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E-filing

IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF CALIFORNIA  
SAN FRANCISCO DIVISION

CW

ASIAN LAW CAUCUS

and

ELECTRONIC FRONTIER FOUNDATION,

Plaintiffs,

vs.

UNITED STATES DEPARTMENT OF  
HOMELAND SECURITY,

Defendant.

Case No. CV 08

0842

COMPLAINT FOR INJUNCTIVE  
RELIEF FOR VIOLATION OF THE  
FREEDOM OF INFORMATION ACT,  
5 U.S.C. § 552

INTRODUCTION

1. The Asian Law Caucus ("ALC") and the Electronic Frontier Foundation ("EFF") (collectively, the "Plaintiffs") bring this action under the Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, for injunctive and other appropriate relief to enforce their right to agency records from Customs and Border Protection ("CBP"), a component of Defendant Department of Homeland Security ("DHS"). Specifically, Plaintiffs seek release of agency records concerning CBP's policies and procedures on the questioning, search, and inspection of travelers entering or

1 returning to the United States at ports of entry.

## 2 JURISDICTION

3 2. This Court has subject matter jurisdiction over this action and personal  
4 jurisdiction over the parties under 5 U.S.C. § 552(a)(4)(B) and 28 U.S.C. § 1331.

## 5 VENUE AND INTRADISTRICT ASSIGNMENT

6 3. Venue is proper in this district pursuant to 5 U.S.C. § 552(a)(4)(B) and 28 U.S.C.  
7 § 1391(e).

8 4. Assignment to the San Francisco division is proper pursuant to Local Rule 3-2(c)  
9 and (d) because a substantial portion of the events giving rise to this action occurred in this district  
10 and division, where Plaintiffs are headquartered.

## 11 PARTIES

12 5. Plaintiff ALC is a not-for-profit corporation established under the laws of the  
13 State of California, based in San Francisco, California. ALC is the nation's first legal and civil  
14 rights organization serving Asian American and Pacific Islander communities. Recognizing that  
15 social, economic, political, and racial inequalities continue to exist in the United States, ALC is  
16 committed to the pursuit of equality for all sectors of society. As part of this mission, ALC works  
17 to curb racial and ethnic profiling, employment discrimination, and other civil rights violations  
18 targeting Muslims, Middle Easterners, and South Asians in the United States. Over the past year,  
19 ALC has received complaints from more than twenty residents of Northern California who report  
20 that they were subjected to lengthy secondary inspections, searches, and interviews at U.S. ports of  
21 entry, including San Francisco International Airport. In response, ALC conducts outreach events  
22 and trainings and disseminates information to help community members understand their legal and  
23 civil rights in these contexts. ALC also represents several clients in matters relating to their  
24 questioning and search at the airport.

25 6. Plaintiff EFF is a not-for-profit corporation established under the laws of the  
26 State of California, with offices in San Francisco, California and Washington, DC. EFF is a donor-  
27 supported membership organization that works to inform policymakers and the general public  
28 about civil liberties issues related to technology, and to act as a defender of those liberties.

1 Specifically, EFF strives to protect the rights of free expression, freedom of the press, fair use,  
2 anonymity, security, and privacy among many others, as they relate to computing and the Internet.  
3 EFF seeks to inform the public on these issues through several means, including a frequently  
4 visited web site and an online newsletter. In support of its mission, EFF frequently uses the FOIA  
5 to obtain and disseminate information concerning the activities of federal agencies.

6 7. Defendant DHS is a Department of the Executive Branch of the United States  
7 government and is an “agency” within the meaning of 5 U.S.C. § 552(f)(1). CBP is a component  
8 within Defendant DHS. CBP is subjecting many travelers returning from abroad, including United  
9 States citizens and legal permanent residents from Northern California, to lengthy questioning and  
10 intrusive searches. Plaintiffs seek agency records in order to determine what policies and  
11 procedures exist governing CBP’s questioning and searches of individuals at the nation’s ports of  
12 entry. CBP has possession of the records sought by Plaintiffs, and is responsible for responding to  
13 Plaintiffs’ records request.

