.	Plaintiff hereby re-alleges and incorporates all allegations contained in
4		paragraphs 1 through 83 as if fully set forth herein.
5	85.	Defendants' actions against Plaintiff constitutes a violation of free speech as
6		guaranteed by the First Amendment of the Constitution of the United States
7		and 42 U.S.C. §1983.
8	86.	As a direct and proximate result of the conduct of Defendants, Plaintiff has
9		suffered injury.
10		COUNT FOUR
11		FOURTH AMENDMENT
12	87.	Plaintiff hereby re-alleges and incorporates all allegations contained in
13		paragraphs 1 through 86 as if fully set forth herein.
14	88.	Defendants' actions against Plaintiff constitutes a violation of the Fourth
15		Amendment to the United States Constitution.
16	89.	As a direct and proximate result of the conduct of Defendants, Plaintiff has
17		suffered injury.
18		COUNT FIVE
19		FIFTH AMENDMENT
20	90.	Plaintiff hereby re-alleges and incorporates all allegations contained in
21		paragraphs 1 through 89 as if fully set forth herein.
22	91.	Defendants' actions against Plaintiff constitute a violation of the Fifth
23		Amendment to the United States Constitution.
24	92.	As a direct and proximate result of the conduct of Defendants, Plaintiff has
25		suffered injury.
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#### **COUNT SIX**

## FEDERAL PREEMPTION & UNAUTHORIZED OR SUPERVISED FEDERAL IMMIGRATION CONDUCT

#### (8 U.S.C. §1357)

- 93. Plaintiff hereby re-alleges and incorporates all allegations contained in paragraphs 1 through 92 as if fully set forth herein.
- 94. Defendants' actions against Plaintiff constitute a violation of 8 U.S.C. §1357, Subsection 287(g)(1) and (5) as the City of Tucson has no authorization or agreement with the United States to perform any immigration inquiries of any persons present in the United States.
- 95. As a direct and proximate result of the conduct of Defendants, Plaintiff has suffered injury.

#### **DECLARATORY JUDGMENT**

### (28 U.S.C. §2201)

- 96. Plaintiff hereby re-alleges and incorporates all allegations contained in paragraphs 1 through 95 as if fully set forth herein.
- 97. Plaintiff seeks a declaratory judgment as provided in 28 U.S.C. § 2201 et. seq.

#### V. PRAYER FOR RELIEF

### WHEREFORE, Plaintiff prays:

- That this court declare the actions complained of herein to be in violation of 42 U.S.C. §1983, the First, Fourth, Fifth and Fourteenth Amendments to the United States Constitution.
- That Defendants be ordered to take appropriate injunctive and affirmative acts to insure that the actions complained of herein are not engaged in again by them or any of their agents.
- 3. That Defendants, including their officers, directors, agents, employees and successors, be permanently enjoined from engaging in any

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1	immigration stops, questioning, detention, citing or any law
2	enforcement activity reserved to the federal government.
3	4. That Plaintiff be awarded his attorneys' fees;
4	5. That Plaintiff be awarded his costs; and
5	<ol><li>That Plaintiff be awarded all other relief that this court deems just and</li></ol>
6	proper under the circumstances.
7	DATED this 18 <sup>th</sup> day of May 2010.
8	<u>s/Richard M. Martinez, Esq.</u> Richard M. Martinez, Esq.
9	Stephen Montoya
10 11	Stephen Montoya Augustine B. Jimenez III 3200 North Central Avenue, Suite 2550 Phoenix, Arizona 85012-2490
12	Counsel for Plaintiff
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