#### 14 FACTS

##### 15 A. CBP Subjects Many Travelers to Repeated and/or Excessive Screenings 16 at the Border

17 8. In recent years, CBP officials have been carrying out border inspections in a  
18 manner that raises significant civil liberties concerns. Many Northern California residents,  
19 including United States citizens, have reported to Plaintiffs that CBP officials subjected them to  
20 lengthy and intrusive questioning upon their return to the United States. Similar stories of repeated  
21 and/or invasive screenings at the border have been discussed by the national news media. *See, e.g.,*  
22 *Ellen Nakashima, Terror Suspect List Yields Few Arrests; 20,000 Detentions in '06 Rile Critics,*  
23 *Wash. Post, Aug. 25, 2007, at A1; Neil MacFarquhar, Borders Spell Trouble for Arab-American,*  
24 *N.Y. TIMES, Apr. 29, 2007, §1, at 25; Molly Kavanaugh, Do Guards at the Border Cross a*  
25 *Line?, The Plain Dealer (Cleveland), Apr. 8, 2007, at A1.*

26 9. According to complaints received by Plaintiffs and media accounts, CBP  
27 officials have questioned individuals at length on such subjects as their families, religious practices  
28 and associations, political beliefs, volunteer activities, educational background, and previous

1 travels. In addition, travelers report that CBP agents have inspected highly personal items, such as  
2 their reading material, business cards collected from friends and colleagues, handwritten notes,  
3 personal photographs, and cell phone directories, and have sometimes made copies of this  
4 information. CBP officers have also opened travelers' laptop computers to examine their saved  
5 files and look at their stored browser information. Individuals who protest such questioning or  
6 searches have been told that they have no choice but to cooperate as they are at an international  
7 border. Travelers report feeling anxious, fearful, and helpless in these situations, particularly  
8 because they have little understanding of their legal rights to remain silent or access legal counsel  
9 in this setting.

10 10. Many individuals allege that they face this level of scrutiny every time they  
11 travel, raising the concern that they are being singled out because of racial, ethnic, or religious  
12 profiling, or because their names are mistakenly flagged in a CBP watch list or national security  
13 database. Portions of the government's main terrorist watch list, the Terrorist Screening Center  
14 Database ("TSDB"), are used by CBP to screen international travelers. The TSDB has been the  
15 subject of widespread criticism. In fall 2007, for instance, both the Inspector General and the  
16 Government Accountability Office issued reports spotlighting the TSDB's spiraling growth rate,  
17 persistent accuracy problems, and inadequate opportunities for redress. *See* Gov't Accountability  
18 Office (GAO), Terrorist Watch List Screening: Opportunities Exist to Enhance Management  
19 Oversight, Reduce Vulnerabilities in Agency Screening Processes, and Expand Use of the List  
20 (Oct. 2007); U.S. Dep't of Justice Office of the Inspector General (OIG), Follow-Up Audit of the  
21 Terrorist Screening Center (Sept. 2007).

22 **B. CBP Has Failed to Provide Records as Required under the FOIA**

23  
24 11. On October 31, 2007, ALC and EFF faxed and sent via postal mail a letter to  
25 CBP pursuant to the FOIA requesting disclosure of the following records generated from  
26 September 11, 2001, to the present:  
27  
28

- 1 • Policies and procedures on the questioning of travelers, specifically as follows:
  - 2 a. Policies and procedures on the questioning of travelers regarding political views,  
3 religious practices, and other activities potentially covered by the First Amendment;
  - 4 b. Policies and procedures for responding to a traveler's refusal to answer questions;
  - 5 c. Policies and procedures for permitting a traveler to access legal counsel or invoke a  
6 right to remain silent during inspection at the border; and
- 7 • Policies and procedures on inspections and searches of travelers' property, specifically as  
8 follows:
  - 9 a. Policies and procedures on the photocopying, reproduction, and retention of written  
10 materials obtained through border searches, including documents that CBP officers  
11 have found not to violate the law;
  - 12 b. Policies and procedures on conducting searches and duplicating files from laptop  
13 computers, MP3 players, digital cameras, cell phones, and other electronic devices;
  - 14 c. Copies of the two 1986 Customs Directives, *Review, Copying and Seizure of*  
15 *Documents* (Customs Directive 3300-04) and *Restrictions on Importation of*  
16 *Seditious Matter* (Customs Directive 2210-01), and any amendments or revisions to  
17 these materials;
  - 18 d. Policies and procedures on the protection of confidential information in travelers'  
19 possession, such as information covered by trade secrets, attorney-client privilege,  
20 health privacy laws, or other legal protections.

21 The letter sent by ALC and EFF is attached as Exhibit A.

22 12. On January 2, 2008, ALC received a letter from Mark Hanson, Acting Director  
23 of the FOIA Division of the Office of International Trade at CBP. This letter was undated but  
24 came in an envelope postmarked December 26, 2007. Mr. Hanson's letter stated that CBP had  
25 received the Plaintiffs' FOIA request and would "act with all due diligence to process this request  
26 as soon as possible." The letter also explained that while CBP had determined that it had records  
27 responsive to the Plaintiffs' request, it required a time extension to collect the large number of  
28 records requested. The letter did not state which documents would be provided or withheld from  
Plaintiffs and the reasons therefore, did not inform Plaintiffs of their right to appeal to the head of  
the agency, and did not declare whether the Plaintiffs would be granted a public interest fee waiver  
and "news media" fee status, as the Plaintiffs had requested. Moreover, the letter did not specify

1 an anticipated date by which the records request would be processed or suggest an alternative time  
2 frame for processing. This letter is attached as Exhibit B.

3 13. Since Mr. Hanson's letter, Plaintiffs have not received any further  
4 communication from CBP regarding the records request.

5 14. The FOIA provides that, upon receiving a request for records, an agency shall  
6 make the records promptly available, shall determine within 20 working days after receipt of the  
7 request whether to comply with the request, and shall immediately notify the person making the  
8 request of the agency's determination and the reasons therefore. 5 U.S.C. §§ 552(a)(3)(A),  
9 (a)(6)(A)(i), (a)(6)(c). More than 20 working days have passed since CBP received Plaintiffs'  
10 FOIA request, and Plaintiffs have neither received a determination regarding that request nor any  
11 notice of the date on which CBP intends to make a determination regarding Plaintiffs' request. *See*  
12 5 U.S.C. § 552(a)(6)(B)(i)-(ii). The FOIA allows an agency to extend the time limit for issuance of  
13 a determination by 10 additional working days when the agency provides written notice to the  
14 requesting party, sets forth "unusual circumstances" for the extension, and provides a date by  
15 which the agency expects to dispatch its determination. 5 U.S.C. § 552(a)(6)(B)(i). In the present  
16 case, CBP has failed to fulfill the requirements for an extension, and the 30-working-day statutory  
17 extended period has been exceeded.

18 15. Plaintiffs have exhausted all applicable administrative remedies.

19 16. CBP has wrongfully failed to release the requested records to Plaintiffs.

### 20 CAUSE OF ACTION

#### 21 Violation of FOIA for Failure to Make Promptly Available 22 Records Sought by Plaintiffs' Request

23 17. Plaintiffs repeat and re-allege the allegations contained in paragraphs 1 through  
24 16 above, inclusive.

25 18. Plaintiffs ALC and EFF have a legal right under the FOIA to obtain the agency  
26 records they requested on October 31, 2007, and there exists no legal basis for CBP's failure to  
27 make available such records.

28 19. CBP's failure to make promptly available the records sought by Plaintiffs'

request violates the FOIA, 5 U.S.C. §§ 552(a)(3)(A), (a)(6)(A)(i), and (a)(6)(C).

20. Plaintiffs have exhausted all applicable administrative remedies with respect to CBP's wrongful withholding of the requested records. 5 U.S.C. § 552(a)(6)(C)(i).

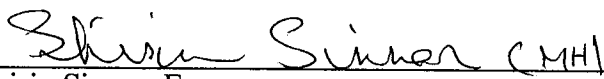
21. Plaintiffs are entitled to injunctive relief with respect to the release and disclosure of the requested documents. 5 U.S.C. § 552(a)(4)(B).

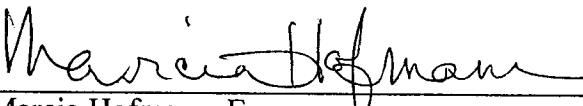
WHEREFORE, Plaintiffs pray that this Court:

1. Order Defendant DHS and its component CBP to disclose the requested records in their entireties and make copies available to Plaintiffs;
2. Expedite this action pursuant to 28 U.S.C. § 1657(a);
3. Award Plaintiffs their costs and reasonable attorneys' fees; and
4. Grant such other relief as the Court may deem just and proper.

Dated: February 7, 2008

Respectfully submitted,

  
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Attorneys for Plaintiffs Asian Law Caucus and  
Electronic Frontier Foundation

# EXHIBIT A



October 31, 2007

By Facsimile and U.S. Mail

Freedom of Information Act Request  
U.S. Customs and Border Protection  
1300 Pennsylvania Ave, NW  
Attn: Mint Annex Building, FOIA Division  
Washington, DC 20229

Dear Sir or Madam:

This letter constitutes a request under the Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, and is submitted to U.S. Customs and Border Protection ("CBP") on behalf of the Asian Law Caucus ("ALC") and the Electronic Frontier Foundation ("EFF"). ALC is a public interest legal organization based in San Francisco, CA that promotes, advances, and represents the legal and civil rights of Asian and Pacific Islander communities. It is the nation's oldest civil rights organization serving Asian American communities. EFF is a nonprofit public interest organization that exists to protect and enhance our core civil liberties in the digital age. Based in San Francisco, EFF is a membership-supported organization that works on issues of free expression, freedom of press, fair use, anonymity, security, and privacy among many others, as they relate to computing and the Internet.

Background

Over the past year, ALC and EFF have received numerous inquiries from U.S. citizens and residents in Northern California regarding CBP interviews and searches at U.S. ports of entry. Many individuals have expressed concerns related to lengthy secondary inspections, searches, and interviews, including questioning about lawful religious and political activities. Others have expressed concerns about the detailed examination by CBP officers of reading material and sensitive personal information, including books, appointment calendars, notebooks, laptop computer files, cell phone directories, and other materials. A number of travelers, including U.S. citizens, report that they face this level of scrutiny every time they travel, raising the concern that their names may be improperly flagged in a CBP watch list or national security database. Many individuals have used redress mechanisms established by the U.S. government for those affected by watch lists and other screening procedures, but report no improvement in their experience.<sup>1</sup>

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<sup>1</sup> Similar stories of repeated screenings at U.S. borders have been reported by national news media. See, e.g., *More Muslim Travelers Interrogated and Searched* (CBS-5 television broadcast, Oct. 5, 2007); Ellen Nakashima, *Collecting of Details on Travelers Documented*, WASH. POST, Sept. 22, 2007, at A1; Ellen Nakashima, *Terror Suspect List Yields Few Arrests; 20,000 Detentions in '06 Rile Critics*, WASH. POST, Aug. 25, 2007, at A1; Neil MacFarquhar, *Borders Spell Trouble for Arab-American*, N.Y. TIMES, Apr. 29, 2007, §1, at 25; Molly Kavanaugh, *Do Guards at the Border*

## Records Request

We are seeking the following CBP agency records generated from September 11, 2001, to the present:<sup>2</sup>

- (1) Policies and procedures on the questioning of travelers, specifically as follows:
  - (a) Policies and procedures on the questioning of travelers regarding political views, religious practices, and other activities potentially covered by the First Amendment;
  - (b) Policies and procedures for responding to a traveler's refusal to answer questions;
  - (c) Policies and procedures for permitting a traveler to access legal counsel or invoke a right to remain silent during inspection at the border; and
- (2) Policies and procedures on inspections and searches of travelers' property, specifically as follows:
  - (a) Policies and procedures on the photocopying, reproduction, and retention of written materials obtained through border searches, including documents that CBP officers have found not to violate the law;
  - (b) Policies and procedures on conducting searches and duplicating files from laptop computers, MP3 players, digital cameras, cell phones, and other electronic devices;
  - (c) Copies of the two 1986 Customs Directives, *Review, Copying and Seizure of Documents* (Customs Directive 3300-04) and *Restrictions on Importation of Seditious Matter* (Customs Directive 2210-01), and any amendments or revisions to these materials;
  - (d) Policies and procedures on the protection of confidential information in travelers' possession, such as information covered by trade secrets, attorney-client privilege, health privacy laws, or other legal protections.

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*Cross a Line?* THE PLAIN DEALER (CLEVELAND), Apr. 8, 2007, at A1; Neil MacFarquhar, *U.S. Muslims Say Terror Fears Hamper Their Right to Travel*, N.Y. TIMES, June 1, 2006, at A1; Jeff Coen, *ACLU Expands Profiling Lawsuit*, CHI. TRIB., June 20, 2006, at 6; Kelly Kennedy, *Chicagoan Stranded at the Border; What's in a Name? Trouble, That's What*, CHI. TRIB., June 29, 2005, at 1.

<sup>2</sup> The term "records" as used herein includes, but is not limited to, agency records including memoranda, directives, manuals, correspondence, training materials, and other written records as well as records maintained on computers, electronic communications, videotapes, audio recordings, or in any other format.

## Request for “News Media” Fee Status

We ask that search and review fees not be assessed for this request because EFF qualifies as a representative of the news media pursuant to the FOIA and 6 C.F.R. § 5.11(b)(6). In seeking this classification, we note that the Department of Homeland Security has already recognized that EFF qualifies as a “news media” requester, based upon the publication activities set forth below (see DHS stipulation, attached hereto).

EFF is a non-profit public interest organization that works “to protect and enhance our core civil liberties in the digital age.”<sup>3</sup> One of EFF’s primary objectives is “to educate the press, policymakers and the general public about online civil liberties.”<sup>4</sup> To accomplish this goal, EFF routinely and systematically disseminates information in several ways.

First, EFF maintains a frequently visited web site, <http://www.eff.org>, which received 43,403,630 hits in June 2007 — an average of 60,282 hits per hour. The web site reports the latest developments and contains in-depth information about a variety of civil liberties and intellectual property issues.

EFF has regularly published an online newsletter, the EFFector, since 1990. The EFFector currently has more than 77,000 subscribers. A complete archive of past EFFectors is available at <http://www.eff.org/effector/>.

Furthermore, EFF publishes a blog that highlights the latest news from around the Internet. DeepLinks (<http://www.eff.org/deeplinks/>) reports and analyzes newsworthy developments in technology. It also provides miniLinks, which direct readers to other news articles and commentary on these issues. DeepLinks had 518,977 hits in June 2007.<sup>5</sup>

In addition to reporting hi-tech developments, EFF staff members have presented research and in-depth analysis on technology issues in no fewer than eighteen white papers published since 2002. These papers, available at <http://www.eff.org/wp/>, provide information and commentary on such diverse issues as electronic voting, free speech, privacy, and intellectual property.

EFF has also published several books to educate the public about technology and civil liberties issues. *Everybody’s Guide to the Internet* (MIT Press 1994), first published electronically as *The Big Dummy’s Guide to the Internet* in 1993, was translated into several languages, and is still sold by Powell’s Books (<http://www.powells.com>). EFF also produced *Protecting Yourself Online: The Definitive Resource on Safety, Freedom & Privacy in Cyberspace* (HarperEdge 1998), a “comprehensive guide to self-protection in the electronic frontier,” which can be purchased via Amazon.com (<http://www.amazon.com>). Finally, *Cracking DES: Secrets of Encryption Research, Wiretap Politics & Chip Design* (O’Reilly 1998) revealed technical details on encryption security to

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<sup>3</sup> Guidestar Basic Report, Electronic Frontier Foundation, <http://www.guidestar.org/pqShowGsReport.do?npId=561625> (last visited Oct. 24, 2007).

<sup>4</sup> *Id.*

<sup>5</sup> These figures include hits from RSS feeds through which subscribers can easily track updates to DeepLinks and miniLinks.

the public. The book is available online at <http://cryptome.org/cracking-des.htm> and for sale at Amazon.com.

Most recently, EFF has begun broadcasting podcasts of interviews with EFF staff and outside experts. *Line Noise* is a five-minute audio broadcast on EFF's current work, pending legislation, and technology-related issues. A listing of *Line Noise* podcasts is available at [feed://www.eff.org/rss/linenoisemp3.xml](http://feed://www.eff.org/rss/linenoisemp3.xml) and [feed://www.eff.org/rss/linenoiseogg.xml](http://feed://www.eff.org/rss/linenoiseogg.xml). These podcasts were downloaded more than 2,400 times from EFF's web site in June.

Due to these extensive publication activities, EFF is a "representative of the news media" under the FOIA and agency regulations.

#### Request for a Public Interest Fee Waiver

ALC and EFF are entitled to a waiver of duplication fees because disclosure of the requested records is in the public interest within the meaning of 5 U.S.C. § 552(a)(4)(a)(iii) and 6 C.F.R. § 5.11(k). This standard is satisfied where requesters demonstrate that disclosure is "likely to contribute significantly to public understanding of the operations or activities of the government" and that disclosure is "not primarily in the commercial interest of the requester." 6 C.F.R. § 5.11(k)(i), (ii). This request meets both these criteria.

First, the requested records clearly concern the "operations or activities of the government." 6 C.F.R. § 5.11(k)(2)(i). The records sought pertain to policies and procedures of CBP, a federal government agency, with regard to CBP border inspections and searches. The connection to government operations and activities is "direct and clear." *Id.*

Second, the information sought is "likely to contribute" to "an understanding of government operations or activities." 6 C.F.R. § 5.11(k)(2)(ii). The requested records will enhance the public's understanding of CBP policies and practices at the border, including practices relating to the questioning and search of travelers and the use of the information obtained from such inspections.

Third, the records sought will result in greater "public understanding" of CBP policies and practices, not just greater awareness within the requesting organizations. 6 C.F.R. § 5.11(k)(2)(iii). ALC will disseminate the information through its website and regular newsletter; e-mail "blasts" to members and supporters; presentations before ethnic and religious community groups, universities, and other public fora; interviews with national news media; and in written materials circulated in the Asian American community and the public at large. EFF will make the information it obtains under the FOIA available to the public and the media through its website and newsletter, which highlight developments concerning privacy and civil liberties issues, and/or other channels discussed more fully above. As an organization already recognized by the Department of Homeland Security as a representative of the news media, *see supra*, page 3, EFF is entitled to a presumption that it meets this requirement. 6 C.F.R. § 5.11(k)(2)(iii).

Fourth, the disclosure will contribute "significantly" to the public's knowledge and understanding of CBP border inspections. 6 C.F.R. § 5.11(k)(2)(iv). While recent news articles about the border inspection process suggest a high level of public interest in this issue, *see note 1 supra*, the news coverage also reflects an absence of information about the particular issues addressed in this FOIA request. Queries from community members received by ALC and EFF also suggest a widespread

lack of understanding of travelers' rights and obligations with respect to border inspections. Disclosure of the requested records will significantly enhance public understanding of CBP policies and practices related to border questioning, searches, detentions, and the protection of individual rights by the agency.

Finally, a fee waiver is also appropriate because neither ALC nor EFF has any commercial interest in the disclosure of the requested records. 6 C.F.R. § 5.11(k)(3). Both organizations are nonprofit organizations with 501(c)(3) tax-exempt status, and derive no commercial benefit from the information at issue.

#### Furnishing Records

As you are aware, the FOIA provides that if any portions of a file are exempt from release, the remainder must be released. If you determine that any of the documents requested are exempt from release, please advise us of the specific exemptions you believe to be applicable.

Please furnish records to Shirin Sinnar, Asian Law Caucus, 939 Market Street, Suite 201, San Francisco, CA 94103. As provided in the FOIA, we expect to receive a reply within 20 working days.

If you have any questions regarding this request, please contact Shirin Sinnar at ALC at (415) 896-1701 ext. 114 or Marcia Hofmann at EFF at (415) 436-9333 ext. 116. Thank you for your cooperation.

Sincerely,



Shirin Sinnar  
Staff Attorney  
Asian Law Caucus



Marcia Hofmann  
Staff Attorney  
Electronic Frontier Foundation

**ATTACHMENT:**

DHS Stipulation to EFF Status as “News Media” Requester

**IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF COLUMBIA**

ELECTRONIC FRONTIER  
FOUNDATION

Plaintiff,

v.

DEPARTMENT OF HOMELAND  
SECURITY,

Defendant.

Civil Action No. 06-1988 (ESH)

**STIPULATED DISMISSAL OF PLAINTIFF'S SECOND CAUSE OF ACTION**

Plaintiff Electronic Frontier Foundation (EFF) and Defendant Department of Homeland Security (DHS), by counsel, hereby stipulate and agree as follows:

1. Defendant DHS has granted news media status to Plaintiff EFF based on the representations contained in EFF's FOIA requests, which demonstrate that EFF is an "entity that is organized and operated to publish or broadcast news to the public." 6 C.F.R. § 5.11(b)(6). Defendant DHS will continue to regard Plaintiff EFF as a "representative of the news media" absent a change in circumstances that indicates that EFF is no longer an "entity that is organized and operated to publish or broadcast news to the public." 6 C.F.R. § 5.11(b)(6).
2. Accordingly, the parties herewith agree to the dismissal of Plaintiff EFF's Second Cause of Action, related to EFF's status as a "representative of the news media."
3. The parties further agree that each will pay its own fees and costs for work on the dismissed claim.

SO STIPULATED AND AGREED this 27<sup>th</sup> day of February, 2007.

/s/ David L. Sobel

DAVID L. SOBEL  
D.C. Bar 360418

MARCIA HOFMANN  
D.C. Bar 484136

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(202) 797-9009

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JEFFREY A. TAYLOR  
United States Attorney

ELIZABETH J. SHAPIRO  
D.C. Bar 418925  
Assistant Branch Director  
U.S. Department of Justice  
Civil Division, Federal Programs Branch

/s/ John R. Coleman

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U.S. Department of Justice  
Civil Division, Federal Programs Branch  
20 Massachusetts Avenue, NW, Room 6118  
Washington, D.C. 20530  
(202) 514-4505

*Counsel for Defendant*



# EXHIBIT B



**U.S. Customs and  
Border Protection**

DIS-2-OT: FD NM  
2008F1276

Ms. Shirin Sinnar  
939 Market Street, Suite 201  
San Francisco, CA 94103

Dear Ms. Sinnar:

This is in reference to and acknowledgement of your request made under the Freedom of Information Act in which you forwarded to U.S. Customs and Border Protection (CBP) requesting "Policies and procedures on the questioning of travelers,... and Policies and procedures on inspections and searches of travelers' property, ....".

We attempt to process requests in order of their receipt. Accordingly, we must first process similar requests previously received from other persons and organizations. Nevertheless, we shall act with all due diligence to process this request as soon as possible.

We have completed a review of your request and made the determination that CBP has responsive records to your request, however, due to the broad and expansive nature of your request and the "voluminous" amount of records that must be located, compiled, and reviewed a time extension is required. Should you care to narrow the scope of your request you refer to file number 2008F1276, otherwise we will disseminate the information you requested as quickly as possible. We will in addition make every effort to release any responsive records as they are located and reviewed.

Thank you for your interest in U.S. Customs and Border Protection.

Sincerely,

A handwritten signature in black ink that reads "Mark Hanson".

Mark Hanson  
Acting Director, FOIA Division  
Office of International Trade